# PROTECTION FROM INTERNET FALSEHOODS AND MANIPULATION AND OTHER RELATED MATTERS BILL, 2019

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## **A BILL**

#### **FOR**

AN ACT TO MAKE PROVISIONS FOR THE PROTECTION FROM INTERNET. FALSEHOODS AND MANIPULATIONS AND FOR RELATED MATTERS

Sponsored by Senator Muhammad Sani Musa

[ ] -Commencement

BE IT ENACTED by the National Assembly of the Federal Republic of Nigeria as follows:

PART I - AIMS, OBJECTIVES AND APPLICATION

1.	1. The Aims and objectives of this Act:	Aims and
2	(a) to prevent the transmission of false statements/declaration of	Objectives
3 -	facts in Nigeria and to enable measures to be taken to counter the effects of	
4 .	such transmission;	•.
5	(b) to suppress the financing, promotion and other support of	
6	online locations that repeatedly transmit false statements/declaration of	
7	facts in Nigeria;	•
8	(c) to enable measures to be taken to detect, control and safeguard	
9	against coordinated inauthentic behaviour and other misuses of online	•
10	accounts and bots;	
11	(d) to enable measures to be taken to enhance disclosure of	
12	information concerning paid content directed towards a political end; and	• 1
13	(e) to sanction offenders.	
14	2. The provisions of this Act shall apply throughout the Federal	Application •
15	Republic of Nigeria	
16	PART 2 - PROHIBITION OF TRANSMISSION OF FALSE	
17	STATEMENTS OF FACT	
18	3(i) A person must not do any act in or outside Nigeria in order to	Transmission of
19	transmit in Nigeria a statements knowing or having reason to believe that-	false statements of fact
20	(a) it is a false statements of fact; and	

1	(b) the transmission of the statements in Nigeria is likely to-
2.	(i) be prejudicial to the security of Nigeria or any part of Nigeria;
3	(ii) be prejudicial to public health, public safety, public tranquility o
4	public finances;
. 5 .	(iii) be prejudicial to the friendly relations of Nigeria with other
6	countries;
7	(iv) influence the outcome of an election to any office in a genera
8	election or a referendum;
.9	(v) incite feelings of enmity, hatred directed to a person or ill wil
10	between different groups of persons; or
11	(vi) diminish public confidence in the performance of any duty or
12	function of, or in the exercise of any power by the Government.
13	(2) Subject to sub Clause (3), a person who contravenes sub Clause
14	(1) shall be guilty of an offence and shall be liable on conviction-
15 ·	(a) in the case of an individual, to a fine not exceeding N300,000 or to
16	imprisonment for a term not exceeding 3 years or to both; or
17	(b) in any other case, to a fine not exceeding N10 Million.
18	(3) Where an inauthentic online account or a bot is used-
19	(a) to transmit in Nigeria the statements mentioned in sub Clause (1)
20	and
21	(b) for the purpose of accelerating such transmission, the who person
22	is guilty of an offence under that sub Clause shall be liable on conviction-
23	(c) in the case of an individual, to a fine not exceeding N300,000 or to
24	imprisonment for a term not exceeding 3 years or to both; or
- 25	(d) in any other case, to a fine not exceeding N10 Million.
26	(4) Sub Clause (1) does not apply to the doing of any act for the
27	purpose of, or that is incidental to, the provision of-
28	(a) an internet intermediary service;
29	(b) a teletransmission service;
30	(c) a service of giving the public access to the internet or

		S. 11
· ·	(d) a computing resource service.	
2	4(1) A person must not, whether in or outside Nigeria, make or Making altering	or
3	alter a bot with the intention of-	
4	(a) transmitting, by means of the bot, a false statements of fact in false statements	tements
5	Nigeria; or	ි. නැ.
6	(b) enabling any other person to transmit, by means of the bot, a	100 m
7 .	false statements of fact in Nigeria.	
8	(2) A person who contravenes sub Clause (1) shall be guilty of an	
9	offence and shall be liable on conviction-	
10	(a) in the case of an individual, to a fine not exceeding N200,000 or	
11 -	to imprisonment for a term not exceeding 3 years or to both; or	
12	(b) in any other case, to a fine not exceeding N5 Million.	
13	(3) However, if the transmission of the false statements of fact	
14	under sub Clause (1) is likely to-	
15	(a) be prejudicial to the security of Nigeria or any part of Nigeria;	
16	(b) be prejudicial to public health, public safety, public tranquility	
17	or public finances;	:
18	(c) be prejudicial to the friendly relations of Nigeria with other	
19	countries;	
20	(d) influence the outcome of an election to the office of President, a	
21	general election of Members of Parliament, a by election of a Member of	
22	Parliament, or a referendum;	
23	(e) incite feelings of enmity, hatred towards a person or ill will	٠.
24	between different groups of persons; or	
25	(f) diminish public confidence in the performance of any duty or	
26	function of, or in the exercise of any power by the Government, an Organ of	
27	State, a statutory board, or a part of the Government, an Organ of State or a	
28	statutory board, the person who is guilty of an offence under that sub Clause	
29	shall be liable on conviction-	
30	(g) in the case of an individual, to a fine not exceeding N300,000 or	

	1	to imprisonment for a term not exceeding 3 years or to both; or
Providing services for transmission	- 2	5(1) A person who, whether in or outside Nigeria, solicits, receive
of false statements of facts in	3	or agrees to receive any financial or other material benefit as an inducement o
Nigeria .	. 4	reward for providing any service, knowing that the service is or will be used in
	. 5	the transmission of one or more false statements of fact in Nigeria, shall be
	6	guilty of an offence if the service is in fact used in such transmission.
	7	(2) A person who is guilty of an offence under sub Clause (1) shall be
	8	liable on conviction-
	9	(a) in the case of any individual, to a fine not exceeding N150,000 or
	10	to imprisonment for a term not exceeding 2 years or to both; or
	11	(b) in any other case, to a fine not exceeding N500,000.
	12	(3) However, if the transmission of the false statements of fact
	13	under sub Clause (1) is likely to-
•	14	(a) be prejudicial to the security of Nigeria or any part of Nigeria;
v	15	(b) be prejudicial to public health, public safety, public tranquility or
	16	public finances;
	17	(c) be prejudicial to the friendly relations of Nigeria with other
	18	countries;
	19	(d) influence the outcome of any election to any office in a general
	20.	election in Nigeria;
	21	(e) incite feelings of enmity, hatred towards a person or ill will
	22	between different groups of persons; or
•	23	(f) diminish public confidence in the performance of any duty or
	24	function of, or in the exercise of any power by the Government, an Organ of
	25	State, a statutory board, or a part of the Government, an Organ of State or a
	26	statutory board, the person who is guilty of an offence under that sub Clause
.* .	27	shall be liable on conviction;
	28	(g) in the case of an individual, to a fine not exceeding N300,000 or to
	29	imprisonment for a term not exceeding 3 years or to both; or
	30	(h) in any other case, to a fine not exceeding N10 Million.

1	(4) Sub Clause (1) does not apply to any act carried out for the	
2	purpose of, or that is incidental to, the provision of-	
3	(a) an internet intermediary service;	
4	(b) a teletransmission service;	
5	(c) a service of giving the public access to the internet; or	
6	(d) a computing resource service.	
7	(5) Where the Court convicts a person of an offence under sub	
8	Clause (1) the Court must in addition to imposing the punishment in Sub	
9	Clause or (3) order the person to pay as penalty, a sum equal to the amount of	
10	any financial or material benefit received or in the opinion of the Court the	
11	value of such financial or material benefit.	
12	(6) Sub Clause does not apply if the court determines that the value	
13	of the financial or other material benefit cannot be assessed.	
14	(7) Where-	
15	(a) a person charged with 2 or more offences under sub Clause (1)	
16	is convicted of one or more of those offences: and	
17	(b) the other outstanding offences are taken into consideration by	i
18	the Court, the Court may increase the penalty mentioned in sub Clause (5) by	
19	an amount not exceeding the total amount or value of the financial or other	
20	material benefit received for the offences so taken into consideration.	
21	PART 3 - REGULATIONS DEALING WITH TRANSMISSION IN NIGERIA OF	
22	FALSE DECLARATIONS OF FACT	
23	6(1) The Law Enforcement Department may issue a Part 3	Conditions for issuance of Part
-24	Regulation in the event of the following-	3 Regulations
	(a) that a false DECLARATION of fact (called in this Part the	
26	subject (DECLARATION) has been or is being transmitted in Nigeria;	
27	(1) d Law Enforcement Department is of the opinion that it is in	
.28	the public interest to issue the Regulation.	
29	(3) The Law Enforcement Department shall issue a Part 3	
30	- Letion to the subject DECLARATION even if it has been	

•	1	amended or has ceased to be transmitted in Nigeria.
Correction Regulation	2	7(1) A Correction Regulation is one issued to a person who
	3	transmitted the subject DECLARATION in Nigeria, requiring the person to
	4	transmit in Nigeria in the specified form and manner, to a specified person or
	5	description of persons (if any), and by the specified time, a notice (called in this
	6	Part a correction notice) that contains one or both of the following:
٠	7	(a) a DECLARATION, in such terms as may be specified, that the
	8	subject DECLARATION is false, or that the specified material contains a false
	9	DECLARATION of fact;
	10	(b) a specified DECLARATION of fact, or a reference to a specified
	11	location where the specified DECLARATION of fact may be found, or both.
	12	(2) A Correction Regulation may require the person to whom it is
	13	issued to transmit in Nigeria a correction notice in a specified online location.
	14	(3) A Correction Regulation may also require the person to whom it is
	15	issued to do one or both of the following:
	16	(a) to transmit in Nigeria the correction notice by placing it in the
	1 <b>7</b>	specified proximity to every copy of the following that is transmitted by the
	. 18	person in Nigeria:
	19	(i) the false DECLARATION of fact;
•	20	(ii) a substantially similar DECLARATION;
	21	(b) to publish the correction notice in the specified manner in a
	22	specified newspaper or other printed publication of Nigeria.
	23	(4) A person who transmitted a false DECLARATION of fact in
	24	Nigeria may be issued a Correction Regulation even if the person does not
	25	know or has no reason to believe that the DECLARATION is false.
	26	(5) In this Clause-
÷	27	(a) "specified" means specified in the Correction Regulation; and
	28	(b) a person does not transmit a DECLARATION in Nigeria merely
	29	by doing any act for the purpose of, or that is incidental to, the provision of-
	30	(i) an internet intermediary service:

	(ii) a teletransmission service;
	(iii) a service of giving the public access to the internet; or
	(iv) a computing resource service.
	8(1) A Stop Transmission Regulation is one issued to a person Regulation
	who transmitted the subject DECLARATION in Nigeria, requiring the
	person to stop transmitting in Nigeria the subject DECLARATION by the
	specified time.
	(2) A Stop Transmission Regulation may also require the person to
•	whom it is.
0	(3) issued to stop transmitting any DECLARATION that is
1	substantially similar to the subject DECLARATION.
2	(4) A Stop Transmission Regulation may also require the person to
13	whom it is issued to do one or both of the following:
14	(a) to transmit in Nigeria a correction notice in the specified form
15	and manner, to a specified person or description of persons (if any), and
16	by the specified time;
17	(b) to publish a correction notice in the specified manner in a
18	specified newspaper or other printed publication of Nigeria.
19	(5) A person who transmitted a false DECLARATION of fact in
20	Nigeria may be issued a Stop Transmission Regulation even if the person
21	does not know or has no reason to believe that the DECLARATION is false.
22	(5) In this Clause-
23	(a) "specified" means specified in the Stop Transmission
24	Regulation;
25	(b) "stop transmitting", in relation to a DECLARATION, means
26	taking the necessary steps to ensure that the DECLARATION is no longer
27	available on or through the internet to end users in Nigeria, including (if
28	necessary) the removal of the DECLARATION from an online location; and
29	(c) a person does not transmit a DECLARATION in Nigeria
30	merely by doing any act for the purpose of, or that is incidental to, the

	1	provision of-
	2	(i) an internet intermediary service;
	3	(ii) a teletransmission service;
	4	(iii) a service of giving the public access to the internet; or
	5	(iv) a computing resource service.
Provisions applicable to all	6	9(1) A Part 3 Regulation may be issued to a person whether the
Part 3 Regulation	. 7	person is in or outside Nigeria.
	8	(2) A Part 3 Regulation may require the person to whom it is issued to
	9	do an Act in or outside Nigeria.
	10	(3) A Part 3 Regulation must identify the subject DECLARATION in
•	11	sufficient detail.
•	12	(4) A Part 3 Regulation must comply with such form, manner and
	13	other as may be prescribed (if any), and for this purpose different requirements
	14	may be prescribed for-
	15	(a) different Regulation;
	16	(b) different parts of a Regulation;
•	17	(c) different persons or descriptions of persons to whom a Regulation
	18	is to be issued; and
	19	(d) different circumstances under which a Regulation is to be issued.
	20	(5) A Part 3 Regulation remains in effect until the date it expires (if
	21	any), or it is set aside under Clause 15 or cancelled under Clause 17.
i e	22	(6) A person issued a Part 3 Regulation is responsible for the costs of
	23	complying with the Regulation.
Service of Part 3 Regulation	24	10. A Part 3 Regulation may be served by such means (including
	25	electronic means) as may be prescribed-
	26	(a) on the person to whom it is issued; or
	27	(b) on a person in Nigeria that the person to whom the Part 3
	28	Regulation is issued has appointed to accept service on the person's behalf.
Non-compliance with Part 3	29	11(1) A person to whom a Part 3 Regulation is issued and served and
Regulation an offence	30	who, without reasonable excuse, fails to comply with the Regulation whether
		the comply will the Regulation whether

(4) An internet access service provider that does not comply with

an access blocking order.

29

any access blocking order shall be guilty of an offence and shall be liable on 1 . conviction to a fine not exceeding N10Million for each day during any part of 2 3 which that order is not fully complied with, up to a total of N5 Million. (5) No civil or criminal liability is incurred by an internet access 4 5 service Provider or an officer, employee or agent of such provider, for anything done or omitted to be done with reasonable care and in good faith in complying 6 7 with any access blocking order. 8 13.-(1) A person to whom a Part 3 Regulation is issued may appeal to Appeals to the High Court 9 the High Court against the Regulation. (2) No appeal may be made to the High Court by any person unless 10 the person has first applied to the Law Enforcement Department to vary or 11 cancel the Part 3 Regulation and the Law Enforcement Department refused the 12 application whether in whole or in part. 13 (3) An appeal may only be made to the High Court within such period 14 15 as may be prescribed by Rules of Court. 16 (4) The High Court must hear and determine any such appeal and may either confirm the Part 3 Regulation or set it aside. 17 (5) The High Court may only set aside a Part 3 Regulation on any of 18 the following grounds on an appeal: 19 20 (a) the person did not transmit in Nigeria the subject 21 DECLARATION: (b) the subject DECLARATION is not a DECLARATION of fact, or 22 is a true DECLARATION of fact; 23 24 (c) it is not technically possible to comply with the Regulation. 25 (6) A Part 3 Regulation that is the subject of an appeal under sub Clause (1) remains in effect despite the appeal, and only ceases to have effect if 26 it is set aside by the High Court or the Court of Appeal on appeal from the High 27 Court, or if it expires or is cancelled by the Law Enforcement Department. 28 29 (7)In spite of sub Clause (6), if the appellant establishes a prima facie case that it is technically impossible to comply with the Part 3 Regulation, the 30

Regulation.

4.5		2019
	~1	Part 4 - Regulation For Internet Intermediaries And Providers
	2	
Conditions for	3	OF MASS MEDIA SERVICES
issue of Part 4 Regulation	4	16(1) Any Law Enforcement Department may issue a Part 4
		Regulation if all of the following conditions are satisfied:
	5	(a) material (called in this Part the subject material) that contains or
	6	consists of a false DECLARATION of fact (called in this Part the subject
	7	DECLARATION) has been or is being transmitted in Nigeria;
	8	(b) the Law Enforcement Department is of the opinion that it is in
	. 9	public interest to issue the Regulation.
	10	(6) Any Law Enforcement Department may instruct the Competent
	.11.	Authority to issue a Part 4 Regulation in relation to the subject material even if
	12	it has been amended or has ceased to be transmitted in Nigeria.
Targeted Correction	. 13	17(1) A Targeted Correction Regulation is one issued to the internet
Regulation	14	intermediary that provided the internet intermediary service by means of which
	15	the subject material has been or is being transmitted in Nigeria, requiring it to
	16	transmit by means of that service to all end users in Nigeria who access the
-	17	subject material by means of that service at any time after a specified time, a
	18	notice (called in this Part a correction notice) that contains one or both of the
*	19	following:
	20 -	(a) a DECLARATION, in such terms as may be specified, that the
ů.	21	subject DECLARATION is false, or that the subject material contains or
•	22	consists of a false DECLARATION of fact:
	23	(b) a specified DECLARATION of fact, or a reference to a specified
	24	location where the specified DECLARATION of fact may be found, or both.
	25	(2) Where the internet internediary mentioned in sub Clause (1) is a
	26	prescribed internet intermediary, the Targeted Correction Regulation may also
•	.27	require the internet intermediary to do one or more of the following:
• •	28	(a) transmit the correction notice by means of the internet
	29	intermediary service to all and a service by means of the internet

intermediary service to all end users in Nigeria who access identical copies of

identical copies of the subject material provided on or through the internet intermediary service;

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29

30

(b) to transmit a correction notice by any means to a specified description of end users in Nigeria.

	1 (3) Once a Disabling Regulation has been issued, the Law
	2 Enforcement Department must publish a notice of that fact in the Gazette as
	3 soon as possible.
	4 (4) However, a failure to publish the notice of the issue of the
	5 Disabling (6) Regulation in the Gazette does not invalidate the
	6 Regulation.
	7 (5) In this Clause-
	8 (a) "specified" means specified in the Disabling Regulation; and
	9 (b) an end user who accesses a part of any material is taken to access
	10 the material.
General Correction	19,-(1) A General Correction Regulation is one issued to one of the
Regulation	12 following persons to carry out an act mentioned in sub Clause (2):
	13. (a) a prescribed internet intermediary;
	(b) such other person as may be prescribed.
e e	15. (2) The act mentioned in sub Clause (1) is-
	16 (a) if the Regulation is issued to a person mentioned in sub Clause
and the second	17 (1)(a), to transmit a correction notice in Nigeria by means of the internet
	18 intermediary service provided by it, to all end users who use that service at any
	19 time after the specified time, or a specified description of such end users;
	20 (b) if the Regulation is issued to a person mentioned in sub Clause
	21 (1)(b), to give a correction notice to a specified person or description of
	22 persons, by the specified means and by the specified time.
	23 (2) In this Clause, "specified" means specified in the General
-	24 Regulation.
rovision pplicable to all	25 20(1) A Part 4 Regulation or Remedial Order may be issued to a
art 4 Regulations nd Remedial	26 person whether the person is in or outside Nigeria.
Orders	27 (2) A Part 4 Regulation or Remedial Order may require a person to
	28. whom it is issued to do an act in or outside Nigeria.
	29 (3) A Part 4 Regulation must identify in sufficient detail the subject
	30 material and the cubine DEGLAR ATTACA

	(4) A Part 4 Regulation or Remedial Order remains in effect until	
2	the date it expires (if any), it is set aside or it is cancelled.	
3	(5) A person who is issued a Part 4 Regulation or Remedial Order is	
•	responsible for the costs of complying with the Regulation.	•
5	(6) A person (A) to whom a General Correction Regulation is	
5	issued may bring civil proceedings in the High Court against a person (B)	
7	who is the author of the subject DECLARATION and who transmitted in	
8	Nigeria the subject material, to recover the costs reasonably incurred by A to	
9 .	comply with the Regulation.	
10	(7) In such proceedings, the Court, if it is satisfied on a balance of	
11	probabilities that B has contravened this law when transmitting the subject	
12	material in Nigeria, may award to A such damages for those costs as the	•
13	court, having regard to all the circumstances of the case, deem just and	
14	equitable.	
15	21. A Part 4 Regulation or Remedial Order may be served by such	Service of Part
16	means (including electronic means) as may be prescribed-	4 Regulation and Remedial Orders
17	(a) on the person to whom it is issued; or	
18	(b) on a person in Nigeria that the person to whom the Part 4	
19	Regulation or Remedial Order is issued has appointed to accept service on	
20	the person's behalf.	. *
21	22(1) A person to whom a Part 4 Regulation or Remedial Order is	Non-compliance
22	issued and served and who, without reasonable excuse, fails to comply with	with Part 4 Regulation or
23	the Regulation or Order whether in or outside Nigeria, shall be guilty of an	Remedial Order an offence
24	offence and shall be liable on conviction-	
25	(a) in the case of an individual, to a fine not exceeding N300,000 or	
26	to imprisonment for a term not exceeding 12 months or to both; or	
27	(b) in any other case, to a fine not exceeding N5Million, and, in the	
28	case of a continuing offence, to a further fine not exceeding N10 Million for	
29	every day or part of a day during which the offence continues after	
30	(2) It is not a defence to a charge under sub Clause (1) that-	

	1	(a) the person is subject to a duty under any written law, any rule of
	<b>2</b> .	law, any contract or any rule of professional conduct, that prevents the person
	3	from complying with any part of a Part 4 Regulation or Remedial Order or
	4	restricts the person in such compliance; or
	5	(b) the person has applied to vary or cancel the Regulation or Order or
	6	has appealed to the High Court against the Regulation.
	7 .	(3) No civil or criminal liability is incurred by a person or an officer,
	<b>8</b> ,	employee or agent of the person, for doing or omitting to do any act, if the act is
	9	done or omitted to be done with reasonable care and in good faith and for the
	10	purpose of complying with or giving effect to the Part 4 Regulation or
	11	Remedial Order.
	12	(4) In determining whether a person charged with an offence under
• •	13	sub Clause (1) has a reasonable excuse for failing to comply with a Part
٠	14	4Regulation or Remedial Order, the court must consider-
	15	(a) the state of the art available to give effect to the Regulation or
•	16	Order;
	17	(b) the cost of complying with the Regulation or Order relative to the
	18	means available to the person; and
	19	© any other relevant factor.
Access locking Order	. 20	23(1) this clause applies where-
•	21	(a) a person that is an internet intermediary fails to comply with a Part
	22	4 Regulation or Remedial Order;
	23	(b) the subject material is being transmitted in Nigeria on an online
	24	location; and
	25	(c) the Law Enforcement Department is satisfied that one or more end
	26	users in Nigeria have used or are using the services of an internet access service
	27	provider to access that online location.
	28	(2) Law Enforcement Department may direct the NCC to order the
	29	internet access service provider to take reasonable steps to disable access by
	30	end users in Nigeria to the online location called in this Clause an access

or is a true DECLARATION of fact;

	1.	• (c) it is not technically possible to comply with the Regulation.
	2	(6) The High Court may only set aside a Part 4 Regulation on an
•	3	appeal by a person who transmitted in Nigeria the subject material, on the
	4	ground that the subject DECLARATION is not a DECLARATION of fact, or is
	5	a true of fact.
	6	(7)A Part 4 Regulation that is the subject of an appeal under sub
* + .	7	Clause (1) remains in effect despite the appeal, and only ceases to have effect if
	8	it is set Side by the High Court or the Court of Appeal on appeal from the High
	9	Court, or if it expires or is cancelled.
	10	(8) If the appellant (being the person to whom the Part 4 Regulation is
•	11	issued) establishes a prima facie case that it is technically impossible to comply
•	12 ·	with the Part 4 Regulation, the High Court may direct that the Regulation be
	13	stayed pending determination of the appeal.
	14	(9) There is such further right of appeal from a decision of the High
	15	Court under this Clause as exists in the case of a decision made by that Court in
	16	the exercise of its original civil jurisdiction.
	17	(10) Rules of Court may provide for the manner in which and the time
	18	within which an appeal under sub Clause (1) may be made and the procedure
	19	for an application to stay a Part 4 Regulation appealed against.
Other causes of action not affected	20	25. The issue of a Part 4 Regulation or Remedial Order in relation to
action not attected	21	any material does not affect any power or right of any person (including a Law
	22	Enforcement Department or any Party Interested) to take any action under this
	23	Act or any other law in relation to the subject DECLARATION, or the power of
	24	the Public Prosecutor to initiate Proceedings for an offence under this Act or
	25	any other law In relation to that DECLARATION.
Variation or cancellation of	26	26(1) The Law Enforcement Department may at any time vary or
Part 4 Regulation or Remedial	27	cancel the Part 4 Regulation or Remedial Order, by serving a written notice on
Order	28	the Person to whom the Regulation or Order is issued.
	29	(2) The Law Enforcement Department may vary or cancel the
	30	Regulation or Order under sub Clause (1)-

2019	Protection from Internet Falsehoods, Manipulations and Other Related Matters Bill,	2019 <b>C 787</b>
1	(a) on the Law Enforcement Department's own initiative provided	
2 '	there is a prima facie reason necessitating this variation or cancellation; or	
3	(b) on an application by-	
4	(i) the person to whom the Regulation or Order is issued; or	
5	(ii) a person who transmitted in Nigeria the subject material.	
6	(3)A Part 4 Regulation or Remedial Order remains in effect despite	•
7	any application made to the Law Enforcement Department for its variation	
8	or cancellation.	•
9	PART 5 - DECLARATION OF ONLINE LOCATIONS	***
10	27(1) The Law Enforcement Department may declare an online	Declared Online
11	location as DECLARED online location if all of the following conditions	Locations
12	are satisfied:	
13	(a) 3 or more different DECLARATIONs that are the subject of one	
14	or more active Part 3 regulation or Part 4 regulation, or both, have been or are	•
15	being transmitted in Nigeria on the online location;	
16.	(b) at least 3 of those DECLARATIONs had first been transmitted	
17	in Nigeria on the online location within 6 months before the date the	
18	DECLARATION is made.	
19	(2) For the purpose of sub Clause (1)(a), a DECLARATION is	
20	different from another if it is different in a material particular from that other	
21	DECLARATION.	
22	(3) ADECLARATION-	•
23	(a) must contain the Universal Resource Locator (URL), domain	
24	name, or any other unique identifier of the online location;	
25	(b) must reproduce the relevant regulation;	•
26	(c) must state the date the DECLARATION comes into effect;	• •
27	(d) must state the date of the DECLARATION's expiry or a	

formula by which that date may be worked out, which must not be later than

(e) may state the time on that date the DECLARATION is to expire

2 years after the date in paragraph (c);

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ı	of a formula by which that thire may be worked out,
2 ,	(f) may require the owner or operator of the online location
3	DECLARATION (whether or not he or she is in or outside Nigeria) to transmit
4	in the specified manner in Nigeria to end user who accesses the online location,
5	a notice in the specified terms that the online location is the subject of a
6	DECLARATION; and
7	• (g) must contain such other particulars as may be prescribed.
8	(4) A DECLARATION expires-
9	(a) on the date and at the time (if any) DECLARED in, or worked out
10	in accordance with, the; or
11.	(b) on the date it is cancelled or set aside, whichever is earlier.
12	(4) As soon as possible after a DECLARATION is made and before
13	the date it comes into effect, the Law Enforcement Department must-
14	(a) publish, in such form and manner as may be prescribed, a notice in
15	the Gazette-
16	(i) stating that a DECLARATION has been issued under this Clause;
17	and the second of the second o
18	(ii) setting out the URL, domain name, or any other unique identifier
19	of the online location, to which the DECLARATION relates; and
20	(b) make reasonable efforts to give a copy of the DECLARATION to
21	the owner or operator of the DECLARED online location.
22	(6) The owner or operator of a DECLARED online location who fails
23	to comply with any requirement mentioned in sub Clause (3)(f) whether in or
24	outside Nigeria, shall be guilty of an offence and shall be liable on conviction-
25	(a) in the case of an individual, to a fine not exceeding N500,000 or to
26	imprisonment for a term not exceeding 3 years or to both; or
. 27	(b) in any other case, to a fine not exceeding N5 Million.
28	
29	prove that the accused did not know and had no reason to believe that
30	DECLARATION was made in relation to the online location.

1	(8) The Law Enforcement Department may at any time suspend a
2	DECLARATION for such period as the Law Enforcement Department may
3	determine, or vary or cancel a DECLARATION.
4	(9) The Law Enforcement Department may suspend, vary or
5	cancel a DECLARATION-
6	(a)on the Law Enforcement Department's own initiative; or
7	(b) on an application by-
. 8	(i) the owner or operator of the DECLARED online location; or
9	(ii) any person with editorial control over the online location.
10	(10) As soon as possible after a DECLARATION is suspended,
11	varied or cancelled, the Competent Authority must-
12	(a) publish, in such form and manner as may be prescribed, a notice
13	of the suspension, variation or cancellation in the Gazette; and
14	(b) make reasonable efforts to give a copy of such notice to the
15	owner or operator of the DECLARED online location.
16	(11) For the purposes of sub Clause (1)-
17	(a) "active", in relation to a Part 3 Regulation or Part 4 Regulation,
18	means that the Part 3 Regulation or Part 4 Regulation (as the case may be)
19	has not been set aside at the time the DECLARATION mentioned in sub
20	Clause (1) is made;
21	(b) where a DECLARATION of fact is transmitted in Nigeria on-
22	(i) an online location bearing a sub domain name that is part of a
23	domain name; or
24	(ii) a sub directory of a website,
25	the Law Enforcement Department may treat the DECLARATION as
26	transmitted on the online location that bears that domain name, or on that
27	website, as the case may be; and
28	(c) where the DECLARATIONs mentioned in sub Clause (1) are
29	duplicated on another online location (called in this paragraph the mirrored
30	location), each mirrored location is to be regarded as part of the original

	1	online location.
Access Blocking	2	28(1) This Clause applies where-
Order	3	(a) paid content included on a DECLARED online location is
	4	transmit in Nigeria after a prescribed period starting on the date the
	5	DECLARATION concerned came into effect; and
	6	(b) the Law Enforcement Department is satisfied that after the date
	7	the DECLARATION came into effect, one or more end users in Nigeria have
	8	used or are using the services of an internet access service provider to access
	9	the DECLARED online location.
	10	(2) This Clause also applies where-
	11	(a) the owner or operator of a DECLARED online location did not
	12	comply with a requirement mentioned in Clause 27(3)(f) that is specified in the
	13	DECLARATION concerned; and
	14	(b) the Law Enforcement Department is satisfied that after the date
	15	the DECLARATION came into effect, one or more end users in Nigeria have
	16	used or are using the services of an internet access service provider to access
	17	the DECLARED online location.
	18	(3) The Law Enforcement Department may direct the NCC to order
	19	the internet access service provider to take reasonable steps to disable access
	20	by end users in Nigeria to the DECLARED online location (called in this
	21	Clause an access blocking order), and the NCC must give the internet access
	22	service provider an access blocking order.
	23	(4) An internet access service provider that fails to comply with an
-	24	access blocking order shall be guilty of an offence and shall be liable on
	25	conviction to a fine not exceeding Million for each day during any part of
	26	which that order is not fully complied with, up to a total of N10 Million.
	27	(4) No civil or criminal liability is incurred by an internet access
	28	service provider or an officer, employee or agent of such provider, for
	29	anything done or omitted to be done with reasonable care and in good faith in

complying with an access blocking order.

(b) the Law Enforcement Department is satisfied that after the date

(c) the internet intermediary has control over access by end users

(4) The Law Enforcement Department may direct the Competent

(5) An order of the Competent Authority under sub Clause (3) may

(6) An internet intermediary that fails to comply with an order of

the DECLARATION came into effect, one or more end users in Nigeria

have used or are using the services of an internet intermediary to access the

Authority to order the internet intermediary to disable access by end users in

Nigeria to the DECLARED online location, and the Competent Authority

be issued to a person whether the person is in or outside Nigeria, and may

the Competent Authority under sub Clause (3) whether in or outside Nigeria,

shall be guilty of an offence and shall be liable on conviction to a fine not

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concerned:

DECLARED online location; and

in any place to the DECLARED online location.

must give the internet intermediary such order.

require the person to do an act in or outside Nigeria.

Appeals to High Court

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1	exceeding N1Million for each day during any part of which that order is not
2 .	fully complied with, up to a total of N10 Million.
3	(7) No civil or criminal liability is incurred by an internet
4	intermediary or an officer, employee or agent of such intermediary, for
5	anything done or omitted to be done with reasonable care and in good faith in
6	complying with an order under sub Clause (3).
7	30(1) The following persons may appeal to the high court against a
8	DECLARATION:
9	(a) the owner or operator of the DECLARED online location; (b) any
10	person with editorial control over the online location.
11	(2) No appeal may be made to the High Court by any person unless
12	the person has first applied to the Law Enforcement Department to vary or
13	cancel the DECLARATION and the Law Enforcement Department refused the
14	application whether in whole or in part.
15	(3)An appeal may only be made to the High Court within such
16	period as may be prescribed by Rules of Court.
17	(5) the high court must hear and determine any such appeal and may
18	either confirm the DECLARATION or set it aside.
19	(6) the high court may only set aside a DECLARATION on the
20	ground that, at the time of making the DECLARATION, the condition
21	specified was not satisfied.
22	(7) A DECLARATION that is the subject of an appeal remains in
23	effect despite the appeal, and only ceases to have effect if it is set aside by the
24	High Court or the Court of Appeal on appeal from the High Court, or if it
25	expires or is cancelled.
26	(8) There is such further right of appeal from a decision of the High
27	Court under this Clause as exists in the case of a decision made by that Court in
28	the exercise of its original civil jurisdiction.

(9) Rules of Court may provide for the manner in which and the time

within which an appeal under sub Clause (1) may be made.

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1		Deriving benefit from operating
2 .	receives or agrees to receive any financial or other material benefit as an	Declared Online Location
3	inducement or reward for operating a DECLARED online location shall be	
4	guilty of an offence and shall be liable on conviction:	
5	(a) in the case of an individual, to a fine not exceeding N300,000 or	
6	to imprisonment for a term not exceeding 3 years or to both; or	
7	(b) In any other case, to a fine not exceeding N5 Million.	*
8	(2) Without limiting the generality of the expression, a person	
9	receives financial or other material benefit as an inducement or reward for	
10	the operation of an online location if the person receives from another:	•
11	(a) any consideration for the sale of advertising space on the online	•
12	location; or	
13	(b) any consideration for access to any part of the online location.	
14	(3) Where a court convicts any person of an offence under sub	
15	Clause (1), the court must, in addition to imposing on that person the	
16	punishment in that sub Clause, order the person to pay as a penalty, within	
17	the time specified by the court, a sum equal to the amount of any financial or	•
18	other material benefit received or the amount that in the court's opinion is the	
19	value of that financial or other material benefit, and any such penalty is	
20	recoverable as a fine.	• .
21	(4) Sub Clause (3) does not apply if the court determines that the	
22	value of the financial or other material benefit cannot be assessed.	
23	(5) In this Clause, a person is not taken to operate an online location	
24	if the person does so merely as part of providing an internet intermediary	-
25	service or incidentally to such provision.	

32.-(1) A service provider must take reasonable steps (both in and

Outside Nigeria) to ensure that after a prescribed period starting on the date

the DECLARATION comes into effect, any paid content that it include or

causes to be included on a DECLARED online location is not transmitted in

Nigeria on the DECLARED online location.

content on Declared

Certain persons must not transmit in Nigeria paid Online Locations, etc.

1	(2) A digital advertising intermediary must take reasonable steps
2	· (both in and outside Nigeria) to ensure that, after a prescribed period starting on
3	the date the DECLARATION comes into effect, any paid content that it
4	includes or causes to be included on a DECLARED online location is not
<b>5</b> .	transmitted in Nigeria on the DECLARED online location.
6	(3) A prescribed digital advertising intermediary or prescribed
7	internet intermediary must take reasonable steps (both in and outside Nigeria)
8	to ensure that, after a prescribed period starting on the date the
9	DECLARATION comes into effect, it does not, when acting as a digital
10	advertising intermediary or an internet intermediary, facilitate the transmission
11	in Nigeria of any paid content that gives publicity to, or otherwise promotes, a
12	DECLARED online location.
13	(4) A person who contravenes sub Clause (1), (2) or (3) shall be guilty
14	of an offence and shall be liable on conviction:
15	(a) in the case of an individual, to a fine not exceeding N200,000 or to
16	imprisonment for a term not exceeding 12 months or to both; or
17	(b) in any other case, to a fine not exceeding N5 Million
18	(5) In any proceeding for an offence under sub Clause (1), (2) or (3), it
19.	is a defence for the accused to prove that the accused did not know and had no
20	reason to believe that the online location was a DECLARED online location.
21	(6) In any proceeding for an offence under sub Clause (1), (2) or (3), it
22	is; not a defense for the accused to show that:
23	(a) the accused did the act in question at the Regulation of another
24	person; or
25	(b) the paid content was transmitted in Nigeria by its inclusion on any
26	online location through an automatic process without the accused choosing
27	where the paid content is transmitted, except as an automatic response to the
28	request of a person.
29	33(1) A person must not, whether in or outside Nigeria, expend or

apply any property knowing or having reason to believe that the expenditure or

Prohibition on providing financial support to Declared Online Locations

automated tasks;

"computing resource service" means a service that provides the use of any computer hardware or software to enhance the processing capability or storage capacity of a computer;

"coordinated inauthentic behaviour" means any coordinated activity carried out using 2 or more online accounts, in order to mislead end users in Nigeria of any internet intermediary service as to any matter, but excludes any activity carried out using online accounts-

(a) that are controlled by the same person; and

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(b) none of which is an inauthentic online account or is controlledby a bot;

third parties on or through the internet;

1	(b) a service of transmitting such materials to end users on or
2	through the internet; or
3	(c) a service of displaying, to an end user who uses the service to
4	make an online search, an index of search results, each of which links that
5	end user to content hosted or stored at a location which is separate from the
6	location of the index of search results, but excludes any act done for the
7	purpose of, or that is incidental to, the provision of;
8	(d) a service of giving the public access to the internet; or
9	(e) a computing resource service;
10	Examples
11	Examples of internet intermediary services are-
12	(a) social networking services;
13	(b) search engine services;
14	(c) content aggregation services;
15	(d) internet based messaging services; and
16	(e) video sharing services.
17	"material" means anything that consists of or contains a DECLARATION;
18	Examples
19	Examples of a material are a message, a post, an article, a speech, a picture, a
20	video recording and a sound recording.
21	"MMS" means a system that enables the transmission, through a mobile
22	network, of multimedia messages;
23	"online account" means an account created with an internet intermediary for
24,	the use of an internet intermediary service;
25	"online location" means any website, web page, chat room or forum, or any
6	other thing that is hosted on a computer;
27	"paid content" means any DECLARATION that is transmit in any place for
28	consideration;
.9	"Part 3 Regulation" means a Correction Regulation or a Stop Transmission
Ω	* Dogulation.

- 1 "Part 4 Regulation" means a Targeted Correction Regulation, a Disabling
- 2 Regulation or a General Correction Regulation;
- 3 "prescribed digital advertising intermediary" means a digital advertising
- 4 intermediary, or a class of digital advertising intermediaries, prescribed by
- 5 Regulation made under Clause 62;
- 6 "prescribed internet intermediary" means an internet intermediary, or a class of
- 7 internet intermediaries;
- 8 "Remedial Order" means an order made under Clause 21;
- 9 "service provider" means any person (other than a digital advertising
- 10 intermediary) who, in the ordinary course of business, provides advisory or
- other services relating to the transmission of paid content in any place,
- 12 "SMS" means a system that enables the transmission, through a mobile
- 13 network, of text messages;
- 14 "DECLARATION" means any word (including abbreviation and initial),
- 15 number, image (moving or otherwise), sound, symbol or other representation,
- 16 or a combination of any of these;
- 17 "Stop Transmission Regulation" means a Regulation issued under Clause 8;
- 18 "Targeted Correction Regulation" means a Regulation issued under Clause 17
- 19 "teletransmission service" means any transmission emission or reception of
- 20 signs, signal, writing, images, sounds or intelligence of any nature wire radio
- 21 visual or other electro- magnetic systems
- 22 (2) In this Act-
- 23 (a) a DECLARATION of fact is a DECLARATION which a
- 24 reasonable person seeing, hearing or otherwise perceiving it would consider to
- 25 be a representation of fact; and
- 26 (b) a DECLARATION is false if it is false or misleading, whether
- 27 wholly or in part, and whether on its own or in the context in which it appears.
- 28 (3) In this Act, a person has editorial control over an online location if
- 29 the person is able to decide one or both of the following:
- 30 (a) whether any DECLARATION may be included or excluded on the

1	online location;
2	(b) where to place any DECLARATION on the online location.
3	Meaning of "transmit"
4	3(1) In this Act other than in Part 2, a DECLARATION or
5	material is transmitted in Nigeria if it is made available to one or more end
6	users in Nigeria on or through the internet.
7	(2) In Part 2, a DECLARATION is transmitted in Nigeria if it is
8	made available to one or more end users in Nigeria on or through-
9 .	(a)the internet; or
10 -	(b) MMS or SMS.
11	(3) A reference in this Act to transmitting a DECLARATION or
12	material in Nigeria includes causing its transmission (within the meaning of
13	sub Clause (1) or (2), as the case may be) in Nigeria.
14	Meaning of "Public Interest"
15	4. For the purposes of this Act and without limiting the generality
16	of the expression, it is in the public interest to do anything if the doing of that
17	thing is necessary or expedient-
18	(a) in the interest of the security of Nigeria or any part of Nigeria;
19	(b) to protect public health or public finances, or to secure public
20	safety or public tranquility;
21	(c) in the interest of friendly relations of Nigeria with other
22	countries;
23	(d) to prevent any influence of the outcome of a general election to
24	any Office;
25	(e) to prevent incitement of feelings of enmity, hatred or ill will
26	between different groups of persons; or
27	(f) to prevent a diminution of public confidence in the performance
28	of any duty or function of, or in the exercise of any power by the
29	Government.

Short title

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- 36. This Bill may be cited as the Protection from Internet Falsehoods,
- 2 Manipulations and Other Related Matters Bill, 2019.

#### **EXPLANATORY MEMORANDUM**

This Bill seeks to prevent Falsehoods and Manipulations in Internet transmission and correspondences in Nigeria. To suppress falsehoods and manipulations and counter the effects of such communications and transmissions and to sanction offenders with a view to encouraging and enhancing transparency by Social Media Platforms using the internet correspondences.