[HB. 821] C 3777

## **ABILL**

## **FOR**

AN ACT TO REPEAL SECTION 40 OF THE NIGERIAN CORRECTIONAL SERVICE ACT, 2019 AND PROVIDE FOR, THE ESTABLISHMENT OF PAROLE REGIME, THE ELIGIBILITY FOR THE CONSIDERATION OF PAROLE IN RELATION TO PERSONS SERVING LIFE SENTENCE FOR MURDER, THE ESTABLISHMENT AND COMPOSITION OF THE PAROLE BOARD AND FOR RELATED MATTERS.

COMPOSITION OF THE PAROLE BOARD AND FOR RELATED MATTERS Sponsored by Hon. Abubakar Hassan Nalaraba Commencement Γ 1 ENACTED by the National Assembly of the Federal Republic of Nigeria as follows: 1 1.-(1) There is hereby established for the purposes of this Bill, a Establishment of Parole Board 2 Board to be called the Parole Board (in this Bill referred to as lithe Board") which shall consist of such number of persons, not being less than four nor 3 4 more than Twelve, as the Minister may appoint from time to time. 5 (2) The Board shall consist of the following persons to be appointed by the Minister: 6 7 (a) a Chairman who shall be a Justice of the Federal High Court 8 upon recommendation from the Chief Justice of Nigeria; 9 (b) the Controller General of Nigerian Correctional Service; 10 (c) a representative of the ministry responsible for youth and social development not below the rank of a Deputy Director; 11 12 (d) Three other members to include: 13 (i) a representative of the Nigerian Bar Association; 14 (ii) a representative of the Nigeria Police; 15 (iii). a registered medical practitioner, who as far as practicable should be a psychiatrist; and 16

(e) two other persons who have knowledge and experience in the

supervision or after care of discharged prisoners, or who have made a study

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| 1  | of the causes of delinquency or the treatment of offenders:          |
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| 2  | Provided that at least one member of the Board shall be appointed    |
| 3  | from each of the following five categories:                          |
| 4  | (a) persons who hold or have held judicial office as:                |
| 5  | (i) a Judge of the Court of Appeal; or                               |
| 6  | (ii) a Judge of the Supreme Court; or                                |
| 7  | (iii) a Magistrate;  |
| 8  | (b) persons connected with the administration of Correctional        |
| 9  | services, being:   |
| 10 | (i) the Controller of Correctional service; or                       |
| 11 | (ii) a nominee of the Controller General of Nigerian Correctional    |
| 12 | Service;   |
| 13 | (c) persons appearing to the Minister to be interested in the        |
| 14 | rehabilitation of prisoners, being:                                  |
| 15 | (i) a psychiatrist or psychologist; or                               |
| 16 | (ii) a social worker or criminologist; or                            |
| 17 | (iii) a representative of the Nigerian Supreme Council for Islamic   |
| 18 | Affairs and the Christian Association of Nigeria; or                 |
| 19 | (d) a retired police officer not below the rank of Commissioner of   |
| 20 | Police;  |
| 21 | (e) an ex-inmate who in the opinion of the Minister has been         |
| 22 | rehabilitated.   |
| 23 | (3) The Board shall appoint a person whom it considers suitable for  |
| 24 | appointment as such to be Secretary to the Board.                    |
| 25 | (4) The provisions of the First Schedule shall have effect as to the |
| 26 | proceedings of the Board and otherwise in relation thereto.          |
| 27 | 2(1) The functions of the Board shall be:                            |
| 28 | (a) to receive and consider applications for parole and to grant or  |
| 29 | reject such applications;  |
| 30 | (b) to issue summons requiring the appearance before the Board of    |

Functions of the Board

| 1  | any parolee or applicant for parole or such witnesses as the Board may            |
|----|---|
| 2  | consider necessary for the purposes of this Bill;                                 |
| 3  | (c) to revoke or suspend parole in respect of any parolee;                        |
| 4  | (d) to review the cases of inmates serving life sentences or inmates              |
| 5  | in respect of whom a sentence of death has been commuted to life                  |
| 6  | imprisonment for the purpose of determining whether or not to grant parole        |
| 7  | to such inmates;  |
| 8  | (e) to issue a certificate to a parolee upon the termination of any               |
| 9  | parole period;  |
| 10 | (f) to make reports to the Minister, at such intervals as the Minister            |
| 11 | may prescribe, upon the operation of this Board;                                  |
| 12 | (g) to carry out such other functions as the Minister may direct as               |
| 13 | being, in his opinion, necessary for the purposes of this Bill.                   |
| 14 | (2) In considering any case for parole, the Board may request any                 |
| 15 | person, including the offender himself, to provide information or to make         |
| 16 | representations which in the Board's opinion, may be of assistance in             |
| 17 | reaching a decision.  |
| 18 | (3) In considering any case for parole, the Board shall take into                 |
| 19 | account:  |
| 20 | (a) the nature and circumstances of the offence for which the                     |
| 21 | applicant was convicted and sentenced;  |
| 22 | (b) the sentence imposed by the court and any comments made by                    |
| 23 | the court when the sentence was Imposed;  |
| 24 | (c) the safety of the public, and of any person or class of persons               |
| 25 | who may be affected by the release of the offender;                               |
| 26 | (d) any representations made by the victim of the offence or any                  |
| 27 | person acting on his behalf, or of the relatives of the victim of the offence, or |
| 28 | anyone acting on their behalf;  |
| 29 | (e) any representations made by the offender or any person acting                 |
| 30 | on his behalf   |

|                         | 1  | (1) the welfare of the offender and his reformation and training while                       |
|-------------------------|----|--|
|                         | 2  | in the prison;   |
|                         | 3  | (g) the probable circumstances of the offender if released, especially                       |
|                         | 4  | the likelihood of his peaceful reintegration into society;                                   |
|                         | 5  | (h) the likely response of the offender to supervision by the parole                         |
|                         | 6  | officer;   |
|                         | 7  | (i) the reasonable probability that the offender will live and remain at                     |
|                         | 8  | liberty without violating laws, and many other factor that the Board may                     |
|                         | 9  | consider relevant in reaching a decision.  |
| State parole committees | 10 | 3(1) For the purposes of this Bill, the Minister may appoint a state                         |
| commutees               | 11 | parole committee in each state.  |
|                         | 12 | (2) Subject to the provisions of this Bill, the functions of each                            |
|                         | 13 | committee aforesaid shall be:  |
|                         | 14 | (a) to carry out investigations into any matter referred to it by the                        |
|                         | 15 | Board in connection with any matter being dealt with by the Board and to report              |
|                         | 16 | its findings to the Board;   |
|                         | 17 | (b) to make such recommendations to the Board as the committee                               |
|                         | 18 | may deem necessary as a result of any investigation carried out by it under                  |
|                         | 19 | paragraph(a);  |
|                         | 20 | (c) to carry out such other functions as the Minister may direct as                          |
|                         | 21 | being, in his opinion, necessary for the purposes of this Bill.                              |
|                         | 22 | (3) The provisions of the Second Schedule shall have effect as to the                        |
|                         | 23 | $constitution\ of\ the\ committee\ for\ each\ state\ and\ otherwise\ in\ relation\ thereto.$ |
| Eligibility for parole  | 24 | 4(1) Subject to the provisions of this clause, other than an inmate                          |
| parote                  | 25 | sentenced to death or is serving a sentence under capital punishment, every                  |
|                         | 26 | correctional service inmate serving a sentence of more than twelve months                    |
|                         | 27 | shall be eligible for parole after having served a period of one-third of such               |
|                         | 28 | sentence or twelve months, whichever is the greater.   |
|                         | 29 | (2) Notwithstanding the provisions of sub-clause (1) where                                   |
|                         | 30 | concurrent sentences have been imposed on an inmate, such inmate shall be                    |
|                         |    |  |

| 1  | eligible for parole in respect of the longest of such sentences, after having                               |
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| 2  | served one-third of the period of that sentence or twelve months, whichever                                 |
| 3  | is the greater.   |
| 4  | (3) Where consecutive sentences have been imposed on an inmate,   |
| 5  | such inmate shall be eligible for parole after having served one-third of the                               |
| 6  | aggregate of such sentences or twelve months, whichever is the greater.                                     |
| 7  | (4) Subject to sub-clauses (5) and (6), an inmate:  |
| 8  | (a) who has been sentenced to imprisonment for life, or   |
| 9  | (b) in respect of whom-   |
| 10 | (i) a sentence of death has been commuted to life imprisonment;   |
| 11 | and   |
| 12 | (ii) no period has been specified pursuant to clause 7, shall be  |
| 13 | $eligible \ for \ parole \ after \ having \ served \ in \ period \ of \ not \ less \ than \ seven \ years.$ |
| 14 | (5) Subject to sub-clause (6), an inmate who has been sentenced to  |
| 15 | imprisonment for life, or for a period of fifteen years or more, for:                                       |
| 16 | (a) any offence relating to section 28 of the Firearms Act CAP 146  |
| 17 | LFN 2004;   |
| 18 | (b) any of the following:   |
| 19 | (i) shooting with intent to cause grievous bodily harm or with intent                                       |
| 20 | to resist or prevent the lawful apprehension or detainer of any person; or                                  |
| 21 | (ii) wounding with intent, with use of a firearm, committed after   |
| 22 | the coming into operation of this Bill, shall be eligible for parole after having                           |
| 23 | served a period of not less than ten years; or  |
| 24 | (iii) serious offender  |
| 25 | (6) Upon the expiration of:   |
| 26 | (a) a period of ten years,  |
| 27 | (b) the period specified pursuant to this Bill or Sections 5 and 43 of                                      |
| 28 | $the\ Violence\ Against\ Persons\ (Prohibition)\ Act, whichever\ is\ the\ greater, the$                     |
| 29 | Board shall review the cases of inmates who are serving a sentence of life                                  |

|                 | 1  | imprisonment for the purpose of deciding whether or not to grant parole to      |
|-----------------|----|---|
|                 | 2  | them.   |
|                 | 3  | (7) In relation to a person who had been convicted of murder                    |
|                 | 4  | committed before the date of commencement of the Violence Against Persons       |
|                 | 5  | (Prohibition) Act, 2015, and sentenced to imprisonment for life, the Board      |
|                 | 6  | shall, upon the expiration of:  |
|                 | 7  | (a) a period of ten years; or   |
|                 | 8  | (b) the period specified by the court as the period which that person           |
|                 | 9  | should serve before becoming eligible for parole, whichever is the greater,     |
|                 | 10 | review the case for purpose of deciding whether or not to grant parole to him.  |
| Grant of parole | 11 | 5(1) An inmate eligible for parole pursuant to clause 4, may make               |
|                 | 12 | written application to the Board for the grant of parole and may make such      |
|                 | 13 | written representations in support thereof as he thinks fit.                    |
|                 | 14 | (2) Every such application shall be forwarded to the Board by the               |
|                 | 15 | Correctional Officer and shall state:   |
|                 | 16 | (a) the full name and age of the applicant;                                     |
|                 | 17 | (b) the nature of the offence of which the applicant was convicted and          |
|                 | 18 | sentenced;  |
|                 | 19 | (c) any other information on which the applicant relies in support of           |
|                 | 20 | his application; and  |
|                 | 21 | (d) such other information as may be prescribed.                                |
|                 | 22 | (3) The Superintendent or Officer in charge shall furnish to the Board:         |
|                 | 23 | (a) a case history of the applicant; and  |
|                 | 24 | (b) a copy of a report by the Correctional officer on the conduct of the        |
|                 | 25 | applicant while in prison, and  |
|                 | 26 | (c) a copy of a report containing an opinion by a psychiatrist or               |
|                 | 27 | psychologist or such other person as may be designated by the Minister, as to   |
|                 | 28 | whether the applicant is, at the time of his application, fit to be released on |
|                 | 29 | parole.   |
|                 | 30 | (4) The Board shall, for the purposes of this clause:                           |

| 1  | (a) if it thinks necessary, direct the appropriate state parole                  |
|----|--|
| 2  | committee to carry out investigations in relation to the application;            |
| 3  | (b) fix a time and place for the hearing of the application; and                 |
| 4  | (c) send to members of the appropriate state parole committee, not               |
| 5  | less than seven days before the date of such hearing, written notice of the      |
| 6  | hearing and copies of the case history of, and reports on, the applicant.        |
| 7  | (5) Hearings by the Board shall be held in camera and if the Board               |
| 8  | sees fit, each applicant may be given permission to appear before it.            |
| 9  | (6) The Board shall, for the purpose of deciding whether or not to               |
| 10 | grant parole to an applicant, take into account the following:                   |
| 11 | (a) the nature and circumstances of the offence for which the                    |
| 12 | applicant was convicted and sentenced;   |
| 13 | (b) remarks (if any) made by the Judge at the time of sentencing;                |
| 14 | (c) the information contained in the reports mentioned in                        |
| 15 | subsection (3); and  |
| 16 | (d) any report made by a state parole committee.                                 |
| 17 | (7) The Board shall grant parole to an applicant if the Board is                 |
| 18 | satisfied that:  |
| 19 | (a) he has derived maximum benefit from imprisonment and he is,                  |
| 20 | at the time of his application for parole, fit to be released from the prison on |
| 21 | parole;  |
| 22 | (b) the reform and rehabilitation of the applicant will be aided by              |
| 23 | parole; and  |
| 24 | (c) the grant of parole to the applicant will not, in the opinion of the         |
| 25 | Board, constitute a danger to society.   |
| 26 | (8) Where the Board decides to grant parole to an applicant the                  |
| 27 | Board shall, within ten days of the date of such decision:                       |
| 28 | (a) give written notice of the decision to the applicant and the                 |
| 29 | Controller; and  |
| 30 | (b) make a parole order in respect of the applicant and send a copy              |

|                      | 1  | of such parole order to the Controller.  |
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|                      | 2  | (9) In this clause "appropriate state parole committee" means the state          |
|                      | 3  | parole committee which, in the opinion of the Board, is likely to have the       |
|                      | 4  | closest connection with the applicant if he is released on parole.               |
| Parole order         | 5  | 6. A parole order shall have effect for the parole period which shall be         |
|                      | 6  | specified therein, and shall require the parolee to submit during that period to |
|                      | 7  | the supervision of a parole officer appointed for or assigned to the state in    |
|                      | 8  | which the parolee will reside during the parole period, and shall contain such   |
|                      | 9  | requirements as the Board considers necessary for securing the supervision of    |
|                      | 10 | the parolee, and such additional requirements as to residence and other matters  |
|                      | 11 | as the Board considers necessary for securing the reform and rehabilitation of   |
|                      | 12 | the parolee.   |
| Suspension of parole | 13 | 7(1) The Board shall suspend parole in respect of any parolee if                 |
| parote               | 14 | during the parole period the parolee is convicted of any offence punishable by   |
|                      | 15 | imprisonment without option of a fine for a period which does not involve        |
|                      | 16 | forfeiture of parole under clause 13.  |
|                      | 17 | (2) The Board may suspend parole in respect of a parolee for any                 |
|                      | 18 | period during which investigations are being carried out into:                   |
|                      | 19 | (a) an indictable offence which such parolee is alleged to have                  |
|                      | 20 | committed: or  |
|                      | 21 | (b) any breach by that parolee of any of the conditions of parole.               |
|                      | 22 | (3) For the purposes of sub-clauses (1) and (2), the Board may carry             |
|                      | 23 | out such investigations as it may deem necessary.                                |
|                      | 24 | (4) Where the Board intends to suspend parole the Board shall, within            |
|                      | 25 | a reasonable time, give written notice of such intention to:                     |
|                      | 26 | (a) the Controller of Nigerian Correctional Service;                             |
|                      | 27 | (b) the parolee in respect of whom an order for the suspension of                |
|                      | 28 | parole is to be made; and  |
|                      | 29 | (c) the superintendent or officer in charge.                                     |
|                      | 30 | (5) The Court before which the parolee mentioned in sub-clause (1) is            |
|                      |    |  |

| 1  | convicted shall, in passing sentence, state whether the sentence in respect of    |  |
|----|---|--|
| 2  | the offence mentioned in that sub-clause shall be concurrent with or              |  |
| 3  | consecutive to the sentence in respect of which parole was granted.               |  |
| 4  | <b>8.</b> -(1) Where a parolee commits a breach of the conditions of his          | Revocation of                            |
| 5  | parole order, the Board may, after investigating the circumstances                | parole                                   |
| 6  | surrounding such breach, revoke the parole granted to such parolee.               |  |
| 7  | (2) The Board may revoke the parole granted to a parolee if the                   |  |
| 8  | Board is of the opinion that such revocation is in the interest of the parolee or |  |
| 9  | in the public Interest.   |  |
| 10 | (3) Where the Board decides to revoke the parole granted to a                     |  |
| 11 | parolee, the Board shall give written notice of such decision to the parolee.     |  |
| 12 | 9(1) Where the parole granted to a parolee has been suspended or                  | Effect of                                |
| 13 | revoked, the parole order in respect of such parolee shall cease to have effect   | suspension or<br>revocation of<br>parole |
| 14 | and the parolee shall forthwith upon being notified of such revocation or         | parote                                   |
| 15 | suspension, as the case may be, return to the correctional service from which     |  |
| 16 | he was released on parole and if the parolee fails to do so, the chairman shall   |  |
| 17 | issue a warrant addressed to any police officer for the arrest of the parolee     |  |
| 18 | who shall, upon such arrest, be returned to the Prison from which he was          |  |
| 19 | released on parole.   |  |
| 20 | (2) Where a parolee is returned to a correctional service in                      |  |
| 21 | accordance with subsection (1), the period spent by that parolee in the           |  |
| 22 | correctional service while his parole is suspended or revoked, as the case        |  |
| 23 | may be, shall be counted as a part of the sentence in respect of which parole     |  |
| 24 | was granted and shall be taken into account together with any remission           |  |
| 25 | earned by the parolee for the purpose of determining the date of the              |  |
| 26 | expiration of such sentence.  |  |
| 27 | 10(1) Where at any time during the parole period it appears to the                | Power of                                 |
| 28 | chairman that the immediate recall of a parolee is necessary in the public        | Chairman to issue warrant recalling      |
| 29 | interest the chairman may, notwithstanding any other provisions of this Bill,     | parolee in the public interest           |

interest the chairman may, notwithstanding any other provisions of this Bill, issue a warrant addressed to any police officer for the arrest of such parolee

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|                      | 1  | who shall, upon such arrest, be returned to the correctional service from which  |
|----------------------|----|--|
|                      | 2  | he was released on parole.   |
|                      | 3  | (2) Where a parolee is arrested pursuant to sub-clause (1):                      |
|                      | 4  | (a) subject to paragraph (c), the parole shall be revoked;                       |
|                      | 5  | (b) the provisions of sub-clause (2) of clause 11 shall apply in like            |
|                      | 6  | manner as they apply in relation to a parolee returned to a correctional service |
|                      | 7  | pursuant to sub-clause (1) of that clause; and                                   |
|                      | 8  | (c) the chairman shall as soon as practicable make a report to the               |
|                      | 9  | Board indicating the circumstances of the case; and thereupon nothing in sub-    |
|                      | 10 | clause (1) shall be deemed to prevent the Board from exercising any of its       |
|                      | 11 | powers under this Bill.  |
| Forfeiture of parole | 12 | 11(1) A parolee who, during the parole period, is convicted of an                |
| parote               | 13 | offence punishable by imprisonment for two years or more, thereby forfeits his   |
|                      | 14 | parole and such forfeiture shall take effect from the date of the conviction.    |
|                      | 15 | (2) If such parolee appeals against the conviction and the conviction is         |
|                      | 16 | quashed, the forfeiture shall be set aside.                                      |
|                      | 17 | (3) The Court before which the parolee mentioned in sub-clause (1) is            |
|                      | 18 | convicted shall state whether the sentence in respect of the offence mentioned   |
|                      | 19 | in that sub-clause shall be concurrent with or consecutive to the sentence in    |
|                      | 20 | respect of which parole is being forfeited.                                      |
| Certificate to be    | 21 | 12. Where a parolee is convicted of an offence during the parole                 |
| sent to Board        | 22 | period, the Court before which he is tried or the Court of Appeal, as the case   |
|                      | 23 | may be, shall send to the Board a certificate stating the details of the offence |
|                      | 24 | and sentence.  |
| Re-application       | 25 | 13(1) An inmate whose application for parole has been refused may                |
|                      | 26 | re-apply for parole after the expiration of twelve months from the date of the   |
|                      | 27 | refusal or such lesser period as may be determined by the Board.                 |
|                      | 28 | (2) A parolee in respect of whom parole has been suspended or                    |
|                      | 29 | revoked may re-apply for parole after the expiration of twelve months from the   |
|                      | 30 | date of such suspension or revocation as the case may be, or such lesser period  |
|                      |    |  |

| 1  | as may be determined by the Board.   |   |  |
|----|--|---|--|
| 2  | (3) A parolee who forfeits his parole shall not be entitled to re-apply      |   |  |
| 3  | for parole in relation to the sentence respect of which parole is forfeited. |   |  |
| 4  | 14(1) Subject to sub-clause (2), the grant of parole shall not affect        | Parole at                               |  |
| 5  | the earning of remission by a parolee pursuant to the Nigerian Correctional  | remission of sentence                   |  |
| 6  | Service Act, 2019 and rules made thereunder.                                 |   |  |
| 7  | (2) Sub-clause (1) shall not prevent the making of rules under the           |   |  |
| 8  | Nigerian Correctional Service Act to provide that a parolee who forfeits     |   |  |
| 9  | parole or whose parole is suspended or revoked shall also forfeit the whole  |   |  |
| 10 | or any prescribed part of remission under that Act.                          |   |  |
| 11 | 15(1) The parole period shall be counted as a part of the sentence           | Computation or                          |  |
| 12 | in respect of which parole was granted and shall be taken into account       | sentence and<br>prerogative of<br>mercy |  |
| 13 | together with any remission earned by the parolee for the purpose of         | mercy                                   |  |
| 14 | determining the date of the expiration of such sentence.                     |   |  |
| 15 | (2) The Board may, if circumstances so warrant, recommend to the             |   |  |
| 16 | President or Governor that consideration be given, on the recommendation     |   |  |
| 17 | of the Supreme Court in accordance with section 175 of the 1999              |   |  |
| 18 | Constitution of Nigeria (as amended), to the question of the exercise of the |   |  |
| 19 | prerogative of mercy in relation to any parolee.                             |   |  |
| 20 | 16. Parole shall be terminated in the following cases:                       | Termination of                          |  |
| 21 | (a) upon the expiration of the parole period;                                | Parole                                  |  |
| 22 | (b) upon revocation under clause 8 or 10;                                    |   |  |
| 23 | (c) upon forfeiture under clause 11.   |   |  |
| 24 | 17(1) The Controller General of Nigerian Correctional Service                | Assignment of                           |  |
| 25 | shall assign a sufficient number of officers qualified by character and      | parole officers                         |  |
| 26 | experience to be parole officers for the purposes of this Bill.              |   |  |
| 27 | (2) A parole officer is required to,   |   |  |
| 28 | (a) supervise all offenders placed under his supervision with a view         |   |  |
| 29 | to assisting their rehabilitation and preventing the commission of further   |   |  |
| 30 | offences and   |   |  |

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(b) perform such other duties as may from time to time be directed by

|                              | 2  | the Board.   |
|------------------------------|----|--|
|                              | 3  | (3) The functions conferred on a parole officer in relation to the                 |
|                              | 4  | supervision of an offender while on parole may be discharged by a correctional     |
|                              | 5  | service officer or a social worker, or by a person who in the opinion of the       |
|                              | 6  | Board is a fit and proper person to undertake supervision and control of the       |
|                              | 7  | offender while on parole.  |
|                              | 8  | (4) In the exercise of his powers and duties under this Bill, a parole             |
|                              | 9  | officer has the powers, protection and privileges of a prison officer.             |
|                              | 10 | (5) A parolee or his parole officer may at any time apply to the Board             |
|                              | 11 | for the remission, suspension or variation of any general or special condition of  |
|                              | 12 | parole.  |
|                              | 13 | (6) A parole officer may apply to the Board for the imposition of any              |
|                              | 14 | additional condition of parole in respect of any parolee under his supervision.    |
|                              | 15 | (7) A parole officer may, and when required by the Board, shall:                   |
|                              | 16 | (a) report to the Board on the character and personal history of any               |
|                              | 17 | parolee or offender undergoing a sentence of imprisonment, with a view to          |
|                              | 18 | assisting the Board in determining the most suitable method of dealing with the $$ |
|                              | 19 | case, and  |
|                              | 20 | (b) in such report, advise the Board whether the offender would be                 |
|                              | 21 | likely to respond satisfactorily to parole and whether any special condition of    |
|                              | 22 | parole should be imposed.  |
| Annual Report<br>from Prison | 23 | 18. The Superintendent or officer in charge or any other person                    |
| 110111 1 115011              | 24 | authorized by him in that behalf shall submit an annual report in the prescribed   |
|                              | 25 | form to the Board within two months after the end of each year, on the general     |
|                              | 26 | condition of every offender who is undergoing:                                     |
|                              | 27 | (a) imprisonment for life; and   |
|                              | 28 | (b) any other sentence of imprisonment of one year or more.                        |
| Offences                     | 29 | 19. Any person who:  |
|                              | 30 | (a) interferes with or hinders or attempts to interfere with or hinder or          |

| 1  | incites or aids any other person to do anything which will in any way          |             |
|----|--|-------------|
| 2  | interfere with or hinder the Board in the exercise of its functions under this |             |
| 3  | Bill; or   |             |
| 4  | (b) offers or attempts to offer any money or other inducement to               |             |
| 5  | any member of the Board with intent to influence a decision of the Board in    |             |
| 6  | favour of that person or any other person; or                                  |             |
| 7  | (c) makes any false representation to the Board or knowingly or                |             |
| 8  | wilfully gives any false evidence to the Board in respect of any matter being  |             |
| 9  | dealt with by the Board; or  |             |
| 10 | (d) fails to attend before the Board in accordance with a summons              |             |
| 11 | issued by the Board under this Bill or refuses to give evidence pursuant to    |             |
| 12 | such summons; or   |             |
| 13 | (e) without lawful excuse, refuses to answer any lawful question               |             |
| 14 | put to him by the Board in connection with any matter being dealt with by the  |             |
| 15 | Board; or  |             |
| 16 | (f) publishes or attempts to publish without the prior permission of           |             |
| 17 | the Board, a report on the proceedings of the Board or on any matter being     |             |
| 18 | dealt with by the Board, shall be guilty of an offence against this Bill and   |             |
| 19 | shall be liable on summary conviction before a Magistrate Court to a fine not  |             |
| 20 | exceeding N1,000,000 or to imprisonment for a term not exceeding six           |             |
| 21 | months or to both such fine and imprisonment.                                  |             |
| 22 | 20. The Minister in consultation with the Controller General of                | Regulations |
| 23 | Nigerian Correctional Service may make rules prescribing:                      |             |
| 24 | (a) the after-care programmes to be conducted for the purposes of              |             |
| 25 | this Bill;   |             |
| 26 | (b) the duties of parole officers;   |             |
| 27 | (c) the form of reports required by this Bill to be made;                      |             |
| 28 | (d) the form of certificate to be issued to a parolee upon the                 |             |
| 29 | termination of the parole period;  |             |
| 30 | (e) the conditions which may be included in a parole order:                    |             |

|                | 1  | (f) the procedure for revocation of parole by the Board;                         |
|----------------|----|--|
|                | 2  | (g) generally for the better carrying out of the provisions or purposes          |
|                | 3  | of this Bill.  |
| Repeal         | 4  | 21. Section 40 of the Nigerian Correctional Service Act, 2019 is                 |
|                | 5  | hereby repealed.   |
| Interpretation | 6  | 21. In this Bill:  |
|                | 7  | "the Board" means the Parole Board established under clause 1;                   |
|                | 8  | "chairman" means the chairman of the Board;                                      |
|                | 9  | "functions" includes powers and duties;  |
|                | 10 | "Minister" means Minister responsible for Justice;                               |
|                | 11 | "parole" means the authority granted to an inmate under the provisions of this   |
|                | 12 | Bill to leave the Correctional service in which he is serving a sentence and to  |
|                | 13 | spend a portion of the period of that sentence outside of the Correctional       |
|                | 14 | service, "parolee" means any person to whom parole is granted under this Bill;   |
|                | 15 | "parole officer" means any person assigned to perform the duties of parole       |
|                | 16 | officer pursuant to clause 17;   |
|                | 17 | "parole order" means an order made by the Parole Board under clause 6;           |
|                | 18 | "parole period" means the period during which an inmate is placed on parole;     |
|                | 19 | "sentence" means any sentence of imprisonment, whether with or without hard      |
|                | 20 | labour, but does not include a sentence of preventive detention or the detention |
|                | 21 | of a person sentenced under the Juveniles law, whether or not serving the        |
|                | 22 | sentence in an adult correctional centre;  |
|                | 23 | "serious offender" means an offender who is convicted of an offence for which    |
|                | 24 | the penalty is:  |
|                | 25 | (a) death;   |
|                | 26 | (b) imprisonment for life; or  |
|                | 27 | (c) deprivation of liberty for a period of two years or more, and                |
|                | 28 | includes an offence listed in the Third Schedule.                                |
|                | 29 | "state parole committee" means a committee appointed pursuant to clause 3;       |
|                | 30 | "the Superintendent," means the Superintendent under the Nigerian                |

| 1  | Correctional Service Act or office in charge of a correctional service facility |          |
|----|---|----------|
| 2  | in which an applicant for parole is serving a sentence.                         |          |
| 3  | 22. This Bill may be cited as the Parole Bill, 2020.                            | Citation |
| 4  | FIRST SCHEDULE  |          |
| 5  | [Clause 1]  |          |
| 6  | THE PAROLE BOARD  |          |
| 7  | Constitution of Board   |          |
| 8  | Seal  |          |
| 9  | 1(1) The Board shall have a seal which shall be kept in the                     |          |
| 10 | custody of the chairman or the secretary and shall be affixed to instruments    |          |
| 11 | pursuant to a resolution of the Board in the presence of the chairman or any    |          |
| 12 | other member of the Board and the secretary.                                    |          |
| 13 | (2) The seal of the Board shall be authenticated by the signature of            |          |
| 14 | the chairman or a member of the Board authorised to act in that behalf and      |          |
| 15 | such seal shall be officially and legally recognized.                           |          |
| 16 | (3) All documents, other than those required by law to be under                 |          |
| 17 | seal, made by, and all decisions of, the Board may be signified under the       |          |
| 18 | hand of the chairman or any other member authorised to act in that behalf or    |          |
| 19 | the secretary.  |          |
| 20 | Tenure of office members  |          |
| 21 | 2. Subject to the provisions of the Bill, the appointment of                    |          |
| 22 | members of the Board in Clause 1(2) (d) shall be for a period of 5 years and    |          |
| 23 | may be eligible for re-appointment as may be determined by the Minister.        |          |
| 24 | Chairman  |          |
| 25 | 3. In the case of the absence or inability to act at any meeting of the         |          |
| 26 | chairman or a person appointed to act in that capacity, the other members at    |          |
| 27 | the meeting shall elect one of the members to act as chairman at that           |          |
| 28 | meeting.  |          |
| 29 | Temporary appointments  |          |
| 30 | 4. The Minister may appoint any person to act temporarily in the                |          |

| 1  | place of any member in the case of the absence or inability to act of that          |  |
|----|---|--|
| 2  | member.   |  |
| 3  | Filling of vacancies  |  |
| 4  | 5-(1) If any vacancy occurs among the members of the Board, such                    |  |
| 5  | vacancy shall be filled by the appointment of another member who shall,             |  |
| 6  | subject to the provisions of this Schedule, hold office for the remainder of the    |  |
| 7  | period for which the previous member was appointed.                                 |  |
| 8  | (2) In the making of appointments pursuant to this paragraph, regard                |  |
| 9  | shall be had to the requirements of paragraph 1(2) of this Schedule.                |  |
| 10 | Resignations  |  |
| 11 | 6(1) A member other than the chairman and any other ex-officio                      |  |
| 12 | member may at any time resign his office by instrument in writing addressed to      |  |
| 13 | the Minister and such resignation shall take effect as from the date of the receipt |  |
| 14 | by the Minister of the instrument.  |  |
| 15 | (2) such letter of resignation shall be addressed to the Minister and               |  |
| 16 | transmitted through the chairman and from the date of the receipt by the            |  |
| 17 | Minister of such instrument such member shall cease to be a member of the           |  |
| 18 | Board.  |  |
| 19 | Revocation of appointments  |  |
| 20 | 7. The Minister may at any time revoke the appointment of any                       |  |
| 21 | $member\ other\ than\ the\ ex-officio\ member(s)\ of\ the\ Board.$                  |  |
| 22 | Publication of membership   |  |
| 23 | 8. The names of all members of the Board as first constituted and                   |  |
| 24 | every change in membership shall be published in the Gazette.                       |  |
| 25 | Procedure and meetings  |  |
| 26 | 9(1) The Board shall meet at such times as may be necessary or                      |  |
| 27 | expedient for the transaction of its business and such meetings shall be held at    |  |
| 28 | such places and times and on such days as the Board shall determine.                |  |
| 29 | (2) Minutes in proper form of each meeting of the Board shall be kept.              |  |

| 1  | (3) The decisions of the Board shall be by a majority vote and shall          |
|----|---|
| 2  | be in writing.  |
| 3  | (4) The chairman or, in the case of the absence or inability to act of        |
| 4  | the chairman or the person appointed or elected to act as chairman in         |
| 5  | accordance with the provisions of sub-paragraph (2) or (3) of paragraph 3     |
| 6  | (as the case may be), shall preside at the meetings of the Board, and when so |
| 7  | presiding shall, in addition to an original vote, have a casting vote in any  |
| 8  | case in which the voting is equal.  |
| 9  | (5) The quorum of the Board shall be 8.                                       |
| 10 | (6.) Subject to the provisions of this Schedule, and any rules made           |
| 11 | by the Minister, the Board may regulate its own proceedings.                  |
| 12 | (7)The validity of any proceedings of the Board shall not be                  |
| 13 | affected by any vacancy amongst the members or by any defect in the           |
| 14 | appointment of a member.  |
| 15 | Remuneration of members   |
| 16 | 10. There shall be paid to the chairman and members such                      |
| 17 | remuneration, whether by way of honorarium, salary or fees, and such          |
| 18 | allowances as the Minister may determine.                                     |
| 19 | Protection of members   |
| 20 | 11. No action, suit, prosecution or other proceedings shall be                |
| 21 | brought or instituted personally against any member of the Board in respect   |
| 22 | of any act done bonafide in pursuance or execution or intended execution of   |
| 23 | the provisions of this Bill.  |
| 24 | SECOND SCHEDULE   |
| 25 | Clause 3(3)   |
| 26 | STATE PAROLE COMMITTEES   |
| 27 | Constitution of State Parole Committees                                       |
| 28 | 1. A State Parole Committee (hereinafter referred to as lithe                 |
| 29 | committee") shall consist of such number of persons, not being less than      |
| 30 | three or more than five as the Minister may from time to time appoint, who    |

| 1  | are in the opinion of the winnster, persons appearing to be interested in the    |
|----|--|
| 2  | rehabilitation of inmates.   |
| 3  | Tenure of office of members  |
| 4  | 2(1) The appointment of a member of the committee shall, subject to              |
| 5  | the provisions of this Schedule, be for a period not exceeding three years, and  |
| 6  | such member shall be eligible for re-appointment.                                |
| 7  | (2) The Minister may at any time revoke the appointment of any                   |
| 8  | member of the committee.   |
| 9  | Temporary appointment  |
| 10 | 3. The Minister may appoint any person to act temporary in the place             |
| 11 | of any member of the committee in the case of the absence or inability to ac of  |
| 12 | such member.   |
| 13 | Chairman   |
| 14 | 4. The Minister shall appoint one of the members of the committee to             |
| 15 | be chairman thereof.   |
| 16 | Resignations   |
| 17 | 5(1) Any member of the committee other than the chairman may at                  |
| 18 | any time resign his office by instrument in writing addressed to the Minister    |
| 19 | and transmitted through the chairman, and from the date of the receipt by the    |
| 20 | Minister of such instrument, such member shall cease to be a member of the       |
| 21 | committee.   |
| 22 | (2) The chairman may at any time resign his office by instrument in              |
| 23 | writing addressed to the Minister and such resignation shall take effect as from |
| 24 | the date of the receipt by the Minister of such instrument.                      |
| 25 | Filling of vacancies   |
| 26 | 6. If any vacancy occurs in the membership of the committees, such               |
| 27 | vacancy shall be filled by the appointment of another member.                    |
| 28 | Publication of membership  |
| 29 | 7. The names of all members of the committee as first constituted and            |
| 30 | every change in the membership thereof shall be published in the Gazette.        |

| 1  | Procedure and meetings  |
|----|---|
| 2  | 8(1) The committee shall meet at such times as may be necessary               |
| 3  | or expedient for the transaction of its business and such meetings shall be   |
| 4  | held at such places and times as the committee may determine.                 |
| 5  | (2) The chairman may at any time call a special meeting of the                |
| 6  | committee and shall call a special meeting within 2weeks of the receipt of a  |
| 7  | written requisition for that purpose addresses to him by any two members of   |
| 8  | the committee.  |
| 9  | (3) The chairman shall preside at meetings of the committee, and in           |
| 10 | the case of the absence of the chairman from a meeting, the members present   |
| 11 | and constituting a quorum shall elect one of them to preside at that meeting. |
| 12 | (4) The quorum of the committee shall be three.                               |
| 13 | (5) The decision of the committee shall be a majority of votes, and           |
| 14 | in addition to an original vote the chairman or other person presiding at a   |
| 15 | meeting shall have a casting vote in any case in which the voting is equal.   |
| 16 | (6) Minutes in proper form of each meeting of the Board shall be              |
| 17 | kept.   |
| 18 | (7) The validity of the proceedings of the committee shall not be             |
| 19 | affected by any vacancy amongst the members therof, or by any defect in the   |
| 20 | appointment of a member thereof.  |
| 21 | Remuneration  |
| 22 | 9. There shall be paid to the chairman and members such                       |
| 23 | remuneration, whether by way of honorarium, salary or fees, and such          |
| 24 | allowances as the Minister may determine.                                     |
| 25 | Protection of members   |
| 26 | 10. No action, suit, prosecution or other proceedings shall be                |
| 27 | brought or instituted personally against any member of the Board in respect   |
| 28 | of any act done bonafide in pursuance or execution or intended execution of   |
| 29 | the provisions of this Bill.  |

| 1  | THIRD SCHEDULE  |              |
|----|---|--------------|
| 2  |   | [Clause 4]   |
| 3  | Serious Offender Specified Offences                       |              |
| 4  | 1. Murder, attempt to commit murder, manslaughter, dang   | erous harm,  |
| 5  | maim and grievous harm                                    |              |
| 6  | 2. Offences against the State                             |              |
| 7  | 3. Terrorism, terrorist financing and related offences    |              |
| 8  | 4. Blackmail, kidnapping, extortion, hostage taking a     | and insider  |
| 9  | trading   |              |
| 10 | 5. Robbery, aggravated burglary and theft (where that the | eft involves |
| 11 | property valued more than N500,000)                       |              |
| 12 | 6. Counterfeiting, forgery and fraud                      |              |
| 13 | 7. Cyber related crime                                    |              |
| 14 | 8. Illicit trafficking in stolen and other goods          |              |
| 15 | 9. Offences under the Dangerous Drugs Act                 |              |
| 16 | 10. Offences under the Firearms Act                       |              |
| 17 | 11. Offences under the Trafficking in Persons (Prohib     | ition) Law   |
| 18 | Enforcement and Administration Act                        |              |
| 19 | 12. Sexual Offences under the Criminal Code               |              |
| 20 | 13. Offences under the Administration of Criminal Justice | Act.         |
|    | EXPLANATORY MEMORANDUM                                    |              |
|    |   |              |

This Bill seeks to repeal Section 40 of the Nigerian Correctional Service Act, 2019 and provide for, the establishment of parole regime, the eligibility for the consideration of parole in relation to persons serving life sentence for murder, the establishment and composition of the Parole Board.