NATIONAL EMERGENCY MANAGEMENT AGENCY (ESTABLISHMENT, ETC.) BILL, 2019

ARRANGEMENT OF SECTIONS

PART I - ESTABLISHMENT, ETC., OF THE NATIONAL EMERGENCY
MANAGEMENT AGENCY AND THE GOVERNING COUNCIL

- 1. Establishment of the National Emergency Management Agency, etc.
- 2. Objectives of the Agency
- 3. Establishment and membership of the Governing Council of the Agency
- 4. Tenure of office
- 5. Cessation of membership
- 6. Allowances of members

 PART II FUNCTIONS AND POWERS OF THE AGENCY, ETC.
- 8. Functions of the Agency
- 9. Powers of the Council

PART III - DISASTER AND EMERGENCY SITUATIONS

- 9: Classification and recording of disasters
- 10: Declaration of state of disaster
- 11: Power to issue direction
- 12: Direction to media for communication of warnings, etc.

PART IV - ESTABLISHMENT OF STATE EMERGENCY MANAGEMENT

COMMITTEES, ETC

- 13. Establishment of State Committees
- 14. Functions of State Committee

PART V - STAFF

- 15. Appointment of Director-General of the Agency
- 16. Appointment of other staff of the Agency
- 17. Service in the Agency to be pensionable

	PART VI - FINANCIAL PROVISIONS
18.	Fund of the Agency
19.	Expenditure of the Agency
20.	Gifts to the Agency
21.	Award of Contracts
22.	Emergency procurement and accounting
23.	Power to borrow
24.	Annual estimates and expenditure
25.	Annual reports
	PART VII - NATIONAL INSTITUTE OF DISASTER MANAGEMENT
	ESTABLISHMENT ETC,
26.	National Institute of Disaster Management
27.	Service in the Institute to be pensionable
	PART VIII - MISCELLANEOUS
28.	Community Emergency Management Cordinators
29.	Disaster Management Volunteers
30.	Indemnity
31.	Action taken in good faith
32.	Immunity from legal process
33.	Prohibition against discrimination
34.	Making or amending rules, etc., in certain circumstances.
35.	Power of Requisition of resources, provisions, ve nicles, etc., for
	rescue operations, etc.
36.	Payment of compensation
37.	Offices and premises of the Agency
38.	Directives by the President
39.	Repeal of Cap. 257 L.F.N. 1990 and saving provision
40.	Regulations

PART IX - OFFENCES AND PENALTIES

41. Obstruction, etc.

2019 National Emergency Management Agency (Establishment, Etc.) Bill, 2019 C 1765

- 42. False claim
- 43. Misappropriation of money or materials, etc.
- 44. Punishment for false warning.
- 45. Offences by Departments of the Government.
- 46. Failure of officer
- 47. Penalty for contravention of any order regarding requisitioning
- 48. Offence by companies
- 49. Approval for prosecution
- 50. Cognizance of offences

PART X

- 51. Interpretation
- 52. Short Title

SCHEDULE

Supplementary provisions relating to the Council, etc.



Commencement

16

ABILL

FOR

AN ACT TO REPEAL THE NATIONAL EMERGENCY MANAGEMENT AGENCY (ESTABLISHMENT) ACT (CAP 34, LFN 2004) AND ENACT THE NATIONAL EMERGENCY MANAGEMENT AGENCY (ESTABLISHMENT) ACT 2019 TO PROVIDE FOR THE ESTABLISHMENT OF A NATIONAL EMERGENCY MANAGEMENT AGENCY AND A STATE EMERGENCY MANAGEMEN' COMMITTEE FOR EACH STATE IN THE FEDERATION; AND TO MAKE PROVISION FOR RELATED MATTERS

Sponsored by Hon. Yakubu Umar Barde

BE IT ENACTED by the National Assembly of the Federal Republic of Nigeria as follows: PART I - ESTABLISHMENT, ETC., OF THE NATIONAL EMERGENCY 1 MANAGEMENT AGENCY AND THE GOVERNING COUNCIL 2 1.-(1) There is hereby established a body to be known as the Establishment 3 of the National National Emergency Management Agency (in this Act referred to as "the Emergency 4 Management Agency, etc. Agency"). 5 (2) The Agency: 6 (a) shall be a body corporate with perpetual succession; and 7 (b) may sue and be sued in its corporate name. 8 2.-(1) The main objects of the Agency are as follows: Objectives of 9 the Agency (a) to help communities: 10 (i) mitigate the potential adverse effects of a disaster or an 11 emergency situation; 12 (ii) prepare for managing the effects of a disaster or an emergency 13 14 situation; and (iii) effectively respond to, and recover from, a disaster or an 15 emergency situation;

		,
	1.	(b) to provide for effective disaster and emergency management for
4	2	the Nation.
Guiding principle	es 3	(2) In exercising its powers or carrying out its functions under this
	4.	Act, the Agency and all its organs shall be guided by the follo ving principles,
·	. 5	amongst others:
•	6	(a) disaster management should be planned across the following four
	.7	phases;
4	8	(i) the taking of preventative measures to reduce the likelihood of a
	9	disaster or an emergency situation occurring or, if it occurs, to reduce its impact
	10	
	11	(ii) the taking of preparatory measures to ensure that, if a disaster or an
•	12	emergency situation occurs, communities, resources and services are able to
•	, 13	cope with its effects;
,	14	(iii) the taking of appropriate measures to respond to a disaster or an
•	15	emergency situation, including action taken and measures planned in
\$ · '	16	anticipation of, during, and immediately thereafter to ensure that its effects are
•	17	minimized and that persons affected thereby are given immediate relief and
•	18	support;
. 7	19	(iv) the taking of appropriate measures to recover from a disaster or an
ý.	20	emergency situation, including action taken to support disaster-affected
	21	communities in the reconstruction of infrastructure, the restoration of
	22	emotional, social, economic and physical well being, and the restoration of the
•	23	environment.
Establishment and membership	24	3(1) There is hereby established for the management of the Agency a
of the Governing Council of the	25	governing council (in this Act referred to as "the Council").
Agency	26	(2) The Council shall consist of:
,	27	(a) the Vice-President who shall be the chairman;
	28.	(b) the Secretary to the Government of the Federation,
	29	(c) one representative each of the following Federal Ministries who
ı	30	shall not be below the rank of a Director, that is:
		and the state of t

	The Italian Fig. 1911 2019	C 1769
2019	National Emergency Management Agency (Establishment, Etc.) Bill, 2019	
1	(i) Aviation;	
2	(ii) Foreign Affairs;	
3	(iii) Health;	
4	(iv) Internal Affairs;	
5	(v) Transport;	
6	(vi) Water Resources;	
7	(vii) Works and Housing;	
8	(viii) Environment	si.
. 9	(d) one represe tative each of:	
10	(i) the armed forces;	
11	(ii) the Nigerian Police Force;	
12	(iii) the Office of the National Security Adviser;	
13	(iv) Nigerian Security and Civil Defence Corps;	
14	(v) the Nigerian Red Cross Society;	
15	(vii) Homeland Security and Emergency Management	
16	Practitioners Association;	
17	(viii) Ethics and Corporate Compliance Institute of Nigeria;	
18	(Vii) such voluntary organisations as may be determined from tim:	
19	to time; and	
20	(e) the Director-General of the Agency.	
21	(3) The members of the Council, other than ex-officio members,	
22	shall be appointed by the President; and shall be persons of proven integrity	
23	and ability.	
24	(4) The supplementary provisions set out in the Schedule to this	
25	Act shall have effect with respect to the proceedings of the Council and the	
26	other matters contained therein.	
27	4. Subject to the provisions of section 5 of this Act, a member of	Tenure of office
28	the Council, other than ex-officio members, shall hold office-	

(a) for a term of four years in the first instance and may be re-

appointed for a further term of four years and no more; and

29

	1 (b) on such terms and conditions as may be specifie 1 in his letter o
	2 appointment.
Cessation of membership	5(1) Notwithstanding the provisions of section 3 of this Act a person
•	4 shall cease to hold office as a member of the Council if:
	5 (a) he becomes bankrupt, suspends payment or compounds with his
	6 creditors;
	7 (b) he is convicted of a felony or any offence involving dishonesty or 8 fraud:
	8 fraud;
	9 (c) he becomes of unsound mind, or incapable of carrying out his
	duties; 10 duties;
•	(d) he is guilty of a serious misconduct in relation to his duties;
	(e) in the case of a person possessed of professional qualifications, he
	is disqualified or suspended, other than at his own request, fro n practicing his
•	profession in any part of the world by an order of a competent a ithority made in
	respect of that member; or
	(f) he resigns his appointment by a letter addressed to the President.
	(2) If a member of the Council ceases to hold office, for any reason
	whatsoever, before the expiration of the term for which he disappointed,
	another person representing the same interest as that member shall be
	20 appointed to the Council for the unexpired term.
	21 (3) A member of the Council may be removed by the President if he is
•	satisfied that it is not in the interest of the Agency or the interest of the public
	that the member continues in office.
Allowances of members	6. There shall be paid to every member of the Council such allowance
	sand expenses as the Federal Government may, from time to time, direct.
	PART II - FUNCTIONS AND POWERS OF THE AGENC', ETC.
Functions of the Agency	7(1) The Agency shall, subject to other provisions of this Act, do all
• • · · · · · · · · · · · · · · · · · ·	that is necessary to achieve its objective as set out in section 2, and for this
	purpose:

2019	National Emergency Management Agency (Establishment, Etc.) Bill, 2019 C	1771
1	(a) shall specialise in issues concerning disasters and disaster	•
2	management;	
3	(b) shall act as a repository of and conduit for, information	
4	concerning disasters, impending disasters and disaster management;	
5 -	(c) may act as an advisory and consultative body on issues	
6	concerning disasters and disaster management to:	
7	(i) The various organs of state and the National Assembly;	•
8	(ii) the private sector and non-governmental organisations;	
9	(iii) communities and individuals; and	
10	(iv) other governments and international organisations of	
11	institutions;	
12	(d) shall promote the recruitment, training and participation of	
13	volunteers in disaster management;	
14	(e) shall promote disaster management capacity building, training,	
15	research and education throughout the Federation;	
16	(f) shall promote research into all aspects of disaster management;	•
17	(g) formulate policy on all activities relating to disaster	
18	management in Nigeria and co- ordinate the plans and programmes for	
19	efficient and effective response to disasters at national level;	
20	(h) collate data from relevant agencies so as to enhanc;	
21	forecasting, planning and field operation of disaster management;	
22	(i) co-ordinate and facilitate the provision of necessary resources	
23	for search and rescue and other types of disaster curtailment activities in	•
24	response to distress call;	-
25	(j) co-ordinate the activities of all voluntary organisations engaged	
26 .	in emergency relief operations in any part of the Federation;	
27	(k) receive financial and technical aid from international	
28	organisations and non-governmental agencies for the purpose of disastec	
29	management in Nigeria;	

(l) collect emergency relief supply from local and foreign sources

1	and from international and non-governmental agencies;
2	(m) distribute emergency relief materials to victims of natural or other
3	disasters and assist in the rehabilitation of the victims where necessary;
4	(n) liaise with State Emergency Managemert Committees
5	established under this Act to assess and monitor, where necessary, the
6	distribution of relief materials to disaster victims;
7	(o) process relief assistance to such countries as may be determined
8	from time to time;
9	(p) liaise with the United Nations Disaster Reduction Organisation or
10	such other international bodies for the reduction of natural and other disaster;
11	(q) prepare the annual budget for disaster management in Nigeria;
12	(r) provide necessary technical assistance to the Sta e Governments
13	and the State Authorities for preparing their disaster management plans in
14	accordance with the guidelines laid down by the Agency;
15	(s) monitor the implementation of the National Plan and the plans
-16	prepared by the Ministries, Departments and Agencies of the Government;
17	(t) evaluate the preparedness at all governmental levels and amongst
18	other role players and stakeholders for the purpose of responding to any
19	threatening disaster situation or disaster and give directions, where necessary,
20	for enhancing such preparedness;
21	(u) plan and coordinate specialized training programme for disaster
22	management for different levels of officers, employees, voluntary rescue
23	workers, role players and stakeholders;
24	(v) may engage in any lawful activity, whether alone or together with
25	any other organisation, aimed at promoting the effective exerc se of its powers
26	or the effective performance of its duties; and
27	(w) may exchange information relevant to disaster management with
28	other institutions performing functions similar to those of the Agency.
29	(2) For the purpose this section:
30	"Natural or other disasters" include any disaster arising from any crisis,

201	9 National Emergency Management Agency (Establishment, Etc.) Bill, 2019 C 1773
1	epidemic, drought, flood, earthquake, storm, train, roads, aircraft, oil
2	spillage, terrorist activity, enemy attack, or other accidents and mass
3	deportation or repatriation of Nigerians from any other country.
4	(3) National Plan:
5	(1) There shall be drawn up a plan for disaster management for th:
6	whole of the country to be called the National Plan, which shall come into
7	effect only upon approval by the Council.
8	(2) The National Plan shall be prepared by the Agency having
9	regard to the National Policy, International Best Practice, and in
10	consultation with expert bodies or organisations in the field of emergency or
11 .	disaster management.
12	(3) The National Plan shall include:
13	(a) measures to be taken for the prevention of disasters, or the
14	mitigation of their effects;
15	(b) measures to be taken for the integration of mitigation measures
16	in the development plans;
17	(c) measures to be taken for preparedness and capacity building to
18	effectively respond to any threatening disaster situations or disaster;
19	(d) roles and responsibilities of different Ministries, Department:
20	and Agencies of the Federal Government in respect of measures specified in
21	clauses (a), (b) and (c).
22	(e) guidelines for the integration of the concept and principles of
23	disaster management, and particularly strategies on prevention and
24	mitigation, with national and state development plans, programmes and
25	initiatives.
26	(4) The National Plan shall be reviewed and updated annually.
27	(5) Appropriate provisions shall be made by the Federal
28	Government for financing the measures to be carried out under the National
29	Plan.
30	(6) Copies of the National Plan referred to in sub-sections (2) and

1	(4) shall be made available to the Ministries, Departments and Agencies of the
2	Government and such Ministries, Departments and Agencies shall draw up
3	their own plans in accordance with the National Plan.
4	(4) Plan to be available for inspection etc-
5	(1) The Agency shall ensure that a copy of the disaster management
6	plan is available for inspection, free of charge, by members of the public:
7	(a) at the Agency's head office; and
.8	(b) on the Agency's website; and
9 a	(c) at other places where the Agency maintains an office or presence
10	and wherever the Agency considers appropriate.
11	(2) The Agency shall, on payment of the appropriate fee, give a person
12	a copy of the plan.
13	(3) In this section-appropriate fee means the fee, decided by the
14	Agency, that is no more than the reasonable cost of providing the copy.
15	(5) Guidelines for minimum standards of relief-
16	The Agency shall recommend guidelines for the minimum standards of relief
17	to be provided to persons affected by disaster, which shall include:
18	(i) the minimum requirements to be provided in the relief camps in
19	relation to shelter, food, drinking water, medical cover and sanitation;
20	. (ii) the special provisions to be made for widows and orphans;
21	(iii) ex gratia assistance on account of loss of life and also assistance
22	on account of damage to houses and for restoration of means of livelihood;
23	(iv) such other relief as may be necessary.
24	(6) Disaster Management plans of Ministries, Departments and
25	Agencies of Government-
26	(1) Every Ministry, Department or Agency of the Government shall:
27	(a) prepare a disaster management plan specifying the following
28	particulars, namely:
29	(i) the measures to be taken by it for prevention and mitigation of
30	disasters in accordance with the National Dlan.

l	(ii) the specifications regarding integration of mitigation measures
2	in its development plans in accordance with the guidelines issued by the
3	Agency;
4	(iii) its roles and responsibilities in relation to preparedness and
5	capacity-building to deal with any threatening disaster situation or disaster,
6	(iv) its roles and responsibilities in regard to promptly and
7	effectively responding to any threatening disaster situation or disaster
8	including post disaster recovery and rehabilitation;
9	(v) the present status of its preparedness to perform the roles and
10	responsibilities specified in sub-clauses (iii) and (iv);
11	(vi) the measures required to be taken in order to enable it to
12	perform its responsibilities specified in sub-clauses (iii) and (iv);
13	(vii) particulars of its disaster management strategies;
14	(b) review and update its plan annually;
15	(c) forward a copy of its plan or updated plan, as the case may be, to
16	the Agency not later than 1st of February of every year.
17 .	(2) Every Ministry, Department or Agency of Government shall:
18	(a) make, while preparing disaster management plan under claus:
19	(a) of sub-section (1), provisions for financing the activities specified
20	therein,
21	(3) It shall be an offence, for a Ministry, Department or Agency of
22	the Federal Government to fail to submit, to the Agency, the plan
23	contemplated by this Act at the prescribed time;
24	(4) Any officer responsible for the offence above shall, upon
25	conviction, be liable to a term of imprisonment not exceeding 2 years.
26	(7) Other Guidelines on Disaster Management Plans and Strategies
27	The Agency shall:
28	(a) develop guidelines for the preparation, and regular review and
29	updating, of disaster management plans and strategies by organs of state and
30	other institutional role-players and stakeholders involved in disastee

1	management;
2	(b) support and assist in the preparation, and regular review and
3	updating, of these plans and strategies by organs of state and other institutional
4	role-players and stakeholders involved in disaster management;
5	(c) assist in aligning these plans and strategies;
6	(d) assist in co-ordinating the implementation of these plans and
7	strategies by the relevant authorities at the Federal and State levels and by other
8	role-players and stakeholders.
9	(8) Communication links with disaster management role-players and
10	
11	(1) The Agency shall:
12	(a) develop and maintain a directory of institutional role-players and
13	stakeholders that are or should be involved in disaster mar agement in the
14	Federation showing:
15	(i) their names, telephone numbers and physical address
16	(ii) particulars of their involvement in disaster and emergency
17	management; and
18	(iii) the nature, capacity and location of emergency and relief services
19	under their control; and
20	(b) establish effective communication links with contact persons
21	identified by those role-players or stakeholder;
22	(2) The directory shall include particulars of (a) all National, Zonal,
23	State and Local Government based organs, authorities and functionaries
24	involved in disaster management;
25	(b) non-governmental and other organisations involved in disaster or
26	emergency management;
27	(c) Notable disaster or emergency management experts in the
28	Federation;
29	(d) private sector organisations with specialised equipment, skills or
80	knowledge relevant to disaster or emergency management;

1		(e) private sector voluntary agencies involved in disaster or
2		emergency management;
3		(f) professional associations or groups of practitioners relevant to
4		emergency management and
5		(g) foreign non-governmental organisations and international
6		organisations involved in disaster or emergency management in the
7		ECOWAS sub region and the Gulf of Guinea.
8		(3) The Agency shall establish communication links with foreign
9		disaster management agencies, including institutions performing functions
10		similar to those performed by the Agency, to exchange information and to
11		have access to international expertise in and assistance in respect of disaster
12		management.
13	-	(9) Disaster management information system:
14		(1) The Agency shall act as a repository of, and conduit for
15		Information concerning disasters and disaster management, and shall for
16		this purpose:
17		(a) collect information on all aspects of disasters and disaster
18		management;
19		(b) process and analyze such information;
20		(c) develop and maintain an electronic database of all relevant
21		information; and
22		(d) take steps to disseminate such information especially to
23		communities that are vulnerable to disasters.
24		(2) The electronic database developed by the Agency shall contain
25		extensive information concerning disasters that occur or may occur in the
26	J.	Federation and or in the ECOWAS sub-region and the Gulf of Guinea and
27		disaster management issues, including information on:
28		(a) phenomena, occurrences, activities and circumstances that
29		cause or aggravate disasters;
30		(b) risk factors underlying disasters and ways and means to reduce

1	such risks;
2	(c) recurring occurrences that result in loss, but which are not
3	classified as disasters within the contemplation of this Act;
4	(d) prevention and mitigation;
5	(e) early warning systems;
6	(f) areas and communities that are particularly vulnerable to disasters;
7	(g) indigenous knowledge relating to disaster management;
8	(h) directory of role-players and stakeholders and the names and
9	particulars of their respective contact persons;
10	(i) emergency response resources and capacity within the Federation
11	(including those held or owned by operators in the private sector,
12	nongovernmental organisations and voluntary societies) indicating the
13	location and size of, and other relevant information relating to:
14	(i) hospitals, clinics and other health institutions;
15	(iii) emergency medical services;
16	(iv) school, church and public buildings and other facilities that could
17	be used as emergency shelters or hospitals in the event of a disaster;
18	(v) fire-fighting services; and
19	(vi) airports, airstrips, harbours, seaports and railway stations;
20	(3) The Agency shall take reasonable steps to ensure that the database
21	is electronically accessible to any person free of charge.
22	(4) Nothing in this Act shall preclude the Agency from establishing
23	security safeguards to protect the database from abuse;
24	(10) Gathering of information:
25	(1) The Agency may, in writing, request any Ministry, Department or
26	Agency of Government in Nigeria whether of a state of the Federation or any
27	other person in possession of information reasonably required by the Agency
28	for the purpose of this Act, to provide such information to the Agency within a
29	reasonable period of time.
30	(2) it shall be an offence punishable upon conviction by imprisonment

2019	National Emergency Management Agency (Establishment, Etc.) Bill, 2019	C 1779
1	of up to 2 years for any person to whom a request for information has been	
2	addressed, to fail to furnish such information to the Agency.	
3	(11) Guidance on prevention and mitigation of disasters:	
4	(1) The Agency shall, to the extent that it has the capacity, giv:	4
5	guidance to organs of state, the private sector, non-governmental	•
6	organisations, communities and individuals to assess and prevent or reduce	
7	the risk of disasters, including:	
8	(a) ways and means of:	
9	(i) determining levels of risk;	
10	(ii) assessing the vulnerability of communities and households to	
11	disasters that may occur;	
12	(iii) increasing the capacity of communities and households to	
13	minimise the risk and impact of disasters that may occur; and	
14	(iv) monitoring the likelihood of, and the state of alertness to,	
15	disasters that may occur;	
16	(b) the development and implementation of appropriate prevention	
17	and mitigation methodologies;	
18	(c) the integration of prevention and mitigation methodologie;	
19	with development plans, programmes and initiatives; and	
20	(d) the management of high-risk developments.	
21	(2) The Agency shall promote formal and informal initiatives that	
22	encourage risk-avoidance behaviour by organs of state, the private sector,	
23	non-governmental organisations, communities and individuals.	
24	8. The Council shall, subject to the provisions of this Act, have	Powers of the Council
25	powerto:	
26	(a) manage and superintend the affairs of the Agency;	
27	(b) Determine and make a declaration as to the existence of a stat:	
28	of disaster in the Federation or in any part thereof;	
29	(c) make, alter and revoke rules and regulations for carrying on th:	
30	functions of the Agency;	

	1	(c) fix the terms and conditions of service, including emuneration of
	2	the employees of the Agency after consultation with the Federal Civil Service
	3	Commission;
	. 4	(d) Approve the National Plan and amendments or revisions thereto;
	5	(e) approve plans prepared by the Ministries, Departments or
	6	Agencies of the Federal Government in accordance with the National Plan; and
	7	(f) do such other things which in the opinion of Council are necessary
	8	to ensure the efficient performance of the functions of the Agency.
	9	PART III - DISASTER AND EMERGENCY SITUATIONS
Classification and recording	10	
of disasters	11	Council shall, for the purpose of the proper application of this Act, determine
	12	whether the event should be regarded as a disaster within the contemplation of
	13	this Act and if so the Agency shall immediately:
	14	(a) assess the magnitude and severity or potential magnitude and
	15	severity of the disaster;
	16	(b) classify the disaster as a local or national disaster in accordance
	17	with the provisions of this Act;
	18	(c) record the prescribed particulars concerning the disaster in the
	19	prescribed register.
	20	(2) When assessing the magnitude and severity or potential
	21	magnitude and severity of a disaster, the Agency:
	22	(a) shall consider every information and recommendations
	23	concerning the disaster received from its officers, a State Emergency
	24	Management Committee, Non-governmental organisation; international
	25	relief agencies, professional or practitioners group or associations and private
	26	citizens;
	27	(b) may enlist the assistance of an independent assessor to evaluate
	28	the disaster on site.
	29	(3) The Agency may reclassify a disaster if the magnitude and
	30	severity or potential magnitude and severity of the disaster is greater or lesser

7019	National Emergency Management Agency (Establishment, Etc.) Bill, 20	19 C 178 1
-1	than the initial assessment suggested;	
2	(4) for the purposes of this section:	
3	(a) A disaster is a local disaster if:	
4	(i) it affects a single or several communities within a Local	
5	Government Area or State only; and	
6	(ii) the State concerned, either alone or with the assistance of the	
7	Agency and or other role players or stakeholders is able to deal with it	
8	effectively.	
9	(b) A disaster is a national disaster if it affects:	
10	(i) Several communities or Local Government Areas in one or	
11	more States;	
12	(ii) the States concerned will be unable to deal with it effectively	
13	and in good time; or	
14	(iii) a local community within a State, but the state concerned is	
15	unable to deal with it effectively.	
16	(5) it shall be the responsibility of the Agency and all role players	
17	and stakeholders including State Emergency Management Agencies to tak:	
18	steps to effectively deal with every disaster situation no matter hove	
19	classified and irrespective of the community or locality where the said	
20	disaster occurs.	
21	10(1) in the event of a National disaster, the Council may	Declaration of
22	recommend to the President to declare a state of National Disaster if:	state of disaster
23	(a) existing arrangements do not adequately provide for the	
24	effective dealing or containment of the disaster; or	
25	(b) other special circumstances warrant the declaration of a	
26	national state of disaster.	
27	(2) Where a national state of disaster has been declared pursuant to	
28	the provisions of this Act the President may authorize the Agency to mak:	
!9	regulations or issue directions or cause directions to be issued concerning:	

(a) the release of any available resources of the Federal

	Government including stores, equipment, vehicles and facilities,
	2 (b) the release of personnel of any relevant agency of government for
	the rendering of emergency services;
	(c) the implementation of all or any of the provisions of a National
,	disaster management plan that are applicable in the circumstances;
((d) the evacuation to temporary shelters of all or part of the population
•	from the disaster, stricken or threatened area if such action is necessary for th
8	
9	(e) the regulation of traffic to, from or within the disaster-stricken of
1	0 threatened area;
1	I (f) the regulation of the movement of persons and goods to, from or
1	2' within the disaster-stricken or threatened area;
1	3 (g) the control and occupancy of premises in the disaster-stricken or
1	
1.	(h) the provision, control or use of temporary emergency
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1′	(i) the maintenance or installation of temporary lines of
18	communication to, from or within the disaster stricken or threatened area;
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20	
21	(k) emergency procurement procedures;
22	(1) the facilitation of response and post-disaster recovery and
23	rehabilitation;
24	(m) other steps that may be necessary to prevent an oscalation of the
25	disaster, or to alleviate, contain and minimize the effects of the disaster; or
26	(n) steps to facilitate international assistance.
27	(3) The Presidential authority above is exercisable only for the under-
28	listed purposes:
29	(a) assisting and protecting the public;
30	(b) providing relief to the public;

disaster situation or disaster, and the said means of communication and

	1	media as designated shall comply with such direction.
	2	PART IV - ESTABLISHMENT OF STATE EMERGENCY MAJAGEMENT
	3	COMMITTEES, ETC
Establishment of State	4	13(1) There is hereby established for each State of the Federation, a
Committees	5	State Emergency Management Committee (in this Act referred to as "the State
	6	Committee").
	7	(2) The State Committee shall consist of:
	8	(a) the Deputy Governor of the state who shall be the chairman;
	9	(b) the Secretary to the State Government;
	10	(c) one representative each from:
	11	(i) The 3 senatorial districts in a state on a rotational busis amongst the
	12	local governments;
	13	(ii) the State Ministry of Women and Social Welfare;
	14	(iii) the State Ministry of Health;
	15	(iv) the State Ministry of Works;
	16	(v) the State Fire Service;
	17	(vi) the Federal Airport Authority of Nigeria;
•	18	(vii) the State Environmental Protection Agency;
	19	(viii) the Agency;
	20	(ix) the Commander of the Disaster Reaction Units;
	21	(x) the Nigerian Police Force;
	22	(xi) the Federal Road Safety Commission;
	23	(xii) the Nigeria Security and Civil Defence Corps;
	24	(Xiii) Homeland Security and Emergency Management Practitioners
	25	Association;
	26	(xiv) the Nigerian Red Cross Society;
	27	(xv) the National Maritime Authority in coastal States.
	28	(3) The members of the State Committee shall:
	29	(a) be persons of proven integrity;
	30	(b) other than ex-officio members, hold office on such term as may be

2019	National Emergency Management Agency (Establishment, Etc.) Bill, 201	9 C 1785
1	specified by the Governor of the State;	
	(c) be appointed by the Governor of the State; and	
2	(d) be paid such allowances as the Governor of the State may, from	
3		
4	time to time, determine.	
5	(4) The State Committee may make rules regulating its own	•
6	proceedings.	
7	(5) The provisions of section 5 of this Act shall apply mutati;	
8	mutandis to the State Committee.	r
9	14. The State Committee shall:	Functions of State Committee
10	(a) notify the Agency of any natural or other disasters occurring in	
11	the State;	
12	(b) respond to any disaster within the State and may seek assistance	
13	from the Agency if it deems fit in each circumstance;	•
14	(c) carry out disaster management activities in the State as may,	•
15	from time to time, be recommended by the Agency; and	
16	(d) be accountable to the Agency for all funds accruing to it for	
17	purposes of discharging its functions under this Act.	
18	Part V - Staff	
19	15(1) There shall be for the Agency a Director-General, who shall	Appointment of Director-Genera
20	be appointed by the President.	of the Agency
21	(2) The Director-General shall be:	•
22	(a) the chief executive and accounting officer of the Agency;	•
23	(b) responsible for the day-to-day administration of the Agency.	
24	(3) The Director-General shall hold office on such terms and	

conditions as are specified in his letter of appointment.

16.-(1) The Council shall appoint for the Agency such number of

(2) The terms and conditions of service (including remuneration,

employees as may in the opinion of the Council be expedient and necessary

allowances, benefits and pensions) of the employees of the Agency shall b;

for the proper and efficient performance of the functions of the Agency.

Appointment of

other staff of the

Agency

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as determined by the Council after consultation with the Federal Civil Service 1 2 Commission. Service in the 3 17.-(1) Service in the Agency shall be approved service for the Agency to be pensionable 4 purposes of the Pensions Act. 5 (2) The officers and other persons employed in the Agency shall been titled to pensions, gratuities and other retirement benefits as are enjoyed by 6 persons holding equivalent grades in the civil service of the Federation. 7 8 (3) Nothing in subsections (1) and (2) of this section shall prevent the appointment of a person to any office on terms which preclude the grant of 9 10 pension and gratuity in respect of that office. 11 (4) For the purposes of the application of the provisions of the Pensions Act, any power exercisable thereunder by the Minister or other 12 authority of the Government of the Federation, other than the power to make 13 regulations under section 23 thereof, is hereby vested in and shall be 14 exercisable by the Board, and not by any other person or authority. 15 16 Part VI - Financial Provisions 18.-(1) The Agency shall establish and maintain a fund from which Fund of the 17 Agency shall be defrayed all expenditure incurred by the Agency. 18 (2) There shall be paid and credited to the fund established pursuant to 19 20 subsection (1) of this section: 21 (a) any allocation to the Agency from the Federation Account; 22 (b) 20% of the Ecological Fund for the management of ecologically related disasters; 23 (c) such monies as may, from time to time, be grant id or lent to the 24 Agency by the Federal Government or a State Government or a local 25 26 government council: (d) such money as may, from time to time, be granted or received 27 28 from: 29 (i) the organised private sector; 30 (ii) international or donor organisations and non-Governmental

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1	organisations;	
2	(e) all monies raised for the purposes of the Agency by way of gifts,	
3	loan, grants-in-aid, testamentary disposition or otherwise;	
4	(f) such money as may be received from the National Emergency	
5	Trust Fund; and	
6	(g) all other assets that may, from time to time, accrue to th:	
7	Agency.	
8	(3) The fund shall be managed in accordance with the rules mad:	
9	by the President and without prejudice to the generality of the power to make	
10	rules under this subsection, the rules shall in particular contain provisions:	
11	(a) specifying the manner in which the assets or the fund of the	
12	Agency are to be held, and regulating the making of payments into and out of	
13	the fund; and	
14	(b) requiring the keeping of proper accounts and records for the	
15	purpose of the fund in such form as may be specified in the rules.	
16	19. The Agency shall apply the proceeds of the fund established	Expenditure of the Agency
17	pursuant to section 17 of this Act to:	the rigoney
18	(a) the cost of administration of the Agency;	
19	(a) the payment of salaries, fees, remuneration, allowances,	
20	pensions and gratuities payable to the Council members and the employees	
21	of the Agency;	
22	(c) the payment for all contracts, including mobilization,	
23	fluctuations, variations, legal fees and cost on contract administration;	
24	(d) the payment for all purchases; and	
25	(e) undertaking such other activities as are connected with all or	
26	any of the functions of the Agency under this Act.	
27	20(1) The Agency may accepts gifts of land, money or other	Gifts to the
28	property on such terms and conditions, if any, as may be specified by th:	Agency
29	person or organisation making the gift.	
30	(2) The Agency shall not accept any gift if the conditions attached	

by the person or organisation making the gift are inconsistent with the 1 2 functions of the Agency under this Act. Award of contracts 3 21.-(1) The Agency shall have power to award contracts not exceeding the sum of N30 million for the performance of any of its functions 4 5 under this Act. 6. (2) The Agency shall not award a contract exceeding the said sum of N30million without the prior approval of the President. 7 Emergency 8 22.-(1) Notwithstanding anything contained in this or any other procurement and accounting 9 enactment, Where by reason of any threatening disaster situation or disaster, the Agency is satisfied that immediate procurement of provisions or materials 10 11 or the immediate application of resources are necessary for rescue or relief: (a) it may authorise the emergency procurement, whether or not it 12 exceeds the sum of N30 Million and in such case, the requirer ent for the prior 13 approval of the President and the standard procedure requiring inviting of 14 15 tenders shall be deemed to be waived. 16 (2) a certificate about utilisation of provisions or materials by the Director General of the Agency or other persons authorized in that behalf, as 17 the case may be, shall be deemed to be a valid document or youcher for the 18 purpose of accounting of emergency, procurement of such provisions or 19 20 materials. Power to borrow 21 23.-(1) The Agency may, with the consent of the President, borrow on 22 such terms and conditions as the Agency may determine, such sums of money 23 as the Agency may require in the exercise of its functions under this Act. 24 (2) The Agency shall not, without the approval o' the President, borrow money which exceeds, at any time, the limit set by the President. 25 26 (3) Notwithstanding subsection (2) of this section, where the sum to be borrowed is in foreign currency, whether or not it exceeds the limit set by the 27 President, the Council shall not borrow the sum without the prior approval of 28 the President. 29

Annual estimates and expenditure

1	24(1) The Council shall, not later than 30 September in each year,
2	submit to the President an estimate of the expenditure and income of the
3	Agency during the next succeeding year.
4	(2) The Council shall cause to be kept proper accounts of the
5	Agency in respect of each year and proper records in relation thereto and
6	shall cause the accounts to be audited not later than six months after the end
7	of each year by auditors appointed from the list and in accordance with the
8	guidelines supplied by the Auditor-General for the Federation.
9	(7) Subject to the provisions of this Act, the National Institute of
10	Disaster Management shall function within the broad policies and
11	guidelines laid down by the Council and be responsible for planning and
12	promoting training and research in the area of disaster management,
13	documentation and development of national level information base relating
14	to disaster management policies, prevention mechanisms and mitigation
15	measures.
16	(8) Without prejudice to the generality of the provisions contained
17	in sub-section (7), the National Institute, for the discharge of its functions,
18	may:
19	(a) develop training modules, undertake research and
20	documentation in disaster management and organise training programmes;
21	(b) formulate and implement a comprehensive human resource
22	development plan covering all aspects of disaster management;
23	(c) provide assistance in national level policy formulation;
24	(d) provide required assistance to the training and research
25	institutes for development of training and research programmes for
26	stakeholders including Government functionaries and undertake training of
27	all stake holders, including state and local government stakeholders as well
28	as non-state actors;
29	(e) provide assistance to the State Governments and State training
30	institutes in the formulation of State level policies, strategies, disaster

1	management framework and any other assistance as may be required for
2	capacity-building of stakeholders, Government including its functionaries,
3	civil society members, corporate sector and people's elected representatives;
4	(f) develop educational materials for disaster management including
5 .	academic and professional courses;
6	(g) promote awareness among stakeholders including college or
7	school teachers and students, technical personnel and others associated with
8	multi-hazard mitigation, preparedness and response measures;
9	(h) undertake, Organise and facilitate study courses, conferences,
10	lectures, seminars within and outside the country to promote the aforesaid
11	objects;
12 .	(i) undertake and provide for publication of journals, research papers
13	and books and establish and maintain libraries in furtherance of the aforesaid
14	objects;
15	(j) do all such other lawful things as are conducive or incidental to the
16	attainment of the above objects; and
17	(k) undertake any other function as may be assigned to it by the
18	Council.
19	• 27(1) Service in the Institute shall be approved service for the
20	purposes of the Pensions Act.
21	(2) The officers and other persons employed in the Institute shall be
22	entifled to pensions, gratuities and other retirement benefits an are enjoyed by
23	persons holding equivalent grades in the civil service of the Fec eration.
24	(3) Nothing in subsections (1) and (2) of this section: hall prevent the
25	appointment of a person to any office on terms which preclude the grant of
26	pension and gratuity in respect of that office.
27	(4) For the purposes of the application of the provisions of the
28	Pensions Act, any power exercisable thereunder by the Minister or other
29	authority of the Government of the Federation, other than the power to make
30	regulations under section 23 thereof, is hereby vested in and shall be

Service in the

Institute to be pensionable

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the year.

	1	PART VII - NATIONAL INSTITUTE OF DISASTER MANAGEMENT
	2	ESTABLISHMENT ETC,
Vational Institute	3	26(1) The Council shall not later than 36 months after the coming
f Disaster Vanagement	4	into effect of this section, establish or cause to be established an institute to be
	5	known as the National Institute of Disaster Management.
	6	(2) The National Institute of Disaster Management shall consist of
4	7	such number of members as may be prescribed by the Council.
	8	(3) The term of office of, and vacancies among, members of the
	9	National Institute of Disaster Management and manner of filling such
	10	vacancies shall be such as may be prescribed by the Council.
	11	(4) There shall be a governing body of the National Institute of
	12	Disaster Management which shall be constituted by the Council in such
	13	manner as it may deem fit.
	14	(5) The governing body of the National Institute of Disaster
	15	Management shall exercise such powers and discharge such functions as may
	16	be prescribed by regulations.
	17	(6) The procedure to be followed in exercise of its powers and
	18	discharge of its functions by the governing body, and the term of office of, and
	19	the manner of filling vacancies among the members of the governing body,
	20	shall be such as may be prescribed by regulations.
	21	PART VIII - MISCELLANEOUS
ommunity	22	28(1) The Agency shall designate 2 existing staff in each local
mergency lanagement oordinators	23	government area as community emergency management coordinators
oordinates	24	(CEMC).
	25	(2) The Community Emergency management coordinators shall be
	26	trained by the Agency and deployed to serve the local communities within each
	27	local government area.
	28	(3) The Community Emergency management coordinators shall be
	29	entitled to such allowances as the Agency may from time to time determine.

unit of volunteers; and

(i) insignia to be worn by:

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(i) different units of volunteers;

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••	2	(ii) different components within a unit of volunteers: ε nd
•	3	(iii) different positions of command within a unit of volunteers.
	4	(7) Nothing in this Act shall preclude:
	5	(a) The Agency, a State Emergency Management Committee or other
	6	stakeholders from calling on persons who are not members of a unit of
	7	volunteers to assist in dealing with a disaster; or
	8	(b) any number of persons from taking reasonable steps to deal with a
	9	disaster in an appropriate manner until the Agency or other relevant authority
	10	takes responsibility for that disaster, and, where appropriate, to continue
	11	dealing with the disaster under the control of the Agency or such other relevant
	12	authority.
Indemnity	13	30. A person, whether an employee of the Agency or other relevant
* •	14	authority or not, exercising a power or performing a duty or function in terms of
	15	this Act, Shall not be liable for anything done in good faith in terms of, or in
	16	furthering the objects of, this Act.
Action taken in good faith	17	31. No suit or prosecution or other proceeding shall lie in any court
	18	against the Councilor the Agency or a State Emergency Management
	19	Committee or any of their officer or employee or any person working for on
	20	behalf of such authority in respect of any work done or purported to have been
	21	done or intended to be done in good faith by such authority or such officer or
	22	employee or such person under the provisions of this Act or the rules or
	23	regulations made thereunder.
Immunity from legal process	24	32. Officers and employees of the Agency or a State Emergency
	25	Management Committee shall be immune from legal process in regard to any
	26	warning in respect of any impending disaster communicated or disseminated
	27	by them in their official capacity or any action taken or direction issued by them
	28	in pursuance of such communication or dissemination.
Prohibition against discrimination	29	33. While providing services and relief to the victims of disaster, there
	30	shall be no discrimination on the ground of sex, ethnic origin, community,

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descent, religion or for any reason whatsoever.

34. Subject to the provisions of this Act, if it appears to the Council, State Emergency Management Committee or such other Authority under this Act, as the case may be, that provisions of any rule, regulation, notification, guideline, instruction, order, scheme or bye-laws, as the case may be, are required to be made or amended for the purposes of prevention of disasters or the mitigation thereof, it may require the amendment of such rules, regulation, notification, guidelines, instruction, order, scheme or bye-laws, as the case may be, for that purpose, and the appropriate department or authority shall take necessary action to comply with the requirements.

Making or amending rules, etc., in certain circumstances

35.-(1) If it appears to the Agency, State Emergency Management Committee or such other Authority under this Act or any officer as may be authorised by it in this behalf that:

Power of requisition of resources, provisions, vehicles, etc., for rescue operations, etc.

- (a) any resources with any authority or person are needed for the purpose of prompt response;
- (b) any premises are needed or likely to be needed for the purpose of rescue operations; or
- (c) any vehicle is needed or is likely to be needed for the purposes of transport of resources from disaster affected areas or transport of resources to the affected area or transport in connection with rescue, rehabilitation or reconstruction, such authority may, by order in writing, requisition such resources or premises or such vehicle, as the case may be, and may make such further orders as may appear to it to be necessary or expedient in connection with the requisitioning.
- (2) Whenever any resource, premises or vehicle is requisitioned under sub-section (1), the period of such requisition shall not extend beyond the period for which such resource, premises or vehicle is required for any of the purposes mentioned in that sub-section.
 - (3) In this section:
 - (a) "resources" includes human and material resources;

i (b) "services" includes facilities; 2 (c) "premises" means any land, building or part of a building and 3 includes a hut, shed or other structure or any part thereof; 4 (d) "vehicle" means any vehicle used or capable of being used for the 5 purpose of transport, whether propelled by mechanical power cr otherwise. 6 36.-(1) Whenever any premises is requisitioned pursuant to this Act, Payment of compensation 7 there shall be paid to the persons interested compensation the amount of which 8 shall be determined by taking into consideration the following, namely: 9 (i) the rent payable in respect of the premises, or if no rent is so 10 payable, the rent payable for similar premises in the locality; 11 (ii) if as consequence of the requisition of the premises the person 12 interested is compelled to change his residence or place of business, the 13 reasonable expenses (if any) incidental to such change; Provided that where 14 any person interested being aggrieved by the amount of compensation so determined makes an application within a reasonable time to the relevant 15 16 Authority for referring the matter to an arbitrator, the amount of compensation 17 to be paid shall be such as the arbitrator appointed in this behalf by the relevant 18 Attorney General of the Federation or Attorney General of the State, as the case 19 may be, may determine: 20 Provided further that where there is any dispute as to the title to 21 receive the compensation or as to the apportionment of the amount of 22 compensation, it shall be referred to an arbitrator appointed as herein before 23 stated, for determination, and shall be determined in accordance with the 24 decision of such arbitrator. 25 (2) In this sub-section, the expression "person interested" means the 26 person who was in actual possession of the premises requisitioned, 27 immediately before the requisition, or where no person was in such actual 28 possession, the owner of such premises. 29 (3) Whenever any vehicle is requisitioned pursuant to this Act, there 30 shall be paid to the owner thereof compensation the mount of which shall be

determined on the basis of the fares or rates prevailing in the locality for the
hire of such vehicle; Provided that where the owner of such vehicle being
aggrieved by the amount of compensation so determined makes an
application within a reasonable time to the relevant authority, for referring
the matter to an arbitrator, the amount of compensation to be paid shall be
such as the arbitrator appointed in this behalf by the relevant Attorney
General of the Federation or Attorney General of the State, as the case may
be, may determine:

Provided further that where immediately before the requisitioning the vehicle or vessel was by virtue of a hire purchase agreement in the possession of a person other than the owner, the amount determined under this sub-section as the total compensation payable in respect of the requisition shall be apportioned between that person and the owner in such manner as they may agree upon, and in default of agreement, in such manner as an arbitrator may decide.

- (4) Where damage or loss is visited upon a requisitioned property, item, vehicle or premises, the Agency shall make good the said damage or loss such that the monetary value of the said damage or loss by payment of such to the occupier or owner, as the case may be, of the said property, item, vehicle or premises.
- (5) Nothing in this section shall preclude the Agency from replacing the damaged or lost property, item, vehicle or premises if such is in the best interest of all the parties concerned.
- 37.-(1) For the purposes of providing offices and premise; necessary for the performance of its functions under this Act, the Agency may, subject to the Land Use Act:

Offices and premises of the Agency

- (a) purchase or take on lease any interest in land, or other property; and
 - (b) construct offices and premises and equip and maintain same.
 - (2) The Agency may, subject to the Land Use Act, sell or lease out

	1	immediately after a disaster in order to bring relief to people and communities
	2	affected by the disaster;
•	- 3	"Vice-President" means the Vice-President of the Federal Republic of Nigeria;
	4	"vulnerability" means the degree to which an individual, a household, a
	5	community or an area may be adversely affected by a disaster.
Short title	6	52. This Bill may be cited as the National Emergency Management
	7	Agency (Establishment, etc.) Bill, 2019.
	8	SCHEDULE
	9	SUPPLEMENTARY PROVISIONS RELATING TO THE COUNCIL, ETC.
	10	[Section 3(4).]
	11	Proceedings of the Council
•	12	1(1) Subject to this Act and section 27 of the Interpretation Act, the
	13	Council may make standing orders regulating its proceedings or those of any of
	14	its committees.[Cap. 123.]
	15	(2) The quorum of the Council shall be the chairman or the person
	16	presiding at the meeting and five other members of the Council, and the
	17	quorum of any committee of the Council shall be as determined by the Council.
	18	2(1) The Council shall meet whenever it is surmoned by the
	19	chairman and if the chairman is required to do so by notice given to him by not
	20	less than eight other members, he shall summon a meeting of the Council to be
	21	held within fourteen days from the date on which the notice is given.
	22	(2) At any meeting of the Council, the chairman shall preside but if he
	23	is absent, the members present at the meeting shall appoint one of their number
	24	to preside at the meeting.
	25	(3) Where the Council desires to obtain the advice of any person on a
	26	particular matter, the Council may co-opt him to the Council for such period as
•	27	it deems fit, but a person who is in attendance by virtue of this sub-paragraph
	28	shall not be entitled to vote at any meeting of the Council and shall not count
,	29	towards a quorum.

I	Committees
2	3(1) The Council may appoint one or more committees to carr
3	out, on behalf of the Council, such functions as the Council may determine.
1	(2) A committee appointed under this paragraph shall consist of
5	such number of persons as may be determined by the Council and a person
5 .	shall hold office on the committee in accordance with the terms of his
7	appointment.
3	(3) A decision of a committee of the Council shall be of no effect
)	until it is confirmed by the Council.
10	Miscellaneous
11	4(1) The fixing of the seal of the Agency shall be authenticated by
12	the signatures of the chairman, the Director-General or any person generally
13	or specifically authorised by the Council to act for that purpose.
14	(2) Any contract or instrument which, if made or executed by 1
15	person not being a body corporate, would not be required to be under seal,
16	may be made or executed on behalf of the Agency by the Director-General or
17	any person generally or specifically authorised by the Council to act for that
18	purpose.
19	(3) A document purporting to be a document duly executed under
20	the seal of the Agency shall be received in evidence and shall, unless and
21	until the contrary is proved, be presumed to be so executed.
22	5. The validity of any proceedings of the Councilor of a committee
23	shall not be adversely affected by:
24	(a) a vacancy in the membership of the Councilor committee;
25	(b) a defect in the appointment of a member of the Councilo-
26	committee; or
27 •	(c) reason that a person not entitled to do so took part in the
28	proceedings of the Council or committee.

EXPLANATORY MEMORANDUM

This Bill seeks to repeal the National Emergency Management Agency (Establishment) Act (Cap 34, LFN 2004) and Enact the National Emergency Management Agency (Establishment) Act 2019 to provide for the establishment of a National Emergency Management Agercy and a State Emergency Management Committee for each State in the Federation.