[HB. 242] C 2557

AGENCY FOR NATIONAL ETHICS AND VALUES COMPLIANCE

(ESTABLISHMENT, ETC.) BILL, 2019

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SCHEDULE I

SCHEDULE II

[HB. 242] C 2559

A BILL

FOR

AN ACT TO ESTABLISH THE AGENCY FOR NATIONAL ETHICS AND VALUES COMPLIANCE TO PROVIDE FOR THE FUNCTIONS AND POWERS OF THE AGENCY, THE QUALIFICATIONS AND PROCEDURES FOR THE APPOINTMENT OF THE CHAIRMAN AND MEMBERS, AND FOR RELATED MATTERS

Sponsored by Hon. Ossai Nicholas Ossai

[] Commencement
ENACTED by the National Assembly of the Federal Republic of

PART I - PRELIMINARY

Nigeria -

1 1. There is established an Agency to be known as the Agency for Establishment of the Agency 2 National Ethics and Values Compliance (in this Bill referred to as the 3 "Agency") which shall have the functions and powers assigned to it by this 4 Bill. 5 (a) The Agency: 6 (i) shall be a body corporate with perpetual succession and a 7 common seal; 8 (ii) may sue and be sued in its corporate name; and 9 (iii) shall be organized as an independent Agency in the 10 Presidency: 11 (b) The objectives of the Agency shall be to: Objectives of the Agency 12 (i) operate an office under the Presidency with mandate to regulate 13 the enforcement of the principles of the National Ethics of Nigeria namely; 14 Discipline, Integrity, Dignity of Labour, Social Justice, Religious Tolerance, 15 Self-Reliance and Patriotism; 16 (ii) train and certify personnel who seek to work as National Ethics 17 Compliance Officers; 18 (iii) act as catalysts to good governance and build public trust and

	1	enhance business reputation:
Functions of t he Agency	2	2. The functions of the Agency shall be to:
ne rigene,	3	(a) enforce compliance with laws aimed at building ethical compliant
	4	society as provided for in this Bill and any other laws;
	5	(b) conduct investigation into any suspected breach of the National
	6	Ethics as provided for in this Bill or any other laws;
	7	(c) monitor, evaluate and regulate the practices and code of ethics of
	8	government and non-government establishments;
	9	(d) secure revision of unethical issues that negatively impact on
	10	Nigeria's growth and development;
	11	(e) provide a fee-based consultancy services to willing
	12	establishments requiring ethics compliance technical assistance;
	13	(f) implement a fee-based ethics compliance certification
	14	programmes;
	15	(g) create interactive forum for Certified National Ethics Compliance
	16	Professionals (CNEP) to have continuous training and update on global best
	17	practices:
	18	3. Except as provided in this Bill, the Agency shall, in the
	19	performance of its functions, not be subject to the direction or control of any
	20	person or authority.
Powers of the Agency	21	4. The Agency shall have power to make:
-201101	22	(a) subsidiary instruments, give notices, and prescribe forms; and all
	23	powers necessary or expedient for the efficient and effective execution of its
	24	functions under this Bill or any other written law;
	25	(b) without prejudice to the generality of Clause 4 of this Bill, the
	26	Agency shall have power to:
	27	(i) carry out joint operations with the Nigeria Police Force and
	28	establish a special unit charged with responsibility of monitoring and arresting
	29	violators of the provisions of this Bill;

1	(ii) impose fine for violation of National Ethics as entrenched in	
2	this Bill;	
3	(iii) summon in writing any person who in the opinion of the	
4	Agency is in the position to testify on any matter before it;	
5	(iv) access buildings and relevant records in the possession of any	
6	person or organization for the purposes of investigations or evaluations of	
7	ethical practices and behaviour;	
8	(v) institute and conduct proceedings in court for purposes of	
9	prosecution of breach of National Ethics or any section of this Bill or obtain	
10	judgement against violators of code of ethics;	
11	(vi) determine what standards of knowledge and skills are to be	
12	attained by persons seeking to work as ethics compliance personnel and	
13	raise those standards from time to time, as circumstances may permit;	
14	(vii) hire experts, consulting firms or civil society organisations to	
15	carry out on its behalf any of the functions of the Agency or to execute	
16	activities under the power of the Agency;	
17	(viii) charge and retain fees for services rendered in the course of	
18	its operations.	
19	5. Every establishment shall develop programmes to promote	Roles of statutory
20	good governance and workplace ethics:	bodies and citizens in combating unethical behaviours
21	(a) The programmes aimed at combating unethical behaviour shall	unetinear benaviours
22	include:	
23	(i) establishment of National Ethics Compliance Unit to ensure	
24	compliance with workplace ethics and the provisions of this Bill;	
25	(ii) designation of National Ethics Compliance Officer/s at its	
26	management level; and	
27	(iii) regular ethics training for its employees:	
28	(b) No persons shall practise the profession of Ethics Compliance	
29	in Nigeria unless the person is certified in accordance with the provisions of	
30	this Bill.	

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establishments;

Objectives of the Agency	1	6. The Agency, in consistent with the core principles and critical
the rigency	2	components for the success of donors assisted programs such as transparency,
	3	accountability and integrity, shall monitor practices of recipients of
	4	International Grants and Aids:
	5	(a) The Agency shall ensure that grantees:
	6	(i) adhere to the highest ethical standards in the conduct of donor-
	7	supported activities;
	8	(ii) exercise utmost care and integrity in the management of grant
	9	funds; and
	10	(iii) keep track that Donors' Resources are not used to fund unethical
	11	activities but are used for their intended purposes and are reaching the intended
	12	beneficiaries;
	13	(b) The recipients of grants shall obtain from the Agency, Certificate
	14	of National Ethics Compliance as prerequisite for receipt of International
	15	Grants and Aids.
	16	7. It shall be the duty of every citizen to abide by the Constitution of
	17	the Federal Republic of Nigeria; help to enhance the power, prestige and good
	18	name of Nigeria; respect the dignity of other citizens and live in unity.
	19	PART II - ESTABLISHMENT OF NATIONAL ETHICS COMPLIANCE UNIT
Establishment of National Ethics	20	8. The Agency shall direct every establishment, both government and
Compliance Unit	21	non-government, to establish National Ethics Compliance Unit as provided for
	22	in clause 5 of this Bill:
	23	(a) The National Ethics Compliance Unit in the establishments shall:
	24	(i) provide coordination for control measures designed by the Agency
	25	to promote ethics cultured workplace;
	26	(ii) investigate complaints or information concerning possible
	27	existence of practices constituting a violation of National Ethics within their

(iii) provide a means of keeping the head of the establishment

informed about problems and deficiencies relating to compliance with

National Ethics and the necessity for and progress of corrective action;

2	(iv) provide the Agency, not later than April 30, and October 31, of	
3	each year, a semi-annual reports summarising the activities of the National	
4	Ethics Compliance Unit during the immediately preceding six-month	
5	periods ending March 31 and September 30. The report shall include, but not	
6	limited to:	
7	(1) description of significant problems, abuses, and deficiencies	
8	relating to the administration of ethics control measures during the reporting	
9	period;	
10	(2) description of the recommendations for corrective action made	
11	by the National Ethics Compliance Unit during the reporting period;	
12	(3) identification of each significant recommendation described in	
13	their previous semi-annual reports on which corrective action has not been	
14	taken or completed;	
15	(4) summary of matters the establishment referred to prosecution	
16	authorities and the prosecutions and convictions which have resulted;	
17	(b) The National Ethics Compliance Unit referred to, in Clause 8 of	
18	this Bill, shall be headed by a personnel certified by the Agency and shall	
19	report to the chief executive officer of the establishment but cannot be	
20	prevented by anybody from initiating, carrying out, or completing any	
21	investigation.	
22	PART III - ADMINISTRATION	
23	9. The Agency shall have a Governing Board (in this Bill referred	Governing Board
24	to as the "Board").	of the Agency
25	(a) The composition of the Board shall be:	
26	(i) The Vice President of Nigeria as Chairman;	
27	(ii) Attorney-General and Minister of Justice;	
28	(iii) Inspector-General of Police;	
29	(iv) Representative of Ministry of Culture of a person not below the	
30	rank of a Director; and	

	1	(v) The Director-General of the Agency;
	2	(b) The Board shall appoint other persons of proven integrity and with
	3	considerable experience to serve as members of the Board for a tenure of two
	4	(2) years to represent academia, business communities, religion
	5	organisations and traditional rulers;
	6	(c) The members of the Board, other than the Director-General, shall
	7	be part-time members of the Agency and at no time would the members exceed
	8	12 persons;
	9	(d) The supplementary provisions set out in Schedule I to this Bill
	10	shall have effect with respect to the proceedings of the Board and other matters
	11	contained therein.
Functions of the Board	12	(e) The functions of the Board shall be to:
Dourd	13	(i) direct the Agency in policy formulation and provide strategic
	14	framework to the Agency in the performance of its functions;
	15	(ii) deal with reports, complaints of abuse of power, impropriety and
	16	other forms of misconduct on the part of the Agency or its staff;
	17	(iii) review and approve the budget and financial statements of the
	18	Agency:
Composition of the Agency	19	10. The Agency shall consist of:
	20	(a) the Office of the Director-General;
	21	(b) the departments of:
	22	(i) Investigation and Compliance;
	23	(ii) Finance and Administration;
	24	(iii) Training and Certification; and
	25	(c) units as may be required to assist the Director-General in the
	26	discharge of its duties under this Bill.
	27	11. There shall be National, State and Local Government Secretariats
	28	of the Agency.
	29	(a) The Secretariats shall comprise:
	30	(i) professional, technical and administrative officers and support

(i) the Chief Compliance Officer of the Federation;

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	1	(ii) the Accounting Officer of the Agency; and
	2	(iii) responsible for:
	3	(1) carrying out the decisions of the Agency;
	4	(2) administration and management of the Agency:
staff of the	5	13. The Director-General shall be assisted by directors and staff who
Agency	6	are to work in various departments and units of the Agency:
	7	(a) The Agency shall use open, transparent and competitive
	8	recruitment process to appoint suitably qualified persons as staff but shall
	9	ensure that at least one-third of the employees are of either gender and tha
	10	appointments reflect ethic and regional diversity of the people of Nigeria;
	11	(b) A staff shall be qualified to hold the position of a director if the
	12	person holds an educational qualification not below a degree (or professional
	13	certificate of a degree equivalent) and has not less than 10 years of relevan
	14	work experience;
	15	(c) The position of the Director of Investigation and Compliance
	16	Department shall be held by a serving police officer of not lower than the rank
	17	of Commissioner of Police, as may be posted to the Agency by the Inspector
	18	General of Police, upon request;
	19	(d) The Agency shall contract professional firms to provide technica
	20	support to the Agency and may recruit contract staff to support the Agency in
	21	the areas of specialized job schedules;
	22	(e) A police officer who is posted by the Inspector-General of Police
	23	or civil servant seconded by the Civil Service Commission shall have the same
	24	benefits in the same manner as an employee recruited directly by the Agency
	25	and shall be required to execute any instruction, orders and directives of the
	26	Agency;
	27	(f) The Agency may establish committees and appoint persons
	28	outside the Agency whose knowledge and skills are found necessary for the
	29	functions of the Agency to serve on the committees;
	30	(g) Employees of the Agency and members of committees shall sign a

(iv) recovery of protection of public property; and

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(v) other punitive and disciplinary measures; (b) Any individual or establishment who upon request by the Agency could not provide within 30 days of the request documentary evidence of proof that he or she has not acquired property by unethical means shall be guilty of an offence and shall be prosecuted by the Agency for the purpose of confiscation of the property and other punitive measures; (c) Any statement in any declaration that is found to be false by any authority or person authorised in that behalf to verify it, shall be deemed to be a breach of this Bill and the person who verified it shall be guilty of an offence 10 and liable on conviction to a fine of N200,000 or imprisonment for a term of not 11 less than six months or both: (d) If any person required to furnish information under this Bill fails 12 13 to do so or in purported compliance with such requirement to furnish information knowingly or recklessly makes any statement which is false shall 14 15 be guilty of an offence and liable on conviction to a fine of N200,000 or imprisonment for a term of not less than six months or both; 16 17 (e) Any person who willfully obstructs, interferes with, assaults or resists any officer of the Agency in the execution of his duty under this Bill or 18 who aids, invites, induces or abets any other person to obstruct, interfere with, 19 20 assault or resist any such officer of the Agency, shall be guilty of an offence and liable on conviction to a fine of N200,000 or imprisonment for a term of not less 21 22 than six months or both; 23 (f) Where an offence under this Bill which has been committed by a body corporate is proved to have been committed with the connivance of or 24 attributable to any neglect on the part of a director, manager or similar officer of 25 the establishment, the body corporate shall be fined and the person prosecuted 26 and sentenced or fined or both; 27 (g) Where a body corporate is liable for breach and found culpable 28

four consecutive times of any offence under this Bill, the court may order that the body corporate shall thereupon be wound up and its license revoked and/or

all its assets forfeited to the Federal Government of Nigeria;

2	(h) Any person who in respect of any complaint lodged by him	
3	knowingly makes to the Agency any statement, whether or not in writing,	
4	which is false in any material particular, shall be guilty of an offence and	
5	shall on conviction be sentenced to imprisonment for not less than six	
6	months or an option of fine or both.	
7	PART V - FINANCIAL PROVISION	
8	16. The Agency shall be self-funding, self-accounting and shall	Fund of the
9	establish and maintain a fund from which shall be defrayed all expenditure	Agency
10	incurred by the Agency for the execution of its functions under this Bill.	
11	(a) There shall be paid and credited to the Fund established	
12	pursuant to Clause 16 of this Bill such:	
13	(i) monies as may be received by the Agency in the course of its	
14	operations or in relation to exercise its functions under this Bill; The	
15	supplementary provisions set out in Schedule II to this Bill, shall have effect	
16	with respect to the fees payable to the Agency; review of fees shall be done	
17	periodically;	
18	(ii) monies as may from time to time be granted to the Agency by	
19	the Federal, State or Local Governments or other donor agencies, by way of	
20	grants-in-aid and, gifts, testamentary dispositions, endowments and	
21	contributions provided such grants are not intended for purposes contrary to	
22	the objectives and functions of the Agency:	
23	(b) The annual estimates as approved by the Board shall make	
24	provision for all the estimated expenditure of the Agency for the financial	
25	year concerned and in particular, shall provide for the:	
26	(i) payment of remuneration in respect of the members and staff of	
27	the Agency;	
28	(ii) payment of pensions, gratuities and other charges in respect of	
29	benefits which are payable out of the funds of the Agency;	
30	(iii) maintenance of the buildings, and assets of the Agency;	

	I	(1V) funding of training, research and development of activities of the
	2	Agency; and
	3	(v) creation of such funds to meet contingent liabilities in respect of
	4	benefits, insurance or replacement of buildings or installations, equipment and
	5	in respect of such other matters as the Agency may think fit.
	6	(c) Staff and members of the Agency shall be paid such remuneration
	7	or allowances as the Salaries and Remuneration Agency shall approve.
Accounts of he Agency	8	17. The Agency shall:
ne Agency	9	(a) cause to be kept all proper books and records of account of the
	10	income, expenditure, assets and liabilities of the Agency. The annual accounts
	11	of the Agency shall be prepared, audited and reported upon in accordance with
	12	the Public Audit Act;
	13	(b) at the end of each financial year cause an annual report to be
	14	prepared. The Agency shall submit the annual report to the President and the
	15	National Assembly three months after the end of the year to which it relates.
	16	The annual report shall contain, in respect of the year to which it relates:
	17	(i) the financial statements of the Agency;
	18	(ii) a description of the activities of the Agency;
	19	(iii) any recommendations made by the Agency to any establishment
	20	or any person and the action taken;
	21	(iv) the impact of the exercise of any of its mandate or function;
	22	(v) any impediments to the achievements of the objects and functions
	23	under this Bill or any written law; and
	24	(vi) any other information relating to its functions that the Agency
	25	considers necessary;
	26	(c) cause the annual report to be published and the report shall be
	27	publicized in such manner as the Agency may determine.
	28	PART VI - MISCELLANEOUS PROVISIONS
Request for nformation	29	18. The Agency shall publish and publicize important information
	30	within its mandate affecting the nation:

1	(a) The Agency shall, in such manner as it shall consider	
2	appropriate, publish a notice for public information specifying:	
3	(i) the location of its principal office; and	
4	(ii) its address or addresses, telephone numbers and other means of	
5	communication or contact with the Agency.	
6	(b) A request for information by a citizen:	
7	(i) shall be addressed to the Director General or such other person	
8	as the Agency may for that purpose designate;	
9	(ii) may be subject to the payment of a reasonable fee; and	
10	(iii) may be subject to confidentiality requirements of the Agency;	
11	(c) Subject to this Bill, the Agency may decline to give information	
12	to an applicant on the following grounds:	
13	(i) the request is unreasonable in the circumstances;	
14	(ii) the information requested is at a deliberative stage by the	
15	Agency;	
16	(iii) failure of payment of a prescribed fee; or	
17	(iv) failure of the applicant to satisfy confidentiality requirements	
18	by the Agency;	
19	19. All property, assets, rights, liabilities, obligations, agreements	Transitiona
20	and other arrangements existing at the commencement of this Bill and	provisions
21	vested in, acquired, incurred or entered into by or on behalf of the Special	
22	Adviser to the President on Ethics and Values, shall upon the	
23	commencement of this Bill, be deemed to have vested in or to have been	
24	acquired, incurred or entered into by or on behalf of the Agency to the same	
25	extent as they were enforceable by or against the Agency before the	
26	commencement of the Bill.	
27	20. Where the transfer of any property transferred to or vested in	
28	the Agency under Clause 19 is required by any written law to be registered,	
29	the Agency shall, within three months from the commencement of this Bill	
30	or within such other period as the written law may prescribe, apply to the	

Interpretation

1	appropriate registering authority for the registration of the transfer and
2	thereupon the registering authority shall, at no cost to the Agency or any person
3	by way of registration fees, stamp or other duties:
4	(a) make such entries in the appropriate register as shall give effect to
5	the transfer;
6	(b) where appropriate, issue to the Agency a certificate of title or other
7	statutory evidence of ownership of the property or make such amendments on
8	such certificates or in the appropriate register as may be necessary; and
9	(c) make any necessary endorsements on such deeds or other
10	documents as may be presented to such registering authority relating to the
11	title, right or obligation concerned.
12	21. Any person who immediately before the coming into effect of
13	this Bill is a principal office holder in the National Ethics and Values
14	Compliance Office, existing before commencement of this Bill, shall continue
15	in Office and be deemed to have been appointed to his/her office by the Agency
16	established by this Bill, unless the office occupied by the person is no longer
17	available under the new organizational structure of the Agency. This Bill shall
18	be the basis for the regularizations of the employment of the staff.
19	22. On the commencement of this Bill:
20	(a) the National Ethics and Values Compliance Office shall cease to
21	exist and its rights and obligations shall reside in the Agency and the
22	employment of its Director General appointed by the former Special Adviser to
23	the President on Ethics and Values shall terminate;
24	(b) the Director of Finance and Accounts of the National Ethics and
25	Values Compliance Office, existing before commencement of this Bill, shall
26	act as the Director-General of the Agency until such a time that the President
27	appoints the first Director-General:
28	23. In this Bill, unless the context otherwise requires:
29	"Chairman" means The Vice President of Nigeria;
30	"Agency" means Agency for National Ethics and Values Compliance

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1	established under this Bill;	
2	"assets" includes any property, movable and immovable and incomes	
3	owned by a person;	
4	"business" means any profession, vocation, trade, or any adventure or	
5	concern in the nature of trade and excludes farming;	
6	"emolument" means any salary, wage, over-time or leave pay, commission,	
7	fee, bonus, gratuity, benefit, advantage (whether or not that advantage is	
8	capable of being turned into money or money's worth), allowance, pension	
9	or annuity paid, given or granted in respect of any employment or office;	
10	"liabilities" includes responsibilities according to law to satisfy a debt, duty	
11	or obligation quantifiable in monetary value, instant and contingent;	
12	"Act" or "Act of the National Assembly" means any law made by the	
13	National Assembly and includes any law which takes effect under the	
14	provisions of the constitution as an Act of the National Assembly;	
15	"appointment" or its cognate expression includes appointment on	
16	promotion and transfer or confirmation of appointment;	
17	"Salaries and Remuneration" means the Salaries and Remuneration of the	
18	Agency established under this Bill;	
19	"Director of Finance and Accounts of the National Ethics and Values	
20	Compliance Office" means the person listed as the Director of Finance and	
21	Accounts on the list of principal staff in the letter sent to the Vice President	
22	of Nigeria in response to the letter from the State House dated September 9,	
23	2015 ref: SH/OVP/DCOS/NEVC/Vol.1/01:	
24	24. This Bill may be cited as the Agency for National Ethics and S	hort title

Values Compliance (Establishment, Etc.) Bill, 2019.

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1	Schedule 1
2	Clause 9 (d,
3	SUPPLEMENTARY PROVISIONS RELATING TO THE BOARD, ETC
4	1. Subject to this Bill and to section 27 of the Interpretation Act:
5	(a) The Board may make standing orders regulating its own
6	proceedings or those of any of its committee;
7	(b) The quorum of the Board shall be the Chairman or the person
8	presiding at the meeting, the Director-General and one third of other members
9	of the Board;
10	(c) The quorum of any committee of the Agency shall be as
11	determined by the Board;
12	(d) The Board shall meet not less than four times in each year and
13	subject thereto, the Board shall meet whenever it is summoned by the
14	Chairman;
15	(e) At any meeting of the Board the chairman shall preside but if he is
16	absent, the members present at the meeting shall appoint one of their number to
17	preside at that meeting;
18	(f) Where the Board desires to obtain the advice of any person on a
19	particular matter, the Board may co-opt him as a member for such period as i
20	thinks fit; but a person who is a member by virtue of this paragraph shall not be
21	entitled to vote at any meeting of the Board and shall not count towards a
22	quorum.
23	2. The Board may appoint one or more committees to carry out or
24	behalf of the Board such of its functions as the Board may determine:
25	(a) A committee appointed under this paragraph shall consist of such
26	number of persons (not necessarily all members of the Board) as may be
27	determined by the Board;
28	(b) A person shall hold office on the committee in accordance with the
29	terms of his appointment;
20	(a) A decision of a committee of the Poord shall be of no effect until i

- 1 is confirmed by the Board.
 - 3. The fixing of the seal of the Agency shall be authenticated by the joint signatures of the Chairman (or any other member of the Board generally, or specifically authorized by the Board to act for that purpose) and the Director-General.
 - 4. The validity of any proceedings of the Board or of a committee thereof shall not be affected by any vacancy in the membership of the Board or committee, or by any defect in the appointment of a member of the Board or of a committee, or by reason that a person not entitled to do so took part in the proceedings of the Board or committee.
 - 5. Any member of the Board and any person holding office on a committee of the Board, who has a personal interest in any contract or arrangement entered into or proposed to be considered by the Board or a committee thereof, shall forthwith disclose his interest to the Board and shall not vote on any question relating to the contract or arrangement.

EXPLANATORY MEMORANDUM

This Bill seeks to establish the Agency for National Ethics and Values Compliance to provide for the Functions and Powers of the Agency, the qualifications and procedures for the appointment of the Chairman and Members.