## A BILL

## **FOR**

AN ACT TO ESTABLISH THE NATIONAL LAND REFORM COMMISSION FOR EFFECTIVE LAND CO-ORDINATION AND MANAGEMENT AND TO PRESCRIBE STANDARDS FOR GENERAL LAND ADMINISTRATION IN NIGERIA

Sponsored by Senator Abdullahi Adamu BE IT ENACTED by the National Assembly of the Federal Republic of Nigeria as follows: PART I - ESTABLISHMENT OF THE NATIONAL LAND REFORM COMMISSION 1. There is hereby established a body to be known as National Establishment of the National Land Land Reform Commission (in this act referred to as the "Commission") Reform Commission which: (a) shall be a body corporate with perpetual succession and 6 common seal; (b) may sue or be sued in its corporate name; 8 (c) may acquire, hold or dispose of any property, movable or 9 immovable, for the purpose of carrying out its functions under this Act; 10 (d) the Commission shall have its headquarters at the Federal Capital Territory, Abuja and State offices in each State Capital and Federal 12 Capital Territory, Abuja. 13 2. The objectives of the Commission shall be to:-14 Objectives of the Commission (a) prescribe standards for Land & title documentation; and 15 general Land administration in Nigeria and; 16 (b) improve and effectively coordinate Land Management 17 practices. 18

	1	PART II - COMPOSITION OF THE COMMISSION
Composition of the Commission	2	3(i) The Commission shall consist of the following members and
	3	their appointments shall reflect the geopolitical zones of Nigeria:
	4	(a) a Chairman;
	5	(b) the Director General who shall be the Chief Executive and
	6	accounting Officer;
	7	(c) a representative of the Surveyor- General of the Federation;
	8	(d) a representative of the Ministry of Agriculture and Water
	9	Resources;
	10	(e) a representative of the Ministry of Solid Minerals and Steel
	11	Development
	12	(f) a representative of the Ministry of Works, Housing and Urban
· · ·	13	Development;
	14	(g) a representative of the Ministry of Environment;
	15	(h) two representatives of the Civil Society;
	16	(i) one Traditional ruler from each of the six geopolitical zones:
	17	(j) six (6) representatives of state Ministries charged with Land
	18	matters across the Six geopolitical zones of Nigeria-
	19	(i) The members of the Commission, other than the Chairman and
	20	Director- General, shall be part time members;
·	21	(ii) The Chairman and Members of the Commission shall be
	22	appointed by the President and Commander -in-Chief of the Armed forces of
	23	Nigeria.
Tenure of Office	24	4(1) The members of the Commission shall hold office for a term of
	25	4 years in the first instance from the date of appointment and may be re-
	26	appointed for a further term of 4(four) years and no more.
	27	(2) In the event of a vacancy in 3(a) to (i)-, the President shall with
	28	appoint another member to complete the tenure.
Cessation of	29	5(1) A member of the Commission shall cease to hold office if-
Membership	30	(a) he resigns his appointment as a member of the Commission by

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1	notice, under his hand, addressed to the Chairman or the President;	
2	(b) he becomes of unsound mind;	
3	(c) he is incapable of carrying out his duties by virtue of serious ill	•
4 .	health;	
5	(d) he becomes bankrupt or makes a compromise with his	
6	creditors;	
7	(e) he is convicted of a felony or of any offences involving	
8	dishonesty;	
9	(f) he is guilty of serious misconduct in relation to his duties;	
10	(g) on withdrawal of his nomination on his Ministry's/	
11	organization's instructions;	
12	(h) the President is satisfied that it is not in the interest of the	
13	Commission or in the interest of the public for the person to continue in	
14	office and notifies the Chairman or member in writing; or	
15	(i) he is disqualified or suspended by his professional body from	
16	practicing his profession in any part of Nigeria by an order of any competent	
17	authority made against him.	
18	6(1) The Chairman, and members of the Commission shall be	Remuneration of
19	paid such remunerations, allowances and incidental expenses consistent	Board member
20	with guidelines set forth by the Revenue Mobilization Allocation and Fiscal	.•
21	Commission.	
22	Frequency of Board meeting	
23	7(i) The Commission may make standing orders/rules regulating	Meetings
24	its proceedings;	
25	(ii) The members of the Commission shall meet not less than four	
26	(4) times in one calendar year; and on such other occasion(s) as may be	
27	necessary;	
28	(iii) Notices of the meeting shall be served on members not later	
29	than 14 days before the date fixed for the meeting provided however that in	
30	an emergency, the meeting may be convened at a shorter notice;	

	1	(iv) The Chairman shall preside at every meeting of the Commission				
	2	but in his absence, members shall elect one amongst themselves present to				
	3	preside at the Meeting;				
	4	(v) The Quorum for the meeting of the Commission shall be (8) eight.				
	5	PART III - FUNCTIONS AND POWERS OF THE COMMISSION, ETC.				
Functions and Powers of the Commission	6	8(1) The Commission shall have the power to-				
	7	(a) collaborate and provide technical assistance to States and Local				
	8	Governments to undertake land cadastral nation wide;				
	9	(b) establish individual's land "possessory" rights using best practices				
	10	and most appropriate technology for processing identification of locations and				
	11	registration of title holdings;				
	12	(c) ensure that land cadastral are demarcated in such a way that				
	13	community, hamlet, village, town, etc boundaries and title holdings will be				
	14	recognizable;				
	15	(d) assist and encourage States and Local Government States to				
	16	establish an alternative dispute resolution mechanism for land ownership				
	17	conflict;				
	18	(e) establish and maintain a National Depository for Land Title				
	19	Holdings and Records in all States of the Federation and the Federal Capital				
	20	Territory;				
	21	(f) establish a mechanism for land valuation in both Urban and Rural				
	22	areas, in all parts of the Federation;				
	23	(g) develop, and from time to time review a national land policy				
	24	document for Nigeria;				
	25	(h) formulate appropriate land administration guidelines and				
	26	integrate land administration processes and procedure nationwide;				
	27	(i) prescribe standard information, data, content, form and				
	28	specification of all Land Application forms and Certificates of Occupancy				
	29	issued by State and Local Governments under the Land Use Act;				
	30	(j) facilitate the establishment and maintenance of geographic				

1	reference centers in such places as shall be determined by the Commission;	•
2	(k) appoint adhoc special technical advisory committee of experts	
3	in relevant matters necessary to the effective delivery of its functions under	
4	this ACT;	
5	(l) undertake any other activity that will ensure an effective,	•
6	simplified, sustainable and successful land administration in Nigeria;	
7	(m) implement Government policies/directives relating to the	
8	Management and operation of this Act;	
9	(n) acquire, hold, mortgage, purchase and deal with property,	
10	whether movable or immovable, real or personal; and	
11	(o) do all such things as are necessary for or incidental to the	
12	carrying out of its functions and duties under this Act.	
13	PART IV - STAFF OF THE COMMISSION, ETC.	
14	9(i) There shall be for the Commission, a Director- General to be	Appointment of
15	appointed by the President, Federal Republic of Nigeria.	Director-General and other Staff of the Commission
16	(ii) The Director- General shall be the Secretary to the Commission	
17	and shall be responsible fort-	
18	(a) execution of the policies/ decisions of the Commission and its	
19	day to day administration;	
20	(b) disposing of all questions relating to the services of the Staff,	
21	their pay, allowances, privileges and benefits;	
22	(c) the direction, supervision and control of all other Staff of the	
23	Commission, subject to any direction and restriction imposed on him by the	
24	Commission; and	
25	(d) matters concerning the accounts and records of the	
26	Commission.	
27	(iii)The Commission may, from time to time employ such other	
28	Staff as may appear to it expedient and necessary for the proper and efficient	
29	performance of its functions under this Act-	
30	(a) the Commission shall pay its Staff remuneration, allowances	

1	and; other benefits as may be determined by the Commission, from time to
2	time.
3	(b) the Staff of the Commission shall be entitled to pension in
4	accordance with Pension Reform Act, 2004 and also entitled to gratuities and
5	other retirement benefits.
6	(iv) The Commission may make rules and regulations relating
7	generally to the conditions of services of Staff of the Commission. Without
8	prejudice to the generality of the foregoing, the rules may provide for the
9	appointment and disciplinary control of the Staff of the Commission.
10	(v) The Commission may appoint agents as it deems necessary for the
11	efficient discharge of its functions.
12	(a) the Commission shall from time to time determine the terms and
13	conditions for the engagement or participation of agents in the discharge of its
14	functions.
15	(vi) Creation of Units/Departments/Directorates.
16	(1) For the effective and expedient conduct of the functions of the
17	Commission, there shall be created the following Units/ departments/
18	directorates, that is-
19	(a) Legal Services unit etc; and
20	(b) Such other Units/ departments/directorates as may be deemed
21	necessary by the Commission from time to time.
22	(2) There shall be appointed for each of the Units/ departments/
23	directorates a Principal Officer who shall be known by such designation as the
24	Commission may determine.
25	(vii) Legal Representation-
26	(a) A person appointed in the Legal Services Unit who is a Legal
27	Practitioner and who shall while so appointed, be entitled to represent the
28	Commission in any Suit or proceeding arising for or against the Commission
29	and;
30	(b) shall perform other Legal duties as the Commission may from

1	time to time delegate.	
2	PART V - FINANCIAL PROVISIONS; ETC	
3	10(i) There shall be established and maintained for the	Funds of the
4	Commission a fund, into which shall be paid and credited-	Commission
5	(a) all subventions and budgetary allocations from the Federal	
6	Government;	
7	(b) such sums as may be received by the Commission by way of	
8	donations, gifts, endowment, bequest, grants or other contribution by	
9	persons and organizations;	
10	(c) such sums as may be received by the Commission from other	
11	sources either in respect of any property vested in or acquired by the	-
12	Commission;	
13	(d) all investments or other monies earned or arising from any such	
14	investment, property or assets of the Commission;	
15	(e) such sums of money as may be borrowed by the Commission	
16	and subject to the approval of the President;	
17	(f) such sums as may be collected or received by the Commission	
18	for services rendered;	
19	(g) foreign aid and assistance from bilateral Agencies;	-
20	(h) all other sums which may from time to time accrue to the Commission.	
21	(ii) The Commission shall from time to time utilize the fund at its	Expenditure of the Commission
22	disposal to-	1
23	(a) pay allowances, expenses and other benefits of members of the	
24	Commission or any of its units;	
25	(b) pay salaries, fees, allowances, pensions, gratuities and other	
26	benefits of members of Staff of the Commission.	
27	(c) pay contract sums inclusive of mobilization, fluctuations and	
28	variations;	
29	(d) maintain any property acquired or vested In the authority;	
30	(e) train Staff and ensure development of technical and managerial	• • • • • • • • • • • • • • • • • • •

		1	skills; and
•		2	Such other expenses to be incurred by the Commission in the discharge of its
		3	functions under the Act;
	Power to invest	4	11. The Commission shall have power to invest its funds and maintain
		5	a general Reserve.
	Power to accept	6	12. The Commission may accept gift of land, money or other
	gifts	7	properties unconditionally or upon such conditions as may be convenient with
		8	respect to its functions.
	Power to borrow	9	13. The Commission may with the approval of the President, from
		10	time to time borrow such sums as it may require in the exercise of its functions
		11	under this Act.
	Power to make	12	14. The Commission shall have power to make regulations from time
	regulations	13	to time with respect to the exercise of its duties, functions or powers under this
		14	Act.
	Annual estimate	15	15. The Commission shall submit to the President not later than 30th
	account and audit	16	June, in each year, an estimate of its expenditure and income during the next
		17	succeeding year-
		18	(a) the Commission shall keep proper accounts and shall prepare in
		19	respect of each year statement of Audited Account in such form as the Auditor-
		20	General of the Federation may direct;
		21	(b) the Commission shall as soon as is possible, after the end of the
		22	year to which the account relates, cause its accounts to be audited by qualified
		23	external Auditors appointed by the Commission and; in accordance with the
		24	guidelines supplied by the Auditor-General of the Federation;
		25	(c) the Auditor shall on completion of the audit of the account of the
		26	Commission for each year, prepare and submit to the Commission the
		27	following two reports that is-
		28	(i) a general report setting out the observations and recommendation
		29	of the Auditors on the financial affairs of the Commission generally for that
		30	year and on any important matters which the auditors may consider necessary

1	to bring to the notice of the Commission; and	
2	(ii) a detailed report setting the observation and recommendation	
3	of the auditors on all aspects of the operation of the Commission for the year.	
4	16(1) The Commission shall not later than three months after the	Annual Reports
5	end of each year, submit to the President, a report on the activities of the	
6	Commission relation to the organization during the immediate preceding	
7	year and shall include in such reports the auditor's report thereon.	
8	Part VI - Legal Proceedings, Etc	
9	17(1) No suit shall lie against the Commission for any acts done	Legal Proceedings
10	unless it is filed within 12 months of the occurrence of any such act.	
11	(2) No suit is to be commenced against the Commission before the	
12	expiration of a period of one month after written notice of intention to	
13	commence the suit shall have been served on the Commission by the	
14	intending Plaintiff or his agent and the notice shall clearly and explicitly	
15	state:	
16	(a) the cause of action;	
17	(b) the name and place of abode of the intending Plaintiff; and	
18	(c) the relief claimed.	
19	(3) For the purpose of this Act, "suit" means civil proceedings	
20	commenced by writ of summons or such other manner as may be prescribed	
21	by rules of Court and include an action but not criminal proceedings.	
22	(4) The notice referred to in sub-section (2) above and any	
23	summons, notices or other documents required or authorized to be served on	
24	the Commission in connection with a suit by or against the Commission may	
25	be served by-	
26	(a) delivering it to any of the Principal officers of the Commission;	
27	(b) sending it by registered post addressed to the Chairman or	
28	.Secretary at the Headquarters of the Commission.	
29	(5) A person connected with the direct workings of the	
30	Commission shall not be removed under arrest when his immediate removal	

	1	from duty might result in danger to life or goods, whether in execution of a
	2	warrant or otherwise, while actually engaged in the performance of his duties
	3	until She has been given a opportunity of providing a substitute by-
	4	(a) the head of the department in which he is employed;
	5	(b) the officer in immediate charge of the work in which the person is
	6	engaged.
	7	(6.) In any suit pending before a Court, the Commission may be
	8	represented in Court at any stage of the proceedings by any Staff of the
	9	Commission who shall satisfy the Court that he is duly authorized by the
	10	Commission in that behalf.
nterpretation	11	18. In this Act, unless the context otherwise requires-
	12	"commission" means the National Land Reform Commission as established by
	13	section 1 of this Act;
	14	"chairman" means the chairman of the commission;
	15	"members" means any member of the commission including the Chairman;
	16	"organisation" includes corporate bodies and non-governmental organisations
	17	(NGOs); and
	18	"President" means the President of the Federal Republic of Nigeria.
Citation	19	19. This Bill may be cited as the National Land Reform Commission
	20	Bill, 2016.
		EXPLANATORY MEMORANDUM
		This Bill seeks to establish the National Land Reform Commission for

This Bill seeks to establish the National Land Reform Commission for effective Land Co-Ordination and Management and to prescribe standards for general Land Administration in Nigeria