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A BILL

FOR

AN ACT TO PROVIDE FOR ANTI-DUMPING AND COUNTERVAILING MEASURES IN NIGERIAN TRADE TRANSACTIONS, ESTABLISHMENT OF THE TO SAVE INDIGENOUS INDUSTRIES AND FOR OTHER RELATED MATTERS

ANTI-DUMPING AND COUNTERVAILING MEASURES ADVISORY COMMITTEE Sponsored by Hon. Abdullahi Umar Faruk Commencement ENACTED by the National Assembly of the Federal Republic of Nigeria as follows: PART I - PRELIMINARY PROVISIONS 1. This Act applies to all import and export products traded upon in Application of this Bill the Federal Republic of Nigeria. PART II - ESTABLISHMENT OF THE ANTI-DUMPING AND COUNTERVAILING MEASURES Advisory 2. There is established a Committee to be known as the Anti-Committee Dumping and Countervailing Measures Advisory Committee (in this Act referred to as the Committee) empowered to carry out the functions contemplated in section 6 of this Act. 3.-(1) The Committee shall consist of-Establishment of Committee (a) the Chairman; (b) one member representing the Federal Ministry for Commerce; (c) one member representing the Federal Ministry of Finance; (d) a representative of the Attorney-General of the Federation; (e) one member representing the Nigeria Chambers of Commerce, Industry and Agriculture; (f) one member representing the Federal Ministry of Industry;

(g) one member representing the Federal Inland Revenue Service;

	1	(h) one member representing the Standard Organization of Nigeria;
	2	(in) one member representing Federal the National Planning Commission; and
	3	(j) one member representing the National Agency for Food
	4	Administration and Control (NAFDAC).
	5	(2) The Chairman and members of the Committee shall be appointed
	6	by the Minister.
	7	(3) The Minister may, in addition to members under subsection (1),
	8	appoint two persons one of whom shall be a woman to be members of the
	9	Committee.
	10	(4) The Committee shall elect from amongst its members, a Vice-
	11	Chairman who shall serve for the whole period of the tenure of the Committee.
	12	(5) The Director representing Trade in the Ministry of Commerce
	13	shall be the secretary of the Committee.
nctions of the mmittee	14	4(1) The functions of the Committee shall be to-
	15	(a) advise the Minister generally on the proper implementation of the
	16	provisions of this Act;
	17	(b) advise on urgent measures necessary for the protection of
	18	domestic industries from injury caused by dumping or subsidy;
	19	(c) ascertain whether the investigated product, through the effect of
	20	dumping or subsidization, cause or threatens material injury to industry or
	21	producer;
	22	(d) advise the Minister on policy issues related to this Act;
	23	(e) perform any other duties related to this Act assigned to it by the
	24	Minister;
	25	(f) recommend to the Minister the imposition of anti-dumping or
	26	countervailing measures or any other appropriate action; and
	27	(g) to conduct investigation on such matters as the Minister may
	28	determine.
	29	(2) The Committee may establish a subcommittee to assist in the
	30	performance of such functions as it may delegate to the subcommittee.

	5(1) The tenure of office for members of the Committee shall be	Tenure and Conditions of
2	four years, and may be re-appointed to serve another four year term and no	Services
3	more.	
4	(2) Members of the Committee shall be paid such remuneration in	
5	the course of their meetings and during the period of investigation as the	
6	Minister may approve.	
7	6(1) The Committee shall meet at least thrice in its ordinary	Meeting of Committeet
8	meetings Meeting of Committee in every calendar year.	
9	(2) Notwithstanding the provisions of sub-section (1), the	
10	Committee may hold an extra ordinary meeting at any time, where special	
11	circumstances referred to under section 28 occur.	
12	7. The conduct and regulation of the business and affairs of the	Committee may make its own
13	Committee shall be as provided for in this Act, except that the Committee	procedures
14	shall regulate its 'own procedures.	
15	PART III - ANTI-DUMPING AND COUNTERVAILING PROVISIONS	
16	8(1) The imposition of anti-dumping or countervailing measures	Operanion
17	on investigated products imported into Nigeria shall be made pursuant to	
18	investigation initiated and conducted in accordance to this Act.	
19	(2) The anti-dumping measures provided for in subsection (1) shall	
20	be imposed after the Committee determines that-	
21	(a) the investigated product is introduced into Nigerian market at a	
22	price below its normal value;	
23	(b) the imported products are, through the effects of dumping	5
24	causing or threatening to cause material injury to Nigerian industry; and	
25	(c) there exists a causal link between the injury to the industry and	d
26	the dumping or subsidization of goods.	
27	(3) The countervailing measures provided for in subsection (1)
28	shall be imposed after the committee determines that-	
29	(a) there is a financial assistance of the government or any publi	c
30 .	body of the exporting country which include-	

Determination

of normal value

	2015
	(i) a government practice which involves a direct transfer of funds
	2 (such as grants, loans and equity infusion), potential direct transfers of funds or
	3 liabilities (loan guarantees);
•	(ii) where government revenue that is otherwise due is not collected;
•	(iii) where a government provides goods or services other than
6	general infrastructure, or purchases goods;
7	(iv) where a government makes payments to a funding mechanism, or
8	entrusts or directs a private body to carry out one or more of the type of
9	functions illustrated in paragraph (iii) above which would normally be vested
10	in the government and the practice, in no real sense, differs from practices
1]	normally followed by governments;
12	
13	directly or indirectly to distort competition by favouring certain undertakings
14	or the production of certain goods in the exporting country;
15	(vi) where a benefit is conferred; and
16	(vii) where there is any form of income or price support.
17	(b) the support results in the sale of such product for export at a lower
18	price than the comparable price charged for the like product to buyers in the
19	country of origin;
20	(c) the support leads to the increase of exports of product into Nigeria;
21	and
22	(d) only specific firms and enterprises or industries are targeted to
23	receive such support, determination
24	9(1) The normal value of the investigated product shall be
25	established of normal value on the basis of the price paid or payable in the
26	ordinary course of trade in the country of export: Provided that, the provisions
27	of subsection (1) shall not apply in cases where the investigated products-
28	(a) are not produced in the country of export;
:9	(b) are merely trans-shipped through the country of export from the
0	country of origin; or

L	(c) have no comparable price for such products in the country of	
2	export.	
3	(2) Notwithstanding the provisions of subsection (1), sales made to	
1	related customers shall not be considered as made in the ordinary course of	
5	trade unless it is demonstrated to the Committee that such sales are made at	
5	arm's length. Determination. Where the Committee upon investigation	
7	conducted in accordance of dumping with this Act finds that the investigated	
8	product is introduced into Nigerian market at a price below its normal value,	
9	the Committee shall conclude that such product is dumped into the country	
10	market.	
11	10(1) Where there are no sales of the like product in the ordinary	Where there are no sales or like
12	course of trade in the domestic market of the exporting country, or where	products etc.
13	such sales do not permit a proper comparison because of the particular	
14	market situation or the low volume of the sales in the domestic market of the	
15	exporting country, the margin of dumping shall be determined by-	-
16	(a) comparison with a comparable price of the like product when	
17	exported to an appropriate third country where such price is representative;	
18	(b) comparison with the cost of production in the country of origin	
19	plus a reasonable amount for administrative, sale, and any other costs and	
20	profits:	
21	Provided that, another ratio may be applied where the evidence submitted by	
22	interested parties or otherwise available, demonstrates that domestic sales at	
23	such lower ratio are nonetheless of sufficient magnitude to provide a proper	
24	comparison.	
25	(2) A price shall be considered as representative under this Act	
26	where the sales of the investigated product in a third country constitute less	
27	than five percent of the sales of the product in Nigeria.	
28	11(1) Sales of the like product in the domestic market of the	Sales not in ordinary course
29	exporting country; or sales to a third country at prices below per unit fixed	of trade
30	and variable costs or production plus sale, general and administration costs	

Calculating the

by Exporting

Country

cost of production

1	may be treated as not being in the ordinary course of trade by reason of price
2	
3	Committee determines
4	that such sales were made-
5	(a) within period of one year but not less than six months;
6	(b) in substantial quantities; and
7	(c) at prices which do not provide for recovery of all costs within a
8	reasonable period of time, in which case the Committee shall determine in each
9	case what should be considered as a reasonable period of time for the recovery
10	_
11	(2) For the purposes of this section, sales below per unit costs shall be
12	
13	that-
14	(a) the weighted average selling price of the transactions under
15	consideration for the determination of the normal value is below the weighted
16	average unit costs; or
17	(b) the volume of sales below per unit costs represents twenty percent
18	or more of the volume sold in transactions under consideration for the
19	determination of the normal value.
20	12(1) Costs of production shall be calculated on the basis of records
21	cost of kept by the exporter or producer under investigation, provided that,
22	such records Exporting are in accordance with the generally accepted
23	accounting principles of the exporting country and reasonably reflect the costs
24	associated with the production and sale of the product under consideration.
25	(2) The committee shall consider all available evidence on the proper
26	allocation of costs, including that which is made available by the exporter or
27	producer in the course of the Investigation provided that, such allocations have
28	been historically utilized by the exporter or producer, in particular in relation to
29	establishing appropriate amortization and depreciation periods and allowances
	for capital expenditures and other development costs.

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1	(3) Unless already reflected in the cost allocations under this	
2	section, costs shall be adjusted appropriately for those non-recurring items	
3	of costs which benefit future and current production, or for circumstances in	
4	which costs during the period of investigation are affected by start-up	
5	operations.	
6	(4) The adjustment made for start-up operations shall reflect the	
7	costs at the end of the start-up period or, if that period extends beyond the	
8	period of investigation, the most recent costs which can reasonably be taken	
9	into account by the authorities during the investigation.	
10	13(1) the amounts of administrative, selling and general costs and	
11	of amounts of, profits under this Act shall be based on actual data pertaining	Ascertaining amount of
12	to production and Selling and sales in the ordinary course of trade of the like	administrative selling and general
13	product by the exporter or general costs under investigation.	costs
14	(2) Where such amounts cannot be determined on this basis, the	
15	amounts may be determined on the basis of-	
16	(a) the actual amounts incurred and realized by the exporter or	
17	producer in question in respect of production and sales in the domestic	•
18	market of the country of origin of the same general category of products; and	
19	(b) the weighted average of the sector!	
20	(b) the weighted average of the actual amounts incurred and realized by the other exporters or producers subject to investigation in	
21	respect of production and sales of the like product in the domestic market of	•
22	the country of origin.	
23		
24		alculation of xport price
25	association or a third party the export price as unreliable because of	
26	association or a third party, the export price export price may be construed on the basis of the price at which the imported and the price at which the imported are the price at which the pri	
27	on the basis of the price at which the imported products are first resold to an independent buyer, or if the products are not received.	
28	independent buyer, or if the products are not resold to an independent buyer, or not resold in the condition as imported or resold in the condition as imported.	
20	or not resold in the condition as imported, on such reasonable basis as the	

Committee may determine.

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Comparison of . export price and normal value adjustment

15(1) a fair comparison shall be made between the export price and
Comparison of Export the normal value, at the same level of trade, normally a
the ex-factory level, price and normal value and in respect of sales made at as
nearly as possible the same time adjustment.

- (2) In making the comparison, due allowance shall be made in each case, on its merits, for differences which affect price comparability, including-
 - (a) differences in conditions and terms of sale;
- (b) taxation; 8

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- (c) levels of trade; 9
- (d) quantities; 10
- (e) physical characteristics; and 11
- (f) any other differences which are also demonstrated to affect price 12 comparability. 13
 - (3) Where the export price is construed on the basis of the price at which the imported products are first resold to an independent buyer, allowances for costs, including duties and taxes incurred between importation and resale, and for profits arising from importation and distribution shall also be made.
 - (4) Where price comparability has been affected, the Committee shall establish the normal value at a level of trade of the constructed export price, or shall make due allowance as warranted under this section.
 - (5) The Committee shall indicate to the parties in question what information is necessary to ensure a fair comparison and shall not impose an unreasonable burden of proof on those parties.

16.-(1) Where the price comparison requires a conversion of Currency currencies, such conversion shall be made using the rate of exchange on the date of sale as available from the exporter or from commercial banks in the country of export.

(2) The date of sale shall be the date on which the material terms of the sale, the nature of products, quantities and price are established, either in a

Currency conversion

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contract, a purchaser order, and order confirmation of an invoice. 17.-(1) Subject to the provisions of this Act, the existence of Margin of dumping during the margin of margins of dumping during the investigation phase shall be investigating phase established on the basis of a comparison of a weighted average normal value 4 with a weighted average of prices of all comparable export on a transaction-6 to-transaction basis. (2) A normal value established on a weighted average basis may be compared to prices of individual export transaction if the Committee funds a 8 9 pattern of export prices which differ significantly among different 10 purchasers, regions or time periods, and if a reasonable explanation is provided as to why such differences cannot be taken into account 11 12 appropriately by the use of a weighted average-to-transaction comparison. 13 18.-(1) Where products are not imported directly from the country Determination of origin but are exported into Nigeria from an intermediate country, the price 14 price at which the products are sold from the country of export to Nigeria 15 shall normally be compared with the comparable price in the country of 16 17 export. 18 (2) A comparison may be made with the price in the country of origin, if the products are merely transshipped through the country of export, 19 20 or such products are not produced in the country of export, or there is no 21 comparable price for them in the country of export. 22 19. In an investigation under this Act into allegations of Determination subsidization, the Committee shall advise the Minister to impose 23 of injurious subsidies 24 countervailing measures where-25 (a) the allegations relate to investigated products which benefit 26 from a subsidy; (b) the alleged subsidy is specific to an enterprise or an industry or a group of enterprises or industries, located within a designated geographical area of the granting government, and countervail able within the meaning of this Act; and

	1	(c) the investigated products are through the effect of subsidization,
	2	likely to cause material injury to the local industry.
	3	PART IV - DETERMINATION OF INJURY
Examination of	4	20. A determination of injury shall be based on positive evidence and
volume of dumped or subsidized import and their	5	shall involve an objective examination of-:
effect on production and price	6	(a) the volume of the dumped or subsidized imports and the effect of
	7	the dumped or subsidized imports on prices in the market for like products; and
	8	(b) the consequent impact of these imports on the local (domestic)
	9	producers of such products.
Examination of volume of dumped	10	21. In determining the volume of dumped or subsidized imports, the
or subsidized imports	11	Examination of volume of Committee shall consider whether there has been a
•	12	significant increase in dumped or subsidized dumped or subsidized imports,
	13	either in absolute or relative terms to production imports or consumption.
Simultaneous investigation	14	22(1) The Committee may cumulatively assess the effects of such
nivestigation	15	imports only if they determine that-
	16	(a) the margin of dumping or subsidization established in relation to
	17	the imports from each country is less than two per cent of the export price and
	18	the volume of imports from each country is not negligible; and
	19	' (b) a cumulative assessment of the effects of the imports is
	20	appropriate in light of the conditions of competition between the imported
	21	products and the conditions of competition between the imported products and
	22	the like domestic product.
	23	(2) The volume of dumped or subsidized imports shall normally be
	24	regarded as negligible if such imports from a particular country is found to
	25	account for less than three per cent of imports of the like product in the country,
	26	unless countries which individually account for less than three per cent of the
	27	imports of the like product in the country collectively account for more than
	28	seven percent of imports of the like product in the country.
Causal link	29	23. The Committee shall base its demonstration of causal relationship
	30	between the dumped or subsidized investigated products and the injury to the

1	country industry on an examination of all relevant evidence before the	
2	Committee, including-	
3	(a) the volume and prices of imported products identical to the	
4	investigated products which are not under investigation within the meaning	
5	of this Act;	
6	(b) the change in demand or patterns of consumption of the	
7	investigated product;	
8	(c) the existence of trade restrictive practices and competition	
9	between the foreign and the producers of the investigated product; and	
10	(d) the development in technology and the export performance and	
11	productivity of the industry.	
12	24(1) An investigation to determine the existence, degree and	
13	effect of dumping or subsidization shall be commenced by an application in	the dumping
14	writing to the Minister.	
15	(2) An investigation to determine the existence, degree and effect	
16	of any alleged dumping or subsidization may be initiated by-	
17	(a) a domestic industry;	
18	(b) any person on behalf of a domestic industry; or	
19	(c) a member of the Committee.	
20	(3) Upon receipt of application by or on behalf of an industry, the	
21	Minister assisted by the department responsible for trade shall examine the	
22	accuracy and adequacy of the evidence provided in the application to	
23	determine whether there is sufficient evidence to justify initiation of	
24	investigation.	
25	(4) Where the Minister is satisfied that, sufficient evidence exist in	
26	favour of an investigation, he shall convene the Committee for that purpose.	
27	25(1) The Committee may in special circumstances initiate an	Limitation of
28	investigation without having received a written application by or on behalf	investigation by the Committee
29	of a domestic industry for the initiation of such investigations.	
30	(2) Initiation of investigations shall only proceed if the Committee	

	1	is satisfied that it has sufficient information of dumping or subsidization and a
	2	causal link as provided for in section 26 to justify the initiation of an
	3	investigation.
Decision to	4	26(1) The decision on whether or not to initiate an investigation and
ivestigation	5	the evidence of both dumping or subsidization and injury shall be considered
	6	simultaneously.
	7	(2) Investigations shall be started on a date not later than the earliest
	8	date on which provisional measures may be applied.
ejection and rmination of	9	27(1) An application for initiation of investigations shall be
vestigation	10	terminated Rejection and termination of promptly as soon as the Committee is
	11	satisfied that there is not sufficient investigation evidence of either dumping,
	12	subsidization or injury to justify proceeding with the case.
	13	(2) Where the Committee determines that-
	14	(a) the margin of dumping or subsidization is insignificant; or
	15	(b) the volume of dumped or subsidized imports, actual or potential;
	16	or the injury is negligible, it shall immediately terminate investigation.
	17	(3) For the purpose of subsection (2) -
	18	(a) the margin of dumping or subsidization shall be considered to be
	19	insignificant if this margin is less than two per cent, expressed as a percentage
	20	of the export price;
	21	(b) the volume of dumped or subsidized imports shall normally be
	22	regarded as negligible if the volume of the dumped or subsidized imports from
	23	a particular country is found to account for less than three per cent of imports of
	24	the like produce in the country unless countries which individually account for
	. 25	less than three per cent of the imports of the like product in the country
	26	collectively account for more than seven per cent of imports of the like product
	27	in the territory.
riod of estigation	28	28. Investigations shall, except as otherwise provided, be concluded
	29	within one year, and in no case more than eighteen months, after their initiation.

1	29(1) The Committee shall, in ascertaining the volume of	Ascertaining the
2	dumped or subsidized imports, consider whether there has been an increase	volume of the Dumped subsidize
3	of the imports either in absolute terms or relative to production or	imports
4	consumption of such imports.	
5	(2) In determining the effect of dumped or subsidized imports on	
5	prices in the market, the Committee shall ascertain-	
7	(a) whether there has been a price undercutting of the dumped or	
8	subsidized imports as compared to the price of the domestic investigated	
9	product;	
10	(b) whether the effect of such imports depresses prices to a	
11	significant degree or prevents to a significant degree, price increase which	
12	otherwise would have occurred, or adversely impacts on products of the	
13	investigated product;	
14	(c) whether there is an actual and potential decline in sales, profits,	
15	output, market share, productivity, return on investments, or utilization of	
16	capacity; (d) the factors affecting prices of the investigated product;	
17	(e) the magnitude of the margin of dumping or subsidization; and	
18	(f) the actual and potential negative effects on cash flow,	
19	inventories, employment, wages growth and ability to .raise capital on	
20	investment.	
21	(3) The producers who are related to the exporters or importers of	
22	the product or are themselves importers of the product, shall not be allowed	
23	to stop the initiation of an investigation.	
24	30. -(1) In determining the existence of a threat of material injury	Treat of material injury
25	the committee shall consider-	111g att y
26	(a) whether there exists a rate of increase of dumped or subsidized	
27	imports into the local market which indicates the likelihood of a substantial	
28	increase in importation;	
29	(b) whether there is a large volume of goods disposable at low	
30	prices, or an imminent, substantial increase in the capacity of the exporter,	

	1	indicating for foreign affairs of the exporting country or the relevan
	2	associations.
	3	(3) Notwithstanding the provision of subsection (2), information
	4	presented in writing by the interested parties may be made available promptl
	5	to other interested parties participating in the investigation.
Notification of nterested parties	6	31. The Committee shall provide the interested parties to th
nterested parties	7	investigation with notice of the information it requires.
Rights to present vidence	8	32(1) Interested parties shall have a right to present evidence i
viuence	9	writing in respect of the investigation in question.
	10	(2) Where information to be used in an anti-dumping or subsidizatio
	11	investigation is directly requested from the exporters of foreign producers
	12	such exporters or foreign producers shall be given at least thirty days to reply
	13	and such period may be extended for reasonable cause.
	14	(3) For the purposes of subsection (2), the time limit for the exporter
	15	or foreign producers shall be counted from the date of receipt of th
	16	questionnaire, which for this purpose shall be deemed to have been receive
	17	one week from the date on which it was sent to them or transmitted to th
	18	appropriate diplomatic representative of the exporting country.
rovision of nvestigation	19	33(1) As soon as an investigation is initiated, the Committee sha
bout investigation	20	provide the full text of the written application received-
	21	(a) to the known exporters;
	22	(b) to the Ministry responsible for foreign affairs, of the exporting
	23	country; and
	24	(c) to other interested parties involved, upon request.
	25	(2) Where a number of exporters involved is particularly high, the ful
	26	text of the written application shall be provided only to the ministry responsibl
	27	for foreign affairs of the exporting country or the relevant associations.
	28	(3) Notwithstanding the provision of subsection (2), information
	29	presented in writing by the interested parties may be made available promptly
	30	to other interested parties participating in the investigation.

1	34(1) Any information which is by its nature confidential or	Confidentiality
2	which is provided on a confidential basis by parties to an investigation shall,	•
3	upon good cause shown, be treated as such by Committee.	
4	(2) Where information is provided on a confidential basis by a	
5	party to an investigation, unless sufficient cause is shown, such information	
6	shall not be disclosed without specific permission of the party submitting it.	
7	(3) Where information is provided under subsection (2), the	
8	interested parties providing the confidential information shall furnish on	
9	confidential summaries thereof.	
10	(4) Summaries shall be in sufficient detail to permit, understanding	
11	of the substance of the information submitted in confidence however, such	
12	parties may indicate that such information is not susceptible to summary and	
13	in that case a statement of the reasons why summarization is not possible	
14	shall be provided.	
15	(5) Where the Committee finds that a request for confidentiality is	
16	not warranted and if the supplier of the information is either unwilling to	
17	make the information public or to authorize disclosure in generalized on	
18	summary form the authorities may disregard such information unless it can	
19	be demonstrated to their satisfaction that the information is correct.	
20	34. The Committee may carry out such investigations as may be	Verification of
21	necessary to verify information provided to it or to obtain further details of	information
22	the same:	
23	Provided that, such investigations shall be carried out with the prior consent	
24	of the producers of the investigated products and the governments of the	
25	respective countries.	
26	35(1) The Committee may, carry out investigations in the	Investigation in
27	exporting country provided that the consent of the representatives of the	the exporting country
28	government of the country in question is notified.	
29	(2) Subject to the requirement for protection of information, the	
30	Committee shall make the results of any such investigations available, or	

shall provide disclosure thereof, to the firms to which they pertain and may make such results available to the applicants. (3) The Minister may by regulations prescribe procedures for investigation to be carried out by the Committee in the exporting country. 4 Failure to provide 36. Where any interested party refuses access to, or otherwise does information within reasonable time not provide necessary information within a reasonable period or significantly 6 impedes the investigation, preliminary and final determinations, affirmative or negative, may be made on the basis of the facts available. 8 9 PART VI - PROVISIONS RELATING TO EVIDENCE. Information 10 37. The Committee shall, before a final determination is made, inform about essential parts all interested parties of the essential facts under consideration which form the 11 basis for the decision whether to apply definitive measures; such disclosure 12 shall take place in sufficient time for the parties to defend their interests. 13 Individual margin 14 39.-(1) The Committee shall, determine an individual margin of to be determined for each known dumping or subsidization for each known exporter or producer concerned of 15 exporter or producer the product under investigation. 16 (2) In cases where the number of exporters, producers, or types of products involved is so large as to make such a determination impracticable, 18 the Committee may limit their examination either by a reasonable number of 19 interested parties or products by using samples which are statistically valid on 20 the basis of information available to it at the time of the selection, or to the 21 largest percentage of the volume of the exports know the country in question 22 which can reasonably be investigated. 23 (3) Any selection of exporters, producers, importers or types of 24 products made under subsection (2) shall preferably be chosen in consultation 25 with the exporters, producers or importers concerned. 26 (4) Where the Committee limits their examination as provided for under subsection (2), it shall nevertheless determine an individual margin of 28 dumping or subsidization for any exporter or producer not initially selected 29 who submits the necessary information in time for that information to be

injury being caused during the investigation.

considered dumping 1or subsidization in the course of the investigation,	
except where the number of exporters or producers is so large that individual	
examinations would be unduly burden to the committee and would prevent	
the timely completion of the investigation.	
38. In cases where the product is commonly sold at the retail level,	Users and representatives
industrial users of the product under investigation and representative	to provide information
consumer organizations shall have the right to provide information which is	
relevant to the investigation regarding dumping, subsidization, injury and	
causality.	
39. The Committee shall give due regard of any difficulties	Difficulty in supplying
experienced by interested parties, in particular small companies, in	information
supplying information requested, and shall provide any assistance	
practicable.	
40. The procedures set out in this Part shall not be construed as	Procedures not intended to preve
intended to prevent the Committee from proceeding expeditiously with	expeditious proceedings
regard to initiating an investigation, reaching preliminary or final	
determinations, whether affirmative or negative, or from applying	
provisional or [mal measures, in accordance with relevant provisions of this	
Act.	
PART VII - PROVISIONAL MEASURES	
41. Provisional measures may be applied only if -	Provisional
(a) an investigation has been initiated in accordance with the	measure may be applied
provisions of Part V of this Act, a public notice has been given to that effect	
and interested parties have been given adequate opportunities to submit	
information and make comments;	
(b) a preliminary affirmative determination has been made of	
dumping or subsidization and consequent injury to a domestic industry; and	
(c) the Committee considers such measures necessary to prevent	

Forms of provisional measures

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- 42. Provisional measures may take the form of-
- (a) a provisional duty or, preferably, a security (cash deposit or bond equal to the amount of the anti-dumping or countervailing duty provisionally estimated), which must not be greater than the provisionally estimated margin of dumping or subsidization; or
 - (b) Withholding of appraisement, provided that the normal duty and the estimated amount of the anti-dumping or countervailing duty is indicated and as long as the withholding of appraisement is subject to the same conditions as other provisional measures.

Application for provisional measures

- 43.-(1) provisional measures shall not be applied sooner than sixty days from the date of initiation of the investigation.
- (2) The application of provisional measures shall be limited to as short a period as possible, not exceeding four months or, on decision of the Committee upon request by exports representing a significant percentage of the trade involved to a period not exceeding six months.
- (3) Where the Committee in the course of an investigation, determines whether a duty lower than the margin or dumping or subsidization would be sufficient to remove injury, these periods may be increased to six and nine months, respectively.
- (4) The provisions of part IX relating to imposition and collection of anti-dumping or countervailing duties shall be followed in the application of provisional measures.

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PART VIII - PRICE UNDERTAKINGS

Suspension or termination of provisional measures or antidumping or countervailing duties

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24 44.-(1) Proceedings may be suspended or terminated without the imposition of provisional measures or anti-dumping or countervailing duties upon receipt of satisfactory voluntary undertakings from any exporter to revise its prices or to cease exports to the area in question at dumped or subsidized prices to the extent that the Committee is satisfied that the injurious effect of the dumping or subsidization is eliminated Price increases under such undertakings shall not be higher than necessary to eliminate the margin of

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	dumping or subsidization, it is desirable that the price increases be less than	
2	the margin of dumping or subsidization if such increases would be adequate	
3	to remove the injury to the domestic industry.	
4	45. Price undertakings shall not be sought or accepted from	Preliminary affirmativε
5	exporters unless the Committee has made a preliminary affirmative	determination to price unde takin
6	determination of dumping or subsidization and injury caused by such	
7	dumping or subsidization.	
8	46(1) The undertakings offered need not be accepted if the	Committee not bound not acce
9	Committee consider their acceptance is impractical, because the number of	undertaking
10	actual or potential exporters is too great, or for other reasons, including	
11	reasons of general policy.	
12	(2) Where an offer for undertaking is rejected by the Committee	
13	and where practicable, the Committee shall provide to the exporter the	
14	reasons which have led them to consider acceptance of an undertaking as	
15	inappropriate, and shall, to the extent possible, give the exporter an	
16	opportunity to make comments thereon.	
17	47(1) Where an undertaking is accepted, the investigation of	Investigation to cease where an
18	dumping or subsidization and injury shall cease.	undertaking is accepted
19	(2) Where an undertaking is accepted, the investigation of	
20	dumping or subsidization may nevertheless be completed if the exporter so	
21	desires or the Committee so decide and in such a case, if a negative	
22	determination of dumping or subsidization is made, the undertaking shall	
23	automatically lapse, except in cases where such a determination is due in	
24	large part to the existence of a price undertaking; in such cases, the	
25	Committee may require that an undertaking be maintained for a reasonable	
26	period consistent with the provisions of this Act.	
27	(3) Where an affirmative determination of dumping or	
28	subsidization and injury is made, the undertaking shall continue consistent	
29	with its terms and the provisions of this Act.	

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48.-(1) Price undertakings may be suggested by the Committee but no Export not bound to accept bound to accept price exporter shall be forced to enter into such undertakings. price undertaking (2) The fact that exporters do not offer such undertakings, or do not accept an invitation to do so, shall in no way prejudice the consideration of the 4 case, but the Committee may determine that a threat of injury is more likely to 5 be realized if the dumped or subsidized imports continue. 6 Periodic 49.-(1) The Committee may require any exporter from whom an information in respect of information in undertaking has been accepted to provide periodical 8 undertaking information relevant to the fulfillment of such an undertaking and to permit 9 verification of pertinent data. 10 (2) In case of violation of an undertaking, the Committee may take expeditious actions which may constitute immediate application of provisional measures using the best information available. (3) Definitive duties may be levied in accordance with this Act on 14 products entered for consumption not more than ninety days before the application of such provisional measures, except that any such retroactive assessment shall not apply to imports entered before the violation of the 18 undertaking. PART IX - IMPOSITION AND COLLECTION OF ANTI-DUMPING AND 19 COUNTERVAILING DUTIES 21 50.-(1) The decision whether or not to impose an anti-dumping or Imposition of antidumping or countervailing duty in cases where all requirements for the imposition have countervailing 22 duties on a product been fulfilled, and the decision whether the amount of the antidumping or 23 24 countervailing duty to be imposed shall be the full margin of dumping or subsidization or less, shall be made by the Minister on advise of the 25 Committee. 26 (2) Where a decision to impose anti-dumping or countervailing duty 27

is made, the duty imposed shall be less than the margin if such lesser duty

would be adequate to remove the injury to the domestic.

	51(1) Where anti-dumping or countervaining duty is impossed in	Collection of antidumping of
	respect of any product, such duty shall be collected in the appropriate	duties imposed
	amounts in each case, on a non-discriminatory basis on imports of such	on a product
	product from all sources found to be dumped or subsidized and causing	
	injury.	
	(2) The provisions of subsection (1) shall not apply to imports of a	
•	product from a source from which price undertakings have been accepted	
}	under the terms set out in Part VIII of this Act.	
)	(3) The Committee shall name the supplier or suppliers of the	
10	product in respect of which an anti-dumping or countervailing duty is	
11	imposed, except that where-	
12	(a) several suppliers from the same country are involved and it is	
13	impracticable to name all these suppliers, the Committee may name the	
14	supplying country concerned;	
15	(b) several suppliers from more than one country are involved, the	
16	Committee may name either all the suppliers involved, or, if this is	
17	impracticable, all the supplying countries involved.	
18	52(1) The amount of anti-dumping or countervailing duty shall	
19	not 2 exceed the margin of dumping or subsidization as established under	countervailing to be leveed
20	Part III of this Act.	
21	(2) Where the amount of the anti-dumping or countervailing duty is	
22	assessed on a retrospective basis, unless an appeal has been made,)
23	determination of the final liability for payment of anti-dumping or	
24	countervailing duties shall take place as soon as possible, within twelve	
25	months, and not more than eighteen months, after the date on which a	ì
26	request for a final assessment of the amount of the anti-dumping of	r
27	countervailing duty has been made.	
28	(3) Where the amount of the anti-dumping or countervailing duty is	
29	assessed on a retrospective basis, provision shall be made for a promp	rt

refund, upon request, to the importer, of any duty paid in less than margin of

- 1 dumping or subsidization:
- 2 Provided that, such refund shall be made promptly and normally in not more
- 3 than ninety days following the determination of final liability made pursuant to
- 4 this section, in any case, where a refund is not made within such days, the
- 5 Committee shall provide an explanation, if so requested.
 - (4) Where the amount of the anti-dumping or countervailing duty is assessed on a prospective basis, provision shall be made for a prompt refund, upon request to the government of any duty paid in excess of the margin of dumping or subsidization.
 - (5) A refund under subsection (4) shall be made within twelve months, and in any case not exceeding eighteen months after the date on which a request for a refund, duly supported by evidence, has been made by an importer of the product subject to the anti-dumping or countervailing duty and such refund shall be made within ninety days from the day the decision was made.
 - 53. Where the Committee has limited its examination in accordance with part VI of this Act, any anti-dumping or subsidization duty applied to imports from exporters or producers not included in the examination shall not exceed-
 - (a) where the weighted average margin of dumping or countervailing duty established with respect to the selected exporters or producers, or exporters, importers, producers,
 - (b) where the liability for payment of anti-dumping or countervailing duties is calculated on the basis of prospective normal value, the difference between the weighted average normal value of the selected exporters or producers and the export prices of exporters or produce, s not individually examined, provided that, the committee shall disregard for the purpose of this paragraph any zero and insignificant margins and margins established under the circumstances referred to in Section 30; or
 - (c) he Committee shall apply individual duties or normal values to imports from any exporter or producer not included in the examination who has

Notification of interested parties' to present evidence

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provided the necessary information during the course of the investigation, as provided for under this Act. 3 54.-(1) Where a product is subject to anti-dumping duties, the Dumping or countervailing Committee shall promptly carry out a review for the purpose of determining 4 duties on products within individual margins of dumping or subsidization for any exporters or country producers in the exporting country in question who have not exported the 6 product into the Country during the period of investigation: 7 Provided that, exporters or producers shall be required to prove that they are 8 9 not related to any of the exporters or producers in the exporting country who are subject to the anti-dumping or countervailing duties on the product. 10 11 (2) Such a review shall be initiated and carried out on an 12 accelerated basis, compared to normal duty assessment and review 13 proceedings. 14 (3) Subject to the provisions of subsection (1), no anti-dumping or countervailing duties shall be levied on imports from such exporters or 15 16 producers while the review is being carried out, or where the Committee, 17 withhold appraisement and, or request guarantees to ensure that, should such a review result in a determination of dumping or subsidization in 18 respect of such producers or exporters, anti-dumping or countervailing 19 duties can be levied retroactively to the date of the initiation of the review. 20 21 55.-(1) Provisional measures and anti-dumping or countervailing 22 shall only be applied to products which enter the local market for duties countervailing consumption after the time when the decision made by the Committee 23 duties to apply following the procedure laid down in Parts V and VI and any other relevant 24 25 provision of this Act. 26 (2) Where a final determination of injury, but not of a threat thereof or of a material retardation of the establishment of an industry, is made or, in 27 the case of a final determination of a threat of injury, where the effect of the 28

dumped or subsidized imports would, in the absence of the provisional

measures, have led to a determination of injury, anti-dumping or

When provision measures and antidumping or

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- countervailing duties may be levied retroactively for the period for which provisional measures, if any, have been applied.
 - (3) Where the definitive anti-dumping or countervailing duty is higher than the provisional duty paid or payable, or the amount estimated for the purpose of the security, the difference shall not be collected, however, if the definitive duty is lower than the provisional duty paid or payable, or the amount estimated for the purpose of the security, the difference shall be reimbursed or the duty recalculated, as the case may be.
 - (4) Except as provided for under subsection (2), where a determination of threat of injury or material retardation is made and no injury has yet occurred, a definitive anti-dumping or countervailing duty may be imposed only from the date of the determination of threat of injury, or the material deposit made during the period of the application of provisional measures shall be refunded and any bonds shall be released in an expeditious manner.
 - (5) Where a final determination is negative, any cash deposit made during the period of the application of provisional measures shall be refunded and any bonds shall be released in an expeditious manner.
 - (b) Withholding of appraisement, provided that the normal duty and the estimated amount of the anti-dumping or countervailing duty is indicated and as long as the withholding of appraisement is subject to the same conditions as other provisional measures.

PART X - RETROACTIVITY PROVISIONS

56. A definitive anti-dumping or countervailing duty may be levied on products which were entered for consumption not more than ninety days prior or to the date of application of provisional measures, when the Committee is duty to be levied satisfied in respect of the dumped or subsidized product that-

(a) there is a history of dumping or subsidization which caused injury or that the importer was, or should have been aware that the exporter practices

Definitive antidumping or countervailing duty to be levied

1	dumping or subsidization and that such dumping or subsidization would	
2	cause injury; and	
3	(b) the injury is caused by massive dumped or subsidized imports	
4	of a product in a relatively short time which in light of the timing and the	
5	volume of the dumped or subsidized imports and other circumstances such	
6	as a rapid build-up of inventories of the imported product is likely to	
7	seriously undermine the remedial effect of the definitive anti-dumping or	
8	countervailing duty to be applied, Provided that the importers concerned	
9	have been given an opportunity to comment.	
10	57(1) The Committee may, after initiating an investigation, take	Other measures to be token by
11	such measures as the withholding of appraisement or assessment as may be	the Committee
12	necessary to collect anti-dumping or countervailing duties retroactively, as	
13	provided for in section 55 once they have sufficient evidence that the	
14	conditions set forth in that section are satisfied.	
15	(2) No duties shall be levied retroactively pursuant to section 55 on	
16	products entered for consumption prior to the date of initiation of the	
17	investigation.	
18	PART XI - DURATION AND REVIEW OF ANTI-DUMPING OR	
19	COUNTERVAILING DUTIES AND PRICE UNDERTAKINGS .	
20	58. Any anti-dumping or countervailing duty shall remain in force	Duration of antidumping of
21	only as long as the anti-dumping or subsidization practice continues and to	countervailing duty
22	the extent necessary to counteract dumping or subsidization which is	
23	causing injury.	
24	59(1) The Committee shall review the need for the continued	Review of antidumping or
25	imposition of the duty, where warranted, on their own initiative or, provided	countervailing duty
26	that a reasonable period of time has elapsed since the imposition of the	
27	definitive anti-dumping or countervailing duty, upon request by any	
28	interested party which submits positive information substantiating the need	
29	for a review.	
30	(2) Any interested party shall have the right to request the	

	1	Committee whether the continued imposition of the duty is necessary to offset
	2	dumping or subsidization, whether the injury would be likely to continue or
	3	recur if the duty were removed or varied, or both.
	4	(3) Where, as a result of the review under this section, the Committee
	5	determines that the anti-dumping or countervailing duty is no longer
	6	warranted, it shall be terminated immediately.
Termination of	7	60(1) Notwithstanding the provisions of section 61, any definitive
antidumping of countervailing duty	8	anti-dumping or countervailing duty shall be terminated on a date not later than
	9	five years from its imposition.
	10	(2) Anti-dumping or countervailing duty shall also be terminated
	11	from the date of the most recent review conducted under section 64 if that
	12	review has covered both dumping or subsidization and injury, or under this
	13	section, unless the committee determine, in a review initiated before that date
	14	on their own initiative or upon a duly substantiated request made by or or
	15	behalf of the domestic industry within a reasonable period of continuation of
	16	recurrence of dumping or subsidization and injury.
	17	(3) The duty may remain in force pending the outcome of a review
	18	initiated under the provision of subsection (2).
Provisions of part VI on	19	61. The provisions of Part VI regarding evidence and procedure shal
procedure and evidence to apply	20	apply to any review carried out under this Act and any such review shall be
	21	carried out expeditiously and shall normally be concluded within twelve
	22	months of the date of initiation of the review.
Provisions to apply to price	23	62. The provisions of this Part shall apply mutatis mutandis to price
undertaking	24	undertakings accepted under Part VIII.
	25	PART XII - PUBLIC NOTICE AND EXPLANATION OF DETERMINATIONS
Notification of provisions to	26	63(1) Where the Committee is satisfied that there is sufficien
apply to price undertaking of	27	evidence justify the initiation of an anti-dumping or subsidization
interested parties public notice	28	investigation pursuant to Part V, the investigated country or countries the
	29	products of which are subject to such investigation and other interested partie

1	known to have an interest therein shall be notified and a public notice shall	
2	be given.	
3	(2) A public notice of the initiation of an investigation shall	
4	contain, or otherwise make available through a separate report, adequate	
5	information on the following:-	
6	(a) the name of the exporting country or countries and the product	
7	involved;	
8	(b) the date of initiation of the investigation;	
9	(c) the basis on which dumping or subsidization is alleged in the	
10	application;	
11	(d) a summary of the factors on which the allegation of injury is	
12	based;	
13	(e) the address to which representations by interested parties	
14	should be directed; and	
15	(f) the time-limits allowed to interested parties for making their	· •
16	views known.	
17	(3) Where the Committee provides information and explanations	
18	under the provisions of this section in a separate report, it shall ensure that	
19	such report is readily available to the public.	
20	64(1) Public notice shall be given on any preliminary or final	Public notice on
21	determination, whether affirmative or negative, of any decision to accept an	preliminary determination and other decisions
22	undertaking pursuant to Part VIII, of other termination of such an	and other decisions
23	undertaking, and of the termination of a definitive anti-dumping or	
24	countervailing duty.	
25	(2) Each such notice shall set forth or make available through a	
26	separate report, in sufficient detail the findings and conclusions reached on	
27	all, issues of fact and law considered material by the committee.	
28	65(1) A public notice of the imposition of provisional measures	Public notice on
29	shall set forth, or make available through a separate report, sufficiently	imposition of provisional measures
30	detailed explanations for the preliminary determinations on dumping or	

	1	subsidization and injury and shall refer to the matters of fact and law which
	2	have led to arguments being accepted or rejected.
	3	(2) Such a notice or report shall take into consideration the
	4	requirement for the protection of confidential information, and shall contain in
	5	particular-
	6	(a) the names of the suppliers, or when this is impracticable, the
	7	supplying countries involved;
	8	(b) a description of the product which is sufficient for customs
	9	purposes;
	10	(c) the margins of dumping or subsidization established and a full
	11	explanation of the reasons for the methodology used in the establishment and
	12	comparison of the export price and the normal value as provided for under
	13	(d) considerations relevant to the injury determination as set out in
	14	this Act; and
	15	(e) the main reasons leading to the determination.
Public notice	16	66(1) A public notice of conclusion or suspension of an
on conclusion or suspension of an investigation	17	investigation in the case of an affirmative providing for the imposition of a
	18	definitive duty or the acceptance of a price undertaking taking into
	19	consideration the protection of confidential information shall contain:-
	20	(a) all relevant information on the matter of fact and law, and
	21	(b) reasons which have led to the imposition of final measures or the
	22	acceptance of a price undertaking.
	23	(2) In particular, such a notice or report shall contain the information
	24	described in the section on provisional measures, as well as the reasons for the
	25	acceptance or rejection of relevant arguments or claims made by the exporters
	26	and importers in the course of investigation.
Public notice	27	67. A public notice of the termination or suspension of an
on suspension of an investigation	28	investigation following the acceptance of an undertaking pursuant to Part VIII
	29	shall include, or otherwise make available through a separate report, the non-
	30	confidential part of this undertaking.

1	68. The provisions of this Part shall apply mutatis mutandis to the		
2	initiation and completion of reviews and application of duties retroactively	This part to apply to parts IX and	
3	pursuant to Part IX and Part X, respectively.	X	
4	Part XIII - Miscellaneous Provisions		
5	69(1) an application for anti-dumping or subsidization action on	Application on behalf of a third	
6	behalf of a third country third country shall be made by a relevant authority	country	
7	of the third country requesting action.		
8	(2) Such an application shall be supported by price information		
9	that shows that the imports are being dumped and by detailed information		
10	that shows that the alleged dumping is causing injury to the domestic		
11	industry concerned in the third country; the government of the third country		
12	shall afford all assistance to the Committee to obtain any further		
13	information, which the latter may require.		
14	(3) In considering such an application, the Committee shall		
15	consider the effects of the alleged dumping or subsidization on the industry		
16	concerned as a whole in the third country; that is to say, the injury shall not be		
17	assessed in relation only to the effect of the alleged dumping or		
18	subsidization on the industry's exports to the importing country or even on		
19	the industry's total exports.		
20	(4) The decision whether or not to proceed with a case shall rest		
21	with the Committee.		
22	70(1) No person shall-	Offences relating to information	
23	(a) willfully give false or misleading information to the Committee	to miomation	
24	in contravention of this Act;		
25	(b)disclose any confidential information provided during the		
26	course of investigation without permission from the Committee; and		
27	(c) without lawful excuse refuse to give information requested by		
28	the Committee.		
29	(2) Any person who contravenes the provisions of subsection (1),		
30	commits an offence and shall upon conviction be liable to a fine not		

Interpretation

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exceeding Two Million Naira or to imprisonment for a term not exceeding six months or to both, such fine and imprisonment. 71. In this Act, unless the context otherwise requires- "countervailing duty" means a special duty levied for the purpose of offsetting subsidy granted 4 directly or indirectly on the investigated product; "countervailing measures" means remedies used by the Committee to offset 6 the impact of injurious subsidies; "definitive measures" means any measures the imposition of which leads to the conclusion of an investigation by the Committee; 9 "domestic industry" means the domestic producers of like products, or those 10 producers whose collective output of the products constitutes a major proportion of the total domestic production of those producers except that where producers are related to the exporters or importers or are themselves importers of the allegedly dumped product, the term; "domestic product" means goods or products produced locally which are similar or identical to the investigated product; "dumping" in relation to goods means the situation where the export price of goods imported or intended to be imported into Nigeria is less than the normal value of such goods in the market (country) of origin as determined in accordance with the provisions of this Act, and "dumped product" has 20 corresponding meaning; 21 "export price" means a price paid or Payable for an export destined to the Country; 23 "injury" means material injury to a domestic industry, threat of material injury to a domestic industry or material retardation of the establishment of such industry; 26 "initiate" means procedural action by which the Minister formally convenes an investigation provided for under this Act; "interested parties" includes-29

(a) an exporter or foreign producer or the importer of a product

1	subject to investigation or a trade or business association with a majority of
2	members who are producers, exporters or importers of such product;
3	(b) the government of the origin of the investigated product;
4	(c) a producer of the like product in the territory or a trade or
5	business association with a majority of the members who produce the like
6	product in the territory; and
7	(d) any other domestic or foreign party considered to be an
8	interested party by the Committee;
9	"levy or levied" means the definitive or final legal assessment or collection
10	of a duty or tax;
11	"investigated product" means goods or products imported into Nigeria
12	which are the subject of an investigation by the Committee;
13	"investigated country" means the country of origin of the investigated
14	product;
15	"like product" means a product which is identical, is like in all respects to the
16	product under consideration, or in the absence of such product, another Anti-
17	Dumping and Countervailing;
18	"product which, although not alike in the respects, has characteristics
19	closely resembling those of the product under consideration;
20	"Minister" means the Minister responsible for Commerce;
21	"margin of dumping" means the difference between the export price and the
22	normal price;
23	"normal value" means the price comparable to the export price, in the
24	ordinary course of trade, for the investigated product when destined for
25	consumption in the investigated country;
26	"provisional measures" means any measures; either in the form of a
27	provisional duty, a security, a duty guaranteed by a cash deposit or a bond
28	equal to the provisionally estimated margin of dumping;
29	"subsidy" means a financial contribution or income or price support by
30	Government or Public body that lead to market distortion;

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70. This Act may be cited as the Anti-Dumping and Countervailing Bill, 2015.

EXPLANATORY MEMORANDUM

This Bill seeks to provide Anti-Dumping and Countervailing remedies in Nigeria which shall be used to offset the impact of injurious subsidies; provide safe landing to domestic industries, producers of like products, or those producers whose collective output of the products constitutes a major proportion of the total domestic production of those producers except that where producers are related to the exporters or importers or are themselves importers of the allegedly dumped product. Provides for the establishment of the Anti-Dumping and Countervailing Committee to undertake and promote the provisions of this Act.