# SMALL AND MEDIUM ENTERPRISES DEVELOPMENT AGENCY OF NIGERIA (SMEDAN) BILL, 2016

### ARRANGEMENT OF SECTIONS

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SCHEDULE

## A BILL

## FOR

AN ACT TO REPEAL THE SMALL AND MEDIUM SCALE INDUSTRIES DEVELOPMENT AGENCY (ESTABLISHMENT) ACT AND TO RE-ENACT THE SMALL AND MEDIUM ENTERPRISES DEVELOPMENT AGENCY OF NIGERIA (SMEDAN) AND FOR RELATED MATTERS

Sponsored by Hon. Ossai Nicholas Ossai

Commencement BE IT ENACTED by the National Assembly of the Federal Republic of Nigeria as follows-PART I - ESTABLISHMENT OF THE AGENCY AND MEMBERSHIP OF THE 1 2 GOVERNING BOARD 3 1.-(1) There is established an Agency to be known as Small and Establishment of Small and Medium Medium Development Agency of Nigeria (SMEDAN) (in this Act referred 4 Enterprises Development 5 to as "the Agency") Agency of Nigeria (SMRDAN) 6 (2) The Agency-7 (a) shall be a body corporate with perpetual succession and a 8 common seal; and 9 (b) may sue and be sued in its corporate name. 2.-(1) There is established for the Agency a Governing Board 10 Establishment of Membership of consisting of a Non-Executive Chairman, a Director General and two other 11 the Governing Board members to be appointed by the President. 12 (2) In appointing members of the Agency, the President shall 13 14 ensure that they are persons who-15 (a) have experience in business or administration; or 16 (b) on account of their training or experience-17 (i) are knowledgeable about trade, industry, finance or the 18 economy; or (iii) have legal knowledge of matters pertaining to Micro, Small 19

Tenure of office,

etc

1	and Medium Enterprises;
2	(c) have experience in matters connected with Micro, Small and
3	Medium Enterprises.
4	(3) The appointment of two Part-time Members shall be from the
5	Northern and Southern parts of the country.
6	(4) One representative each from the following shall be ex-officio
7	members of the Board-
8	(a) the Federal Ministry of Industry, Trade and Investment;
9	(b) the Federal Ministry of Science and technology;
10	(c) the Federal Ministry of Budget and National Planning;
11	(d) the Federal Ministry of Finance;
12	(e) the Bank of Industry, Trade and Investment;
13	(f) the Bank of Agriculture;
14	(g) the Central Bank of Nigeria;
15	(h) the Nigerian Association of Small-Scale Industrialists (NASSI);
16	(i) the Nigerian Association of Small and Medium Enterprises
17	(NASME);
18	(j) Representative from the Financial Institution.
19	(5) Each of the representatives in subsection (4) (a-j) shall not be
20	below the rank of a Director.
21	(6) There shall be a Secretary to the Board who shall also be the Legal
22	Adviser to the Agency.
23	(7) The supplementary provisions set out in the Schedule to this Act
24	shall have effect with respect to the proceedings of the Board and other matters
25	contained therein.
26	3. The Chairman and members of the Governing Board, other than
27	the Director General and ex-officio members-
28	(a) shall hold office for a period of four years on such terms and
29	conditions as may be specified in their letters of appointment; and
30	(b) may be re-appointed for another period of four years and no more.

1	4. Notwithstanding the provisions of section 3 of this Act, a	Cessation of
2	member of the Board ceases to hold office if-	Membership
3	(a) he resigns his appointment as a member of the Board by a	
4	notice, under his hand, addressed to the President;	
5	(b) he becomes of unsound mind;	
6	(c) he becomes bankrupt or makes a compromise with his	
7	creditors;	
8	(d) he is convicted of a felony or of any offence involving	
9	dishonesty or corruption;	
10	(e) he becomes incapable of carrying out the functions of his office	
11	either arising from an infirmity of mind or body; or	
12	(f) the President is satisfied that it is not in the interest of the	
13	Agency or in the interest of the public for the person to continue in office and	
14	notifies the member in writing to that effect.	
15	5. A member of the Board shall be paid such emoluments,	Emoluments, etc
16	allowances and benefits as the President may, from time to time, approve.	
17	6(1) A member of the Board who is directly or indirectly	Disclosure of
18	interested in any disclosure of interest in a matter being deliberated upon by	Interest
19	the Board or is interested in any contract made or proposed to be made by the	
20	Agency, shall as soon as possible after the relevant facts have come to his	
21	knowledge, disclose the nature of his interest at meeting of the Board.	
22	(2) A disclosure under subsection (1) of this section shall be	
23	recorded in the minutes of meeting of the Board and member concerned	
24	shall-	
25	(a) not, after the disclosure, take part in any deliberation or decision	
26	of the Board, and	
27.	(b) be excluded for the purpose of constituting a quorum of any	
28	meeting of the Board for the deliberation or taking decision with respect to	
29	the subject matter in which his interest has been so disclosed.	

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	1 PART II - FUNCTIONS AND POWERS OF THE AGENCY
Functions of	7. The Agency shall be responsible for-
the Agency	3 (a) Initiating and formulating policies for the development of Micro,
	4 Small and Medium Enterprises;
	5 (b) serving as the leading Government agency and focal point,
	6 responsible for rural industrialization, poverty alleviation and eradication,
	7 technology acquisition and adaptation, job creation and sustainable livelihood;
	8 (c) Recommending to the Federal Government, from time to time, in
	9 consultation with other relevant agencies and organizations, on applicable tax
	10 and tariff regimes and other financial incentives for promoting the
	11 development of Micro, Small and Medium Enterprises;
	(d) promoting, accrediting and regulating the establishment and
	13 activities of business development centers and enterprise/business
	14 development service providers,
	(e) regulating the activities of the Micro, Small and Medium
. •	16 Enterprises sub-sector in Nigeria;
•	17 (f) mobilizing internal and external resources, including technical
	18 assistance for Micro, Small and Medium Enterprises, their support institutions
	19 trade associations and non-governmental organizations;
	· 20 (g) overseeing, coordinating, monitoring and evaluating
	21 developmental activities in the Micro, Small and Medium Enterprises (MSMs)
	22 sub-sector;
	23 (h) designing, packaging and promoting MSMEs programmes;
	24 (i) providing extension services to MSMEs, fabricators of machinery
	25 and beneficiaries of micro credit loans;
	26 (j) establish and liaise between research institutions, local fabricators
	27 and agro industrial schemes;
	28 (k) Providing and facilitating vocational, technical and
	29 entrepreneurial training to MSMEs;

(1) Providing and linking MSMEs to sources of finance, access to

Powers of the

Agency

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Į	technology and industrial infrastructure including estates, layouts and
2	Incubators;
3	(m) promoting and facilitating the development and
4	commercialization of standard designs, quality assurance of machineries
5	and equipment for MSMEs.
6	(n) providing assistance to MSMEs in marketing their products
7	and services.
8	(o) Promoting ancillarisation, sub-contracting and clustering;
9	(p) establishing and coordinating the institutional development
10	and activities of industrial development centers (IDCs) in Nigeria;
11	(q) liaising with external agencies for support and development of
12	MSMEs in Nigeria;
13	(r) listing products that MSMEs have substantial internal
14	capacities to manufacture to meet domestic demands for Federal
15	Government's patronage and deletion of restriction on the schedule of
16	importable goods;
17	(s) promoting and facilitating enterprise development
18	programmes, instruments and support services to accelerate development,
19	modernization, networking and linkage within the MSMEs and between
20	MSMEs and large enterprises;
21	(t) promoting the use of Alternative Dispute Resolution (ADR)
22	mechanisms for the speedy resolution of commercial disputes amongst
23	MSMEs, business development providers and other stakeholders;
24	(u) monitoring the implementation of and compliance with Federal
25	Government directives, incentives and facilities for the development of
26	MSMEs in Nigeria;
27	(v) carrying out such other activities connected with or incidental
28	to the functions of the Agency in order to promote government policies
29	outside Nigeria to the attainment of these objectives;
30	8(1) The Agency shall have power to-

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(a) set standards and ensure compliance for the promotion,

	any office on which preclude the grant of a pension, gratuity or other retirement
•	2 benefit in respect office.
	3 (3) For the purpose of the application of the provisions of the Pensions
	4 Reform Act, any power exercisable by a Minister or other authority of the
	5 Federal Government, other than the power to make regulations under the
	6 Pensions Reform Act is hereby vested in and be exercisable by the Agency and
	7 not by any other person or authority.
	8 PART IV - FINANCIAL PROVISIONS
Funds	9 12(1) The Agency shall establish and maintain a fund into which
	10 shall be paid and credited-
	(a) the take off grant from the Federal Government;
	(b) annual subvention from the Federal Government;
	(c) loans and grant-in-aid from national, bilateral and multilateral
	14 agencies;
	(d) all subscriptions, rents, fees, charges, other internally generated
	16 revenues from services provided by the Agency; and
	(e) all other sums accruing to the Agency and including NEDFUND
	18 from time to time.
Expenditure	19 13(1) The Agency may, from time to time, with the appropriate
	20 approval shall apply the proceeds of the fund established in pursuant to section
	21 12 of this Act-
	22 (a) to the cost of administration of the Agency;
	(b) to the paying of the emoluments, allowances and benefits of
	24 members of the Board and for reimbursing members of the Board or of any
	25 committee set up by the Board for such expenses as may be expressly
	26 authorized by the Board;
	(c) to the payment of salaries, fees or other remuneration and benefit
	or allowances, gratuities and pensions, and other benefits payable to the
-	29 officers and other employees of the Agency;
	30 (d) for the development and maintenance of any property vested in C

1	owned by the Agency; and	
2	(e) for and in connection with all or any of its functions under this	
3	Act or in such other securities as may, from time to time, be approved by the	
4	President.	
5	14(1) The Agency shall, not later than 31st of August in each year,	Annua Estimates
6	submit to the President, estimate of its expenditure and income including	and Accounts
7	payments to the Agency Fund for the succeeding year.	
8	(2) The Agency shall keep proper records in relation to those	
9	accounts in respect of each year and shall cause its accounts to be audited	
10	within six months after the end of each year by the auditor appointed from	
11	the list in accordance with guidelines supplied by the Auditor-General of the	
12	Federation.	
13	15. The Agency shall, not later than six months after the end of	Annual reports
14	each year, prepare and submit to the Federal Executive Council, through the	-
15	Minister, a report on the activities of the Agency during the immediate	
16	preceding year, and shall include in such report the accounts of the Agency	
17	for that year and the auditor's report on the accounts.	
18	16(1) The Agency may accept any gift of land, money or other	Power to accept
19	property on such terms and conditions, if any, as may be specified by the	gifts
20	person or organization making the gift.	•
21	(2) The Agency shall not accept any gift if the conditions attached	
22	by the person or organization offering the gift are inconsistent with the	ø
23	functions of the Agency and the provisions of the Independent Corrupt	
24	Practices and Allied Offences Agency Act, any other existing Law.	
25	17(1) The Agency may, from time to time, borrow by overdraft or	Powers to borrov
26	otherwise such sums as it may require for the performance of its functions	
27	under this Act.	
28	(2) The Agency shall not, without the approval of the Minister,	
29 .	borrow money which exceeds, at any time, the amount set by the Minister.	
30	(3) Notwithstanding subsection (1) of this section, where the sum	-

	1	to be borrowed is in foreign currency, the Agency shall not borrow the sum
	2	without the prior approval of Minister and in consultation with the Central
	3	Bank of Nigeria.
Investments	4	18. The Agency may, subject to the provisions of this Act, the Fiscal
	5	Responsibility Act, other relevant laws and the conditions of any trust created
	6	in respect of any property, invest its surplus funds in any security prescribed by
	7	the Trustee Investments Act or in such securities as may, from time to time, be
	8	approved by the Minister.
Exemption from Tax	9	19(1) The Agency shall be exempted from the payment of Income
Hom 1ax	10	Tax under the Income Tax Act or any subsequent amendment thereto.
	11	(2) The Agency shall not be liable for the payment of tenement rate,
	12	ground rent or other property tax imposed under any legislation dealing with
	13	real property.
	14	PART V - ESTABLISHMENT OF THE NATIONAL ENTERPRISE
	15	DEVELOPMENT FUND (NEDFUND)
Establishment	16	20(1) Notwithstanding the provisions of section 12 of the Act, the
and Management of the National Enterprise	17	Agency shall facilitate the establishment of a National Enterprise
Development Fund (NEDFUND)	18	Development Fund (in this Act referred to as "National Enterprise Fund" or
	19	"The Fund")
	20	(2) There shall be paid and credited into the National Enterprise Fund-
	21	(a) a percentage of levies collected from the following sources:
	22	(1) 0.25% of profit before tax of large enterprises with a turnover
	23	above 500,000,000.00. This will be tax deductible;
	24	(2) 1% levy on all imports except Rice, Sugar, Automobile and all
	25	non-tax chargeable items;
	26	(3) 5% of all unclaimed dividends from all Nigerian Banks;
	27	(4) 5% from the registration fees of all MSMEs;
	28	(5) 5% on all luxury goods/items.
	29	(b) such monies that may be raised and/or contributed specifically for
	30	the MSMEs by private investors both local and foreign, LGA, State and

1	Federal Governments;
2	(c) special grants from development partners and international
3	organizations and agencies;
1	(d) donations to the Fund;
5	(e) budgetary appropriation especially allocated by the Federal
6	Government to the Fund;
7	(f) interests earned on the Fund;
3	(g) Federal Government Bonds and
}	(h) such other monies as may, from time to time, accrue to the
10	Fund.
11	(3) The National Enterprise Development Fund shall be dedicated
12	to the specific needs of MSMEs including, but not limited, to the following-
13	(a) provision of loans, grants and equity financing for the
14	development and Sustenance of MSMEs in Nigeria;
15	(b) guaranteeing Banks against default risks incurred in lending to
16	MSMEs;
17	(c) promotion of Business Development Services (BDS) to
18	enhance access of MSMEs to finance, market and equity investment and to
19	strengthen business fundamentals of MSMEs;
20	(d) promotion of Business Innovation and Creative business
21	activities in specific areas of the MSMEs sub sector;
22	(e) development and promotion of MSMEs clusters and
23	formalization of the informal sector; and
24	(f) other measures capable of creating an enabling environment for
25	the smooth operation and activities of MSMEs.
26	(4) The President of the Federal Republic of Nigeria shall appoint
27	the Chairman of the National Enterprise Development Fund from the
28	Private Sector
29	(5) There shall be established a National Enterprise Development
30	Fund Trust (hereinafter referred to as "Fund Trustees") for the Fund made up

Limitations of suit against the Agency

1	of one representative each from:
2	(a) The Federal Ministry of Industry, Trade and Investment;
3	(b) The Federal Ministry of Finance;
4	(c) The Central Bank of Nigeria;
<sup>.</sup> 5	(d) Federal Inland Revenue Services (FIRS)
6	(e) Director General SMEDAN
7	(f) Corporate Affairs Commission (CAC)
8	(g) Nigerian Custom Services
9	(h) National Chamber of Commerce Industry Mines and Agriculture
10	(i) Manufacturing Association of Nigeria.
11	(6) The Agency shall serve as the Secretariat of the Fund
12	(7) The Fund Trustees shall be responsible for the provision of
13	operational guidelines, appointment of Fund Managers and the general
14	administration and management of the Fund.
15	PART VI - LEGAL PROCEEDINGS
16	21(1) Subject to the provisions of this Act, the provisions of the
17	Public Officers Act shall apply in relation to any suit instituted against the
18	Agency, any officer or employee of the Agency.
19	[Cap. P41 LFN, 2004]
20	(2) Notwithstanding anything contained in any other law or
21	enactment, no suit shall be instituted in any court against any member of the
22	Board, the Director General or other officer or employee of the Agency for any
23	act done in pursuance or execution of this Act or any other law, enactment or of
24	any public duty or authority in respect of any neglect or default in the execution
25	of this Act or any other enactment or law, duty or authority unless it is
26	commenced:
27	(a) within three months after the act or default complained of; or
28	(b) in the case of a continuation of damage or injury, within six
29	months after the ceasing thereof.
30	(3) No suit shall be commenced against the Agency, a member of the

1	Board, the Director-General or any other officer or employee of the Agency	
2	before the expiration of one month after written notice of the intention to	
3	commence the suit has been served on the Agency by the intending plaintiff	
4	or his agent.	
5	(4) The notice referred to in subsection (3) of this section shall	
6	clearly and explicitly state the cause of action, the particulars of the claim,	
7	the name of the place of abode of the intending plaintiff and relief which he	•
8	claims.	
9	22. A notice, summons or other document required or authorized	Service of documents
10	to be served on Agency under the provisions of this Act or any other	documents
11	enactment or law may serve by delivering it to the Director General or at the	
12	principal office of the Agency.	
13	23(1) In any action or suit against the Agency, no execution or	Restriction on execution against
14	attachment of process in nature thereof shall be issued against the Agency	property of the Agency
15	unless not less than thirty (30) days of the intention to execute or attach has	
16	been given to the Agency.	
17	(2) Any sum of money which by the judgment of any court has been	
18	awarded against Agency shall, subject to any direction given by the court	
19	where notice of appeal judgment has been given, be paid from the fund of the	
20	Agency.	
21	24. A member of the Board, the Director-General or any officer or	Indemnity of officers and
22	employee of the Agency shall be indemnified out of the assets of the Agency	members
23	against any liability incurred by him in defending any proceeding, whether	
24	civil or criminal, if the proceeding is brought against him in his capacity as a	
25	member, Director General, officer or other employee of the Agency.	
26	25(1) A member of the Board, the Director General, or any officer	Secrecy
27	or employee of the Agency shall-	
28	(a) not, for his personal gain, make use of any information which	
29	has come to his knowledge in the exercise of his duty, or is obtained by him	
30	in the ordinary course of his duty as a member of the Board or as the Director	

1 General, officer or employee of the Agency; 2 (b) treat as confidential any information which has come to his 3 knowledge in the exercise of power or is obtained by him in the performance of 4 his ducies under the Act; (c) not disclose any information referred to under paragraph (b) of this 5 6 subsection, except when required to do so by a court or in such other 7 circumstances as may be prescribed by the Board from time to time. 8 (2) Any person who contravenes the provisions of subsection (1) of 9 this section commits an offence and is liable on conviction to a fine of not less 10 than N50,000 or imprisonment term not exceeding 2 years or to both such fine 11 and imprisonment. Directives by the 26. The Minister may give to the Agency or the Director General such 12 Minister 13 directives of a nature or relating to matters of policy with regard to the exercise 14 of his functions as he may consider necessary and it shall be the duty of the 15 Agency or the Director General to comply with the directive or cause them to 16 be complied with. 17 27. The Agency may, with the approval of the Minister, make such Regulations 18 regulations as necessary or expedient for giving full effect to the provisions of 19 the Act and for the due administration of its provisions. Interpretation 20 28. In this Act-21 "Agency" means the Small and Medium Enterprise Development Agency of 22. Nigeria established under section I of this Act; "BDS" means Business Development Services which include capacity 23 24 Building, Mentoring, counseling, and other related activities: 25 "BDSPs" means Business Development Service Providers: 26 "Board" means the Governing Board established for the Agency under section 27 2 of Act: 28 "BOARD OF TRUSTEES" means the people responsible for making rules and 29 financial decisions on behalf of the Fund Trust; 30 "LUXURY GOODS" means goods for which demand increases more than

1	proportionally, income or positional goods;	
2	"Minister" means the Minister in charge with the responsibility for	
3	Industries, Trade and Investment and Micro, Small and Medium Enterprises	
4	(MSMEs);	
5	"NACCIMA" National Chamber of Commerce Industry Mines and	
6	agriculture;	
7	"NASSIMA" means National Association of Small Scale Industrialists and	
8	Manufacturers Association;	
9	"President" means the President of the Federal Republic of Nigeria;	
10	"SMEDAN" as an acronym that means Small and Medium Enterprises	
11	Development Agency of Nigeria;	
12	29(1) The following Acts are hereby repealed:	Repeal
13	(a) Small and Medium Scale Industries Development Agency	
14	(Establishment) Act 2003; and	
15	(b) Small and Medium Scale Enterprises Development Agency	
16	(Amendment) Act 2004.	
17	(2) The rights, interests, obligations and liabilities of the Agency	
18	existing before the commencement of this Act under any contract or	
19	instruments, or in law or in equity apart from any contract or instrument,	
20	shall by virtue of this Act be assigned to and vested in the Agency.	
21	30. This Act may be cited as the Small and Medium Enterprises	Citation
22	Development Agency of Nigeria (SMEDAN) Bill, 2016.	
23	SCHEDULE	
24	SUPPLEMENTARY PROVISIONS RELATING TO THE BOARD, ETC	
25	Proceedings of the Board	
26	1. Subject to Section 27 of the Interpretation Act which provides	
27	for decisions of a statutory body to be taken by a majority of its members and	
28	for the person presiding at any meeting when a vote is ordered to have a	
29	second or casting vote, the Board may make standing orders regulating its	
30	proceedings or that of any of its Committees.	

1	[Cap. 1.23 LFN, 2004]
2	2. At every meeting of the Board, the Chairman shall preside and in
3	his absence the members present at the meeting shall appoint one of them to
4	preside at the meeting.
5	3. The quorum at a meeting of the Board shall consist of the Chairman
6	or, in appropriate case, the person presiding at the meeting pursuant to
7	paragraph 2 of the Schedule and other members provided that at least one third
8	of the total membership of the Board is present.
9	4. The Board shall for the purpose of this Act, meet not less than three
10	times in year and whenever it is summoned by the Chairman, or if required to
11	do so, by notice to him by not less than five other members, within 14 days from
12	the date on which the notice is given.
13	5. Where the Board desires to obtain the advice of any person on a
14	particular matter, the Board may invite the person to the Board for such period
15	at its discretion, but such a person shall not be entitled to vote at any meeting of
16	the Board and shall not be counted to form a quorum.
17	6(1) Subject to its standing orders, the Board may appoint such
18	member of standing and ad-hoc committees as it thinks fit to consider and
19	report on any matter which the Agency is concerned.
20	(2) A Committee appointed under this paragraph shall-
21	(a) consist of such number of persons not necessarily members of the
22	Board may be determined by the Board, and a person, other than a member of
23	Board, shall hold office on the committee in accordance with the terms of his
24	appointment; and
25	(b) be presided over by a member of the Board.
26	(3) The quorum of any committee set up by the Board shall be as may
27	be determined by the Board.
28	7. The fixing of the seal of the Agency shall be authorized by the
29	Chairman or other person generally or specifically authorized by the Board to

act for that purpose and that of the Director General.

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1 8. Any contract or instrument which, if made by a person not being 2 a body corporate, would not be required to be under seal may be made or 3 executed on behalf of the Agency by the Director General or by any other 4 person generally authorized by the act for that purpose. 5 9. The validity of the membership of the Board, or of its 6 Committees shall not be affected by-7 (a) any vacancy in the membership of the Board or Committee; or 8 (b) any defect in the appointment of a member of the Board or 9 Committee; or 10 (c) reason that any person not entitled to do so took part in the 11 proceedings of the Board or Committee. 12 10. A member of a Committee who has a personal interest in any contract or arrangement entered into or proposed to be considered by the 13 14 committee shall disclose his interest to the Committee and shall not vote on 15 any question relating to the contract or arrangement. 16 11. No member of the Board shall be personally liable for any act 17 or omission done or made in good faith while engaged in the business of the

#### EXPLANATORY MEMORANDIM

18

Agency.

The Bill seeks to enact the Small and Medium Enterprises Development Agency of Nigeria Act 2016 charged with the responsibility for promoting and facilitating the development programmes in the Small and Medium Scale Industries and sub-sectors.

It also aims at serving as the leading Government agency and focal point responsible for enhancing and supporting services to accelerate rural industrialization, poverty alleviation and eradication, technology acquisition and adaptation, job creation and sustainable livelihood.

