## A BILL

## **FOR**

AN ACT TO ESTABLISH THE NATIONAL AGRICULTURAL DEVELOPMENT FUND AND FOR RELATED MATTERS

Sponsored by Hon. Munir Dan Agundi

BE IT ENACTED by the National Assembly of Republic of Nigeria as follows-PART I - ESTABLISHMENT OF THE NATIONAL AGRICULTURAL DEVELOPMENT FUND AND THE GOVERNING BOARD t-(1) There is established a body to be known as the National Agriculture Development Fund (in this Bill referred to as "the Fund"). (2) The Fund shall be a body corporate with perpetual succession and a common seel and may-(a) may sue and be sued in its corporate name; and (b) may hold and dispose its property whether movable immovable. 2.-(1) There is established for the Fund a Governing Board (in this the Governin Bill referred to as "the Board"). 11 (2) The Board shall consist of-12 (a) the Chairman; 13 (b) one representative each of the following-14 (i) Ministry of Finance (office of the Accountant-General); 15 (ii) Federal Inland Revenue Service; 16 (iii) All Farmers Association of Nigeria; 17 (iv) National Food Reserve Agency; 18 (v) Bankers Association of Nigeria; 19 (vi) the organised private sector to represent special interest; 20 (c) two persons to represent the Federal Ministry of Agriculture 21

|                                       | 4  | and water resources   |
|---------------------------------------|----|---|
|                                       | 2  | (d) one person from each of the six geo-political zones; and                        |
|                                       | 3  | (e) the Executive Secretary.  |
| •                                     | 4  | (3) The Chairman and members shall be appointed by the President                    |
|                                       | 5  | on the recommendation of the Minister.  |
|                                       | 6  | (4) The President may vary the composition of the Board after                       |
|                                       | 7  | consultation with the Minister.   |
|                                       | 8  | (5) The Performance of the functions or exercise of the powers of the               |
|                                       | 9  | Board shall not be affected by reason of there being a vacancy in the               |
|                                       | 10 | membership of the Board.  |
| •                                     | 11 | (6) The appointment of a member shall no be invalidated by reason of                |
|                                       | 12 | a defect or irregularity in or in connection with his nomination or appointment.    |
|                                       | 13 | (7) Member, other than ex-officio, shall be part-time members.                      |
| · · · · · · · · · · · · · · · · · · · | 14 | (8) The supplementary provisions set out in the schedule to Bill shall              |
|                                       | 15 | have effect with respect to the proceedings of the Board and other matters          |
|                                       | 16 | contained therein.  |
| Analifications<br>of members          | 17 | 3(1) The Chairman and members shall hold the following                              |
|                                       | 18 | qualifications-   |
|                                       | 19 | (a) finance as it relates to agriculture, agricultural policy formulation           |
|                                       | 20 | and implementation; or  |
|                                       | 21 | (b) economics as it relates to agriculture, agricultural policy and                 |
|                                       | 22 | implementation.   |
| Tenure of<br>nembers                  | 23 | 4(1) A member other than ex-officio-  |
| 1 MC TELLED                           | 24 | (a) shall hold office for a term of four years and no more; or                      |
|                                       | 25 | (b) may hold office on terms and conditions as may be specified in his              |
|                                       | 26 | letter of appointment.  |
| -                                     | 27 | (2) A member may at any time be removed from office by the                          |
|                                       | 28 | President for inability to discharge the functions of his office (whether arising   |
|                                       | 29 | from infirmity of mind or body) or if the President considers that it is not in the |
| •                                     | 30 | interest of the Fund or the Public for such member to continue in office.           |

| 1  | 5(1) A member may cease to note office it-                                    | Cessation of         |
|----|---|----------------------|
| 2  | (a) he is without permission of Board absent for more than three              | memberahip)          |
| 3  | consecutive meetings of the Board or without such permission is absent        |                      |
| 4  | from the country for a period exceeding one year;                             |                      |
| 5  | (b) in case of a professional who is disqualified or suspended                |                      |
| 6  | (other than at his own request) from practising his profession in any part of |                      |
| 7  | Nigeria by the order of any competent authority.                              |                      |
| 8  | (c) A person shall cease to be a member if he-                                |                      |
| 9  | (i) holds any office of profit under the Fund;                                |                      |
| 10 | (ii) enter into any contract with the Fund or is engaged or                   |                      |
| 11 | participates in sharing of profits in any contract with the Fund;             | •                    |
| 12 | (iii) becomes bankrupt;   |                      |
| 13 | (iv) is guilty of serious misconduct in relation to his daties; or            | •                    |
| 14 | (v) is convicted of a felony or any offence involving dishonesty.             |                      |
| 15 | (2) A Member may at any time resign his membership-                           |                      |
| 16 | (a) by giving notice in writing through the Minister to the President         |                      |
| 17 | and resignation becomes effective from the date specified in the notice; and  |                      |
| 18 | (b) if no date is specified, from the date of receipt of the notice by        |                      |
| 19 | the President.  |                      |
| 20 | (3) Where a member ceases to hold office for any reason                       |                      |
| 21 | whotsoever before the expiration of his term of office, the President after   |                      |
| 22 | consulting the Minister may appoint another person for the unexpired term.    |                      |
| 23 | 6(1) Notwithstanding anything to the contrary in this Bill, the               | Dissolution          |
| 24 | Minster shall exercise all the powers of the Board where-                     |                      |
| 25 | (a) the Board has not been constituted;                                       |                      |
| 26 | (b) the Board has been dissolved; and   |                      |
| 27 | (c) any action taken or decision reached in compliance with the               |                      |
| 28 | provision of this subsection shall be valid for all intent and purpose.       | •                    |
| 29 | 7. Member shall be paid such allowances as the Federal                        | Allowanees of member |
| 30 | Government many from time to time direct.                                     | •                    |

| . •                    | 1   | PART II - FUNCTIONS OF THE FUND AND POWERS OF THE BOARD                          |
|------------------------|-----|--|
|                        | 2   | 8. The Fund shall-   |
| unctions of the<br>und | _   | (a) provide finance to support Agricultural development in Nigeria               |
|                        | 3   |  |
|                        | 4   | taking into consideration the need to increase food production in Nigeria;       |
|                        |     | (b) provide finance for the implementation Agricultural policies and             |
|                        | 6   | to strengthen Agriculture Institutions within the framework on nationa           |
|                        | 7   | priorities and strategies;   |
|                        | . 8 | (c) provide fund for on-lending to farmers and corporate bodies                  |
| •                      | 9   | through appropriate financial institutions including microfinance banks          |
|                        | 10  | cooperative societies, organisations, farmer groups and institutions or          |
|                        | 11  | appropriate soft terms;  |
|                        | 12  | (d) provide finance primarily for projects and programmes                        |
|                        | 13  | specifically designed to introduce, expand or improve food production            |
| •                      | 14  | systems;   |
| •                      | 15  | (e) provide financial support in the form of grant for research                  |
|                        | 16  | training, market information systems and agricultural extension service in       |
|                        | 17  | research institutes, universities and Ministries;                                |
|                        | 18  | (f) provide emergency Fund for agriculture Finance and intervention              |
|                        | 19  | for the control of trans-boundary animal diseases outbreak;                      |
|                        | 20  | (g) participate in the effort to build rural access to financial service         |
|                        | 21  | through micro finance by creating linkages between upstream financial centre     |
|                        | 22  | (including private sector groups) and local organisation's swerving rural poor   |
|                        | 23  | people;  |
| • .                    | 24  | (h) assist the effort of donor institution to increase food and                  |
|                        | 25  | agricultural production as well as that organization's technical competence and  |
|                        | 26  | experience in this field; and  |
|                        | 27  | (i) engage in such activities and perform such functions as this Bill            |
| •                      | 28  | may confer or as the President may, after consultation with the Minister, permit |
|                        | 70  | or accion to it  |

| 1  | 9. The Board shall have power to-  | Powers of the                |
|----|--|------------------------------|
| 2  | (a) make regulations for the management of the Fund with the               | Board                        |
| 3  | approval of the Minster;   |                              |
| 4  | (b) propose the Annual Budget Estimate of the Fund;                        |                              |
| 5  | (c) approve all grants for agricultural research, training and             | •                            |
| 6  | development;   |                              |
| 7  | (d) approve loan for agricultural investment subject to section 8 (b)      |                              |
| 8  | of this Bill;  |                              |
| 9  | (e) review and monitor the activities of the Fund;                         |                              |
| 10 | (f) approve payment to persons employees by the Fund such                  |                              |
| 11 | remuneration and allowances;   |                              |
| 12 | (g) give report on all activities of the Fund on the quarterly basis       |                              |
| 13 | through the Minster to the President;                                      |                              |
| 14 | (h) specify the manner in which assets of the Fund are to be held          |                              |
| 15 | and regulate payments into and out of the Fund;                            |                              |
| 16 | (i) specify the manner for the timely disbursement and recovery            |                              |
| 17 | (where necessary) of loan;   |                              |
| 18 | (j) require the keeping of proper accounts and records for the             |                              |
| 19 | purposes of the Fund in such form as may be specified in the rules;        |                              |
| 20 | (k) require the accounts of the Fund to be audited periodically by         |                              |
| 21 | the Auditor-General of the Federation;                                     |                              |
| 22 | (I) ensure the submit of copies of accounts and the Auditor's report       |                              |
| 23 | thereon to the Federal Executive Council through the Minster;              |                              |
| 24 | (m) monitor the execution of projects; and                                 |                              |
| 25 | (n) carry out such other activities as may be incidental to the            |                              |
| 26 | discharge of its function under this Bill.                                 |                              |
| 27 | PART III – APPOINTMENT OF THE EXECUTIVE SECRETARY                          |                              |
| 28 | AND OTHER STAFF  |                              |
| 29 | 10(1) There shall be for the Fund an Executive Secretary who               | Appointment of the Executive |
| 30 | shall be appointed by the President on the recommendations of the Minster. | Secretary etc.               |

|                               | l  | (2) The Executive Secretary shall be a person who in the opinion of             |
|-------------------------------|----|---|
|                               | 2  | the Minster has acquired cognate experience in any of the following             |
|                               | 3  | disciplines-  |
|                               | 4  | (a) agricultural finance;   |
|                               | 5  | (b) economics;  |
|                               | 6  | (c) agricultural policy formulation and implementation.                         |
|                               | 7  | (3) The Executive Secretary shall be the Chief Executive of the Fund            |
|                               | 8  | and is responsible for the day to day administration of the Fund subject to the |
|                               | 9  | general direction of the Board.   |
|                               | 10 | (4) The Executive Secretary shall-  |
|                               | 11 | (a) hold office for a term of five years and no more; or                        |
|                               | 12 | (b) on such terms and condition as are specified in his letter of               |
|                               | 13 | appointment;  |
|                               | 14 | (5) Notwithstanding, the provision of subsection (4) of this section,           |
|                               | 15 | the Executive Secretary may be removed from office by the President-            |
|                               | 16 | (a) for inability to discharge the function of his office (whether arising      |
|                               | 17 | from infirmity of mind or body or any other cause); or for misconduct; or       |
|                               | 18 | (b) if he is satisfied that it is not in the interest of the service or the     |
|                               | 19 | public for him to continue in office.   |
|                               | 20 | (6) The Executive Secretary may resign his appointment by a letter to           |
|                               | 21 | the President through the Minister.   |
| Appointment of the Secretary/ | 22 | 11(1) The Board shall appoint for the Agency a Secretary and Legal              |
| Legal Adviser and other staff | 23 | Adviser who shall be a Legal Practitioner and must have been so qualified for a |
|                               | 24 | period of not less than 10 years.   |
|                               | 25 | (2) The Secretary Legal Adviser shall-  |
|                               | 26 | (a) be Secretary to the Board;  |
|                               | 27 | (b) arrange for meetings of the Board;  |
|                               | 28 | (c) prepare the agenda and minutes of meetings of the Board;                    |
|                               | 29 | (d) convey decisions of the Board; and  |

| 1  | (e) carry out such other functions as may be assigned to him by the          |             |
|----|--|-------------|
| 2  | Board.   |             |
| 3  | (3) The Board may deploy or appoint for the Fund other employees             |             |
| 4  | upon such terms and conditions as may be determined by the Board.            |             |
| 5  | (4) Service in the Fund shall be approved service for the purpose of         |             |
| 6  | the Pension Reform Act.  |             |
| 7  | PART IV - FINANCIAL PROVISIONS   |             |
| 8  | 12(1) The Fund shall establish and maintain an account from                  | Account     |
| 9  | which shall be defrayed all expenditure incurred by the Fund.                |             |
| 10 | (2) There shall be paid into the account established in subsection 1         |             |
| 11 | of this section the following-   |             |
| 12 | (a) take off grant provided by the Federal Government;                       |             |
| 13 | (b) whole or part of the Natural Resource Development Fund as                |             |
| 14 | may be approved by the President from time to time;                          |             |
| 15 | (c) 2% of profit after tax of each commercial bank in Nigeria;               |             |
| 16 | (d) 5% of profit before tax of each oil exploration Company in               |             |
| 17 | Nigeria;   |             |
| 18 | (e) other monies as may be appropriated by the National Assembly.            |             |
| 19 | 13. The Board may from time to time, apply the proceed of the                | Expenditure |
| 20 | account established in section 12(1) of this Bill to-                        |             |
| 21 | (a) the cost of administration of the Fund;                                  |             |
| 22 | (b) the payment of the allowances and benefits of members and for            |             |
| 23 | reimbursing members of any Committee set up by the Board for such            |             |
| 24 | expenses as may be expressly authorised by the Board;                        |             |
| 25 | (c) the payment of salaries, remuneration or allowances, pensions            |             |
| 26 | and other benefits payable to the officers, and other employees of the Fund, |             |
| 27 | but no payment of any kind under this paragraph (except such as may be       |             |
| 28 | expressly authorised by the Board) shall be made to any person who is in     |             |
| 29 | receipt of emolument from the Federal or State Government; and               |             |
| 30 | (d) the development and maintenance of any property vested in or             |             |

|                                 | 1  | owned by the Fund.   |
|---------------------------------|----|--|
| Annual accounts and estimates   | 2  | 14(1) The Fund shall keep accounts in respect of each year and                   |
|                                 | 3  | proper records in relation to those accounts and shall cause to be prepared in   |
|                                 | 4  | each year-   |
|                                 | 5  | (a) a statement showing the income and expenditure of the Fund for               |
|                                 | 6  | the preceding year; and  |
|                                 | 7  | (b) a statement of all assets and liabilities of the Fund as at the last day     |
|                                 | 8  | of the immediate preceding year.   |
|                                 | 9  | (2) The Fund shall cause every statement prepared under this section             |
|                                 | 10 | to be audited within six months after the end of the year to which the statement |
|                                 | 11 | relates by Auditors appointed from the list and in accordance with the           |
|                                 | 12 | guidelines supplied by the Auditor-General of the Federation.                    |
|                                 | 13 | (3) The Fund shall submit to the Minster, not later than 31st August in          |
|                                 | 14 | each year as estimate of its expenditure and income during the next succeeding   |
|                                 | 15 | year.  |
| Annual report, audited accounts | 16 | 15(1) The Fund shall prepare and submit to the Minster not later than            |
| and Auditor's<br>report         | 17 | six months after the end of the year a report, in such form as the Minister may  |
|                                 | 18 | direct, on the activities of the Fund during the immediate preceding year and    |
|                                 | 19 | shall include in the report a copy of the audited accounts of the Fund for that  |
|                                 | 20 | year and Auditor's report thereon.   |
|                                 | 21 | (2) The Minister shall submit a copy of each report made to him under            |
|                                 | 22 | this section to the Federal Executive Council.                                   |
| Gifts                           | 23 | 16(1) The Fund may accept any gift of land, money or other property              |
|                                 | 24 | on such terms and conditions, if any as may be specified by the person or        |
|                                 | 25 | organization making gift.  |
|                                 | 26 | (2) The Fund shall not accept any gift if the conditions attached by the         |
|                                 | 27 | person or organisation offering the gift are inconsistent with functions and     |
|                                 | 28 | objectives of the Fund.  |
| ower to borrow                  | 29 | 17(1) The Fund may, from time to time, borrow by way of overdraft                |
|                                 | 30 | or otherwise such sums as it may require for the performance of its functions    |

| 1  | under this Bill.   |                |
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| 2  | Part V - Legal Proceedings   |                |
| 3  | 18(1) No suit shall be instituted in any court against the Fund or             | Time within    |
| 4  | its employee unless it is commenced-   | which to sue   |
| 5  | (a) within three months next after the act, neglect or default                 |                |
| 6  | complained of; and   |                |
| 7  | (b) in the case of continuation of damage or injury, within three              |                |
| 8  | months next after the ceasing thereof.   |                |
| 9  | (2) No suit shall commence against the Fund before the expiration              |                |
| 10 | of a period of one month after written notice of the intention to commence     |                |
| 11 | the suit shall have been served on the Fund by the intending plaintiff or his  |                |
| 12 | agent and the notice shall clearly state-                                      |                |
| 13 | (a) cause of action;   |                |
| 14 | (b) particulars of claim;  |                |
| 15 | (c) the name and place of abode of the intending plaintiff; and                |                |
| 16 | (d) the relief which he claims.  |                |
| 17 | 19. A notice referred to in section 18 (2) of this Bill, summons or            | Service of     |
| 18 | other documents required or authorised to be served on the Fund under this     | documents      |
| 19 | Bill or any other law or enactment may be served by-                           |                |
| 20 | (a) delivering it to the office of the Executive Secretary; or                 |                |
| 21 | (b) by sending it by registered post addressed to the Executive                |                |
| 22 | Secretary or the principal office of the Fund.                                 |                |
| 23 | 20(1) In any action or suit against the Fund, no execution or                  | Restriction on |
| 24 | attachment of process in any nature thereof shall be issued against the Fund   | execution      |
| 25 | unless not less than three months notice of the intention to execute or attach |                |
| 26 | has been given to the Fund.  |                |
| 27 | (2) Any sum of money which may by the judgement of any court                   |                |
| 28 | awarded against the Fund shall subject to any direction given by the court     |                |
| 29 | where no notice of appeal against the judgement has been given, be paid        |                |
| 30 | from the account of the Fund.  |                |

| Indemnity                             | 1   | 21. A member, the Executive Secretary or any employee of the Fund                |
|---------------------------------------|-----|--|
|                                       | 2   | shall be indemnified out of the asset of the Fund against any liability incurred |
|                                       | 3   | by him in defending any proceeding, whether civil or criminal, if any such       |
|                                       | 4   | proceeding is brought against him in his capacity as a member, Executive         |
|                                       | 5   | Secretary or employee of the Fund.   |
|                                       | 6   | PART VI - MISCELLANEOUS  |
| General direction<br>by the President | 7   | 22. Subject to the provision of this Bill, the President may give to the         |
| by the resident                       | 8   | Fund directives of a general nature or relating generally to matters of policy   |
|                                       | 9   | with regard to the performance by the Fund of its functions and it shall be the  |
|                                       | 10  | duty of the Fund to comply.  |
| Direction by<br>the Minister          | 11  | 23. Subject to the provision of this Bill, the Minister may give to the          |
|                                       | 12  | Board directions of general nature relating to matters of policy with regard to  |
|                                       | 13  | the exercise by the Board of its functions and the Board shall comply with such  |
|                                       | 14  | directions.  |
| Power to make<br>Regulations          | 15  | 24. The Minister may make regulations generally for the purpose of               |
| Севини                                | 16  | giving full effect to this Bill.   |
| Fixing of seal                        | 17  | 25. The fixing of the seal of the Fund shall be authenticated by the             |
|                                       | 18  | signature of the Executive Secretary and the Secretary.                          |
| nterpretation                         | 19  | 26. In this Bill-  |
|                                       | 20  | "Account" means the account established by section 12(1);                        |
|                                       | 21  | "Board" means the Governing Board of the Fund established by section 2 of        |
|                                       | 22  | this Bill;   |
|                                       | 23  | "Chairman" means the Chairman of the Board;                                      |
|                                       | 24  | "Functions" includes power and duty;   |
|                                       | 25  | "Fund" means the Fund established by section 1 (1);                              |
|                                       | 26  | "Executive Secretary" is the Chief Executive of the Fund and Chairman of the     |
|                                       | 27  | Management Committee;  |
|                                       | 28  | "Member" means an individual representing an organization or institution in      |
|                                       | ,29 | (the Board and includes the Chairman and Executive Secretary);                   |
|                                       | 30  | "Minister" means the Minister charged with responsibility for matters relating   |

| 1  | to Agriculture.  |             |
|----|--|-------------|
| 2  | 27. This Bill may be cited as the National Agricultural                      | Short Title |
| 3  | Development Fund (Establishment) Bill, 2016.                                 |             |
| 4  | SCHEDULE   |             |
| 5  | SUPPLEMENTARY PROVISIONS RELATING TO THE PROCEEDINGS                         |             |
| 6  | OF THE BOARD   |             |
| 7  | 1. Before appointing a person as a member, the Minister shall                |             |
| 8  | satisfy himself that, that person will have no such interest or owe such     |             |
| 9  | allegiance as likely to affect prejudicially the discharge by him of his     |             |
| 10 | functions as a member and that he has no such interest, and any person who   |             |
| 11 | is or whom the Minister proposes to nominate as a member shall, whenever     |             |
| 12 | requested by the Minister considers necessary for the performance by the     |             |
| 13 | Minister of his duties under this Bill.                                      |             |
| 14 | 2(1) Subject to this Bill and section 27 of the Interpretation Act           |             |
| 15 | (which provides for the decisions of a statutory body to be taken by a       |             |
| 16 | majority of the members of the body and for the persons presiding to have a  |             |
| 17 | second or casting vote), the Board may make standing orders regulating its   |             |
| 18 | proceedings or of any committee thereof.                                     |             |
| 19 | (2) The quorum at a meeting shall be a third of the members of the           |             |
| 20 | meeting.   |             |
| 21 | 3(1) the Board shall meet not less than three times in each year             |             |
| 22 | and subject thereto, the Board shall meet whenever it is summoned by the     |             |
| 23 | Chairman, and if the Chairman is required to do so, by notice to him by not  |             |
| 24 | less than seven members, he shall summon a meeting of the Board to be held   |             |
| 25 | within seven days from the date on which the notice is given.                | •           |
| 26 | (2) At any meeting of the Board, the Chairman shall preside but if           |             |
| 27 | he is absent, the members present at the meeting shall elect one of their    |             |
| 28 | members to preside provided there is a quorum.                               |             |
| 29 | 4. Where the board wishes to obtain the advise of any person on              |             |
| 30 | any particular matter, the Board may invite any person as it thinks fit, but |             |

| 1  | any person who is invited by virtue of this sub-paragraph shall not be entitled to |
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| 2  | vote at any meeting of the Board and shall not count towards a quorum.             |
| 3  | 5(1) The Board may appoint one or more committees to carry out, on                 |
| 4  | behalf of the Board, such of its functions as the Board may determine.             |
| 5  | (2) Every Committee appointed under this paragraph shall consist of                |
| 6  | such number of persons as may be determined by the Board and not more than         |
| 7  | one third of those persons who are not members of the Board.                       |
| 8  | (3) A decision of a Committee of the Board shall be of no effect until it          |
| 9  | is ratified by the Board.  |
| 10 | 6(1) Where member has an interest in any application for loan for                  |
| 11 | any project made or proposed by any beneficiary shall disclose his interest at a   |
| 12 | meeting of the board.  |
| 13 | (2) Such disclosure shall be recorded in the minutes of the meeting                |
| 14 | and the member shall not take part after such disclosure in any deliberation or    |
| 15 | decision of the Board with regard to that particular subject matter in respect of  |
| 16 | which his interest was disclosed.  |
|    |  |

## EXPLANATORY MEMORANDUM

This Bill seeks to establish the National Agricultural Development Fund and for related matters