NIGERIA INDEPENDENT WAREHOUSE REGULATORY AGENCY

(ESTABLISHMENT, ETC.) BILL, 2018 ARRANGEMENT OF SECTIONS

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A BILL

FOR

AN ACT TO ESTABLISH THE NIGERIA INDEPENDENT WAREHOUSE REGULATORY AGENCY TO REGULATE THE OPERATIONS OF LICENSED WAREHOUSES AND TO PROVIDE A REGULATORY FRAMEWORK FOR TRADING IN WAREHOUSE RECEIPTS AND FOR RELATED MATTERS

Sponsored Hon. Jones Chukwudi Onyereri

ſ Commencement ENACTED by National Assembly of the Federal Republic of Nigeria as follows: 1 PART I - OBJECTIVE AND APPLICATION 2 1. The objective of this Act is to: Objective (a) establish the Nigerian Independent Warehouse Regulatory 3 Agency to regulate the operations of licensed warehouses in Nigeria; 4 (b) provide a regulatory framework for trading in warehouse 5 6 receipts; (c) institutionalize best practices in commercial warehousing in 7 8 Nigeria; 9 (d) enable depositors store and retrieve agricultural and other commodities in commercial warehouses; and 10 (e) enhance the issuance and use of negotiable warehouse receipts 11 as valid negotiable instruments and acceptable collateral by financial 12 13 institutions in Nigeria. 2. This Act shall apply throughout the Federal Republic of 14 Application 15 Nigeria. PART II - ESTABLISHMENT OF THE NIGERIAN INDEPENDENT 16 Establishment of 17 WAREHOUSE REGULATORY AGENCY the Nigeria Independent 3.-(1) There is established a body to be known as the Nigeria 18 Warehouse Regulatory Agency

	1	Independent Warehouse Regulatory Agency (in this Act referred to as "the
	2	Agency").
,	3	(2) The Agency:
	4	(a) shall be a body corporate with perpetual succession and a common
	5	seal;
	6	(b) may sue or be sued in its corporate name; and
	7	(c) may acquire, hold or dispose of any property, movable or
	8	immovable, for the purpose of carrying out any of its functions under this Act
	9	subject to the provisions of the Land Use Act.
	10	(3) The Agency shall be independent in the discharge of its duties
	11	under this Act.
Establishment	12	4(1) There is established for the Agency, a Governing Board (in this
and composition of the Governing Board for the	13	Act referred to as 'the Board') which shall consist of:
Agency	14	(a) a part time Chairman;
	15	(b) the Director-General of the Agency;
	16	(c) a representative each of the following Ministries, Departments or
	17	Agencies not below the rank of a director, the:
	18	(i) Federal Ministry of Industry, Trade and Investment,
	19	(ii) Federal Ministry of Agriculture and Rural Development,
	20	(iii) Federal Ministry of Finance,
	21	(iv) Federal Ministry of Justice,
	22	(v) Central Bank of Nigeria,
	23	(vi) Securities and Exchange Commission, and
	24	(vii) National insurance Commission;
	25	(d) a representative of the Foods and Beverages Sector of the
	26	Manufacturers Association of Nigeria;
	27	(e) a representative of the Bankers Committee of Nigeria;
	28	(f) two representatives of the Federation of Commodities Association
	29	of Nigeria; and
	30	(a) a representative of the Warehouse Operators of Nigeria.

1	(2) The Board may co-opt any person to attend and participate at				
2	any of its meetings provided that the person so co-opted shall only be in				
3	attendance and shall not count towards the quorum or votes at the meeting.				
4	(3) The provisions of the Schedule to this Act shall have effect with				
5	respect to the proceedings of the Board and other matters mentioned therein.				
6	5(1) The Chairman and other members of the Board shall:	Appointment			
7	(a) be appointed by the President on the recommendation of the	and tenure of office of the chairman and			
8	Minister and shall be persons of proven integrity;	members of the Board			
9	(b) hold office for a term of four years; and				
10	(c) be eligible for re-appointment for another term of four years and				
11	no more.				
12	(2) The chairman shall be a holder of a university degree or its				
13	equivalent with not less than 15 years minimum experience in Commodities				
14	Exchange Trading or Warehousing.				
15	6(1) Notwithstanding the provisions of section 5 of this Act, a	Cessation of membership			
16	member of the Board shall cease to hold office as a member if:	шешестыпр			
17	(a) he resigns his appointment as a member of the Board by notice				
18	under his hand addressed to the President through the Minister;				
19	(b) he becomes bankrupt or makes a compromise with his				
20	creditors;				
21	(c) he is convicted of a felony or of an offence involving dishonesty				
22	or corruption;				
23	(d) he becomes incapable of carrying on the functions of his office				
24	either arising from an infirmity of mind or body;				
25	(e) he has been found guilty of contravening the Code of Conduct				
26	for public officers or of gross misconduct in relation to his duties;				
27	(f) in the case of a person possessing a professional qualification, is				
28	disqualified by a competent authority;				
29	(g) in the case of a person who becomes a member by a virtue of the				
30	office he occupies, he ceases to hold such office; and				

	1	(3) Notwithstanding the provisions of subsection (1) of this section,
	2	the President may remove or suspend a member from the Board if he is satisfied
	3	that it is not in the interest of the Agency or of the public for the person
	4	appointed to continue in office.
	5	(4) Where a vacancy occurs in the membership of the Board, it shall
	6	be filled by the appointment of a successor to hold office for the remainder of
	7	the term of office of his predecessor, so as to represent the same interest as his
	8	predecessor.
Emolument of	9	7. Members of the Board shall be paid such remuneration and
members	10	allowances as the Federal Government may, from time to time, approve.
	11	PART III - FUNCTIONS AND POWERS OF THE BOARD AND THE AGENCY
Functions and	12	8(1) The Board shall:
powers of the Board	13	(a) formulate and provide general policy guidelines for the discharge
	14	of the functions of the Agency;
	15	(b) lay down standards for the operations of the Agency and issue
	16	operational guidelines for the administrative structure of the Agency;
	17	(c) supervise the management of the property, funds and income of
	18	the Agency and other concerns and affairs of the Agency;
	19	(d) ensure the implementation of the Performance Management
	20	System in the Agency;
	21	(e) monitor and ensure the implementation of the policies and
	22	programmes of the agency; and
	23	(f) carry out such other functions as are necessary or expedient to
	24	ensure the efficient performance of the functions of the Agency under this Act.
	25	(2) The Board shall have power to:
	• 26	(a) employ and determine the terms and conditions of the employees
	27	of the Agency;
	28	(b) approve rules and regulations relating to the appointment,
	29	promotion and disciplinary measures for the employees of the Agency;
	30	(c) fix the remuneration, allowances and benefits of the employees of

1	the Agency subject to the approval of the Salaries and Wages Commission;	
2	(d) create such departments as may be necessary for the operations	
3	of the Agency;	
4	(e) regulate its proceedings and make standing orders with respect	
5	to the holding of its meetings, notices to be given, the keeping of minutes of	
6	its proceedings and such other matters as the Board may, from time to time	
7	determine; and	
8	(f) do such other things as are necessary in the carrying out of its	
9	responsibilities under this Act.	
10	9(1) The Agency shall:	Functions and powers of the
11	(a) enforce and administer the provisions of this Act;	Agency
.12	(b) license Warehouses in accordance with the provision of this	
13	Act;	
14	(c) regulate the operations of a licensed Warehouse Keepers under	
15	this Act;	
16	(d) certify licensed Warehouses operators as well as Warehouse	
17	Inspectors, Samplers, Graders and Weightiers;	
18	(e) ensure that licensed Warehouses conform with and maintain	
19	internationally acceptable minimum standards for storage and operations;	
20	(f) promote the tradability of Warehouse Receipts;	
21	(g) establish and maintain linkages between the Warehouse	
22	Receipts Registry and existing commodity exchanges;	
23	(h) advise the Government on all matters relating to the warehouse	
24	regulation and matters appertaining to the Agency generally; and	
25	(i) carry out such other activities as are necessary for the effective	
26	discharge of all or any of the functions of the Agency under this Act.	
27	(2) The Agency shall:	_
28	(a) enter into and investigate activities and operations in licensec	l
29	Warehouses;	
30	(b) examine directly or through licensed Agents the operations	,

books and accounts of licensed Warehouses to ensure that their operations are

	2	in conformity with prescribed minimum standards generally and in particular,				
	3	with respect to weighing and codification of commodities;				
	4	(c) suspend, revoke or terminate, as the case may be, the operations of				
•	5	any licensed Warehouse Operator following an investigation into the				
	6	operations of a Warehouse Operator after affording the licensed holder the				
	7	opportunity of being heard; and				
	8	(d) ensure that services of warehouse operators are provided on an				
	9	equitable, reasonable, non-preferential and non-discriminatory basis, and in				
	10	strict adherence to licence conditions as may be stipulated by the Agency.				
	11	(e) do such other things or activities as are necessary for the effective				
	12	discharge of all or any of the functions of the Agency under this Act				
	13	Part IV - Director - General And Other Staff Of The Agency				
Appointment	14	10(1) The Director-General of the Agency shall be appointed by the				
and responsibilities of the Director- General	15	President on the recommendation of the Minister.				
Centeral	16	(2) The Director-General shall be the chief executive and accounting				
	17	officer of the Agency.				
	18	(3) The Director-General shall be responsible for the execution of				
	19	policies of the Agency, the day-to-day administration of the Agency, the				
	20	management of the funds, property and business of the Agency and for the				
	21	organization and control of the staff of the Agency.				
	22	(4) The Director-General shall keep the Board informed of the				
	23	businesses, programmes and activities of the Agency at such intervals as the				
	24	Board may determine.				
Qualifications	25	11. The person to be appointed Director-General shall possess a first				
of the Director- General	26	degree from a recognised University and possess 15 years minimum				
•	27	experience in Commodities Exchange trading or Warehousing.				
Tenure of Office	28	12(1) The Director - General of the Agency shall hold office:				
of the Director- General	29	(a) for a term of four years in the first instance subject to renewal for				
	30-	another term of four years and no more; and				

l	(b) on such other terms and conditions as may be specified in his	
2	letter of appointment.	
3	(2) The office of the Director - General shall become vacant where:	
4	(a) his term of office expires;	
5	(b) he resigns his appointment as Director - General; or	
6	(c) he has been absent from the Board meetings for four	
7	consecutive times without the permission of the Board;	
8	(d) he is incapable of carrying out his duties due to mental or	
9	physical infirmity	
10	(e) he has been declared bankrupt or he makes compromise with	
11	his creditors;	
12	(f) he has been convicted of a felony or any offence involving fraud	
13	or dishonesty;	
14	(g) he is guilty of gross misconduct relating to his duties;	
15	(h) he dies; or	
16	(i) the President is satisfied that it is not in the interest of the Agency	
17	or of the public for the person to continue in office.	
18	13(1) The Board shall appoint a Secretary on such terms and	Appointment and responsibilities
19	conditions as the Board may determine, who shall:	of the Secretary to the Board
20	(a) be a legal practitioners with not less than 10 years post call	÷
21	experience, four of which shall be in Commodities Exchange Trading or	
22	Warehousing;	
23	(b) have power to conduct the correspondence of the Board, issue	
24	notices of meetings of the Board, keep records of proceedings of the Board	
25	and keep the records of all the activities of the Agency; and	
26	(c) perform such other functions as the Board or the Director -	
27	General, may assign to him, from time to time.	
28	(2) The Secretary of the Board shall be the Legal Adviser of the	4
29	Agency and shall act as the Deputy Registrar of the Central Registry	
30	established under Part X of this Act.	

Other	staff	of
the Ag	gency	

- 14.-(1) The Board shall appoint from time to time such other staff as may be required for the purpose of the efficient performance of the functions of the Agency.
- (2) The conditions of service of the staff of the Agency with respect to remuneration, pension, or other benefits on retirement or termination of the officers shall be as determined by the Board.
- (3) The Board may, on inception, take staff on secondment from other departments of government that possess related skills and experience needed to achieve the objectives of the Agency.
- (4) The Board may delegate any of its powers of appointment under this section to the Director-General, subject to such terms and conditions as the Board may determine.
 - (5) The members of staff of the Agency shall be public officers as defined in the Constitution of the Federal Republic of Nigeria, 1999 (as amended).

Service in the Agency to be Pensionable

- 15.-(1) Service in the Agency shall be public service for the purpose of the Pension Reform Act and accordingly the staff of the Agency shall in respect of their service in the Agency, be entitled to such pension and retirement benefits as are prescribed in the Pension Reform Act.
- (2) Notwithstanding the provisions of subsection (1) of this section, nothing in this Act shall prevent the appointment of a person to any office on terms which preclude the grant of pension and retirement benefits in respect of that office.
- (3) For the purpose of the application of the provisions of the Pension Reform Act, any powers exercisable by a Minister or other authority of the Government of the Federation, not being the power to make regulations, are hereby vested in and shall be exercisable by the Board.

Experts and consultants

16.-(1) In exercising and performing the powers, functions and duties conferred on it under this Act, the Agency may appoint, contract, liaise or cooperate with experts, including specialized agencies, resource persons,

l	(1) commission from warehouse Receipts traded on the Commodities
2	Exchange; or
3	(g) any other monies donated or made available to the Agency for the
1	purpose of performing its functions under this Act provided that the Agency
5	shall not accept gifts or donations where the conditions for such gifts or
5	donations are inconsistent with the aims and objectives of this Act.
7	(2) The Agency may apply the fund established under subsection (1)
8	of this section:
9	(a) to pay the costs of administration, charges and expenses of the
10	Agency;
11	(b) to discharge the cost of maintaining the Head Office and other
12	offices of the Agency;
13	(c) for the development and maintenance of any property vested in or
14	owned by the Agency;
15	(d) for the payment of the allowances and other benefits of members
16	of the Board or any committee set up by it;
17	(e) for payment of emoluments, allowances, benefits and other
18	entitlements of the Director - General and other staff of the Agency;
19	(f) for payment for all purchases made by the Agency and the training
20	of members of its staff;
21	(g) for payment to publicize and promote the activities of the Agency;
22	(h) for payment to various stakeholders involved in regulatory
23	activities of the Agency;
24	(i) for maintaining general financial reserves subject to general or
25	specific directives that may be given by the President;
26	(j) for payments of annual and other subscriptions and contributions
27	to national and international professional organizations;
28	(k) for the payment of all consultancies, legal fees and costs o
29	contracts awarded by the Agency; and
20	(1) for any other expenditure as may be approved by the Agency, from

	11 A persons or organisation making the gift, the secretarian consists of confidence of the confidence
	2 (2) The Agency shall not accept any gift if the conditions attached by
	the persons or organisation offering the gift are inconsistent with the functions
	44 - of the Agency under this Act. Sugar because the square of the squar
Annual financial	5 26(1) The Agency shall, not later than 30th day of September in each
estimates	6 - Year, prepare and submit to the Board for approval, estimates of income and
10,10	7 expenditure of the Agency for the next following financial year and may, at any
	time before the end of each financial year, prepare and submit to the Board for
	9 approval any estimate supplementary to the estimates of the current year.
	10% Page 10 (2) No expenditure shall be made out of the funds of the Agency
	unless that expenditure is part of the expenditure approved by the Board under
	12. the estimates for the financial year in which that expenditure is to be made or in
	13 estimates supplementary to that year's estimates.
	14 (3) The estimates as approved under subsection 1 of this section shall
	15 be submitted to the Minister and the National Assembly
Accounts, Record	ss 16 m 4 27(1) The Board shall ensure that make the same that the sam
and Audit	17 (a) the Agency keeps proper accounts and records of its transactions
	18 and affairs; and the designing moves a report to the party.
	(b) all monies received by the Agency are properly accounted for;
	20 (c) all payments of monies are correctly made and properly
	21 - authörized; and the treatment of particular page 140 million and particular page 140 million and page 140 mil
	(d) adequate control is maintained over the Agency's property and its
	23 expenditure.
the transfer	24 (2) The Board shall cause to be prepared for each financial year, and
	25 not later than three months after the close of the financial year, a statement of
	26 accounts which shall include a report on the performance of the Agency during
	27 that financial year, comprising of a balance sheet, a profit and loss account and
	28 application of funds statement.
	29 (3) The accounts of the Agency shall, in respect of each financial year,
	30 be audited by an auditor appointed by the Board from the list of auditors

I american	approved by the Auditor-General of the Federation.	
2	(4) The Board shall ensure that within four months after the close	
3	of each financial year, the statement of accounts referred to in subsection (2)	
N-4 + #1+	of this section is submitted for auditing.	8 V 5
5	(5) The auditor appointed by the Board under this section shall	Maria de Maria Maria
d 6 2 / 4 / 5	have access to all books of accounts, vouchers and other financial records of	
7	the Agency and is entitled to any information and explanation required in	
8	connection with such books, vouchers or records.	e North State
9	(6) The Board, shall as soon as possible upon receiving the audited	top in the title
10	account deliver to the Minister a copy of the audited accounts together with	
11	the auditor's report. The management of the same of th	
12	28. The financial year of the Agency shall be in accordance with	Financial year
13	any legislation passed by the National Assembly for that purpose.	
14	29. The Agency shall, not later than 30th June of each year, prepare	Annual report
15	and submit to the Minister and the Auditor-General of the Federation, a	
16	report on the activities and administration of the Agency during the	
17	preceding year and shall include in the report a copy of the audited accounts	
1.8	of the Agency for the year and the auditor's report thereon.	
19	Common will be received Part VI-Warehouse Receipts (applied to a pro-	
20	30. A Warehouse Receipt shall only be issued by a Warehouse	Issuance of a Warehouse
21	Operator duly authorized and licensed to do so under this Act,	Receipt
22	in Addition 31(1) A Warehouse Receipt drawn and issued by a Warehouse	Warehouse Receipt as evidence
23	Operator shall be prima facie proof of the holder having proprietary rights in	of proprietary
24	the goods, अने अन्य का इन्हें भेटानाका उन्हें हैं के संबंधित तानका करिये हैं	ū
25	and the first test (2) A person acquires proprietary rights in the goods, in relation to a	
26	Warehouse Receipt, if that person is entitled to the ownership of the goods:	
27	the case (a) in returns for a binding commitment to extend credit or for	
	extension of an immediately available credit, whether or not drawn;	
29	Historia (b) as security for or in total or partial satisfaction of a pre-existing	
30	claim;	

	1	(c) by accepting delivery under a pre - existing contract for purchase;
	2	(d) in return for any consideration sufficient to support a pre - existing
	3	contract.
orm of	4	32(1) A Warehouse Receipt shall be supplied exclusively to licensed
Varehouse Leceipt	5	Warehouse Operators by the Agency.
	6	(2) A Warehouse Receipt shall bear such security features as may be
	7	prescribed in regulations made by the Agency.
Contents of a	8	33(1) The Warehouse Receipt shall contain the following
Varehouse Leceipt	9	information to be provided by the Warehouse Operator:
	10	(a) the name of the Warehouse Operator;
	11	(b) the location of the Warehouse;
	12	(c) the date of issue of the receipt;
	13	(d) the serial number of the receipt;
	14	(f) a description of goods and packages containing the goods,
	15	showing the quantity, numbers or weights of the goods inside their packages or
	16	any other fuller description as the Agency may, from time to time, prescribe in
	17	regulations;
	18	(g) the grade or class of commodity received and the standard
	19	description according to the official classification of the commodity made
	20	pursuant to any subsisting law and rules in force, except where the receipt
٠	21	conspicuously embodies a bold imprint that it is not negotiable;
	22	(h) provision for endorsement of transfer by negotiation or charges on
	23	value of goods;
	24	(i) signature of the Warehouse Operator; and
	25	(j) any other information as the Agency may, from time to time,
	26	prescribe in regulations.
	27	(2) A Warehouse Operator shall be liable to the person injured by
	28	information contained in a Warehouse Receipt, for damages caused by the
	29	omission of any term required to be included in the Warehouse Receipt under
	. 30	this Act.

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(2) A purchaser of a Warehouse Receipt shall be regarded to have

had notice of alteration, if before the purchase of the Warehouse receipt, the

•	1	purchaser or his agent took part or influenced the alteration of the	Warehouse
	2	Receipt.	:
	3	(3) A purchaser of an altered Warehouse Receipt who has	een found
e die eeu ee Meerikaanse	4	or could reasonably be imputed with possession of notice of alteration	n commits
	5	an offence under this Act and liable to be proceeded against under thi	s Act in the
	6	same way and manner as the Warehouse Operator.	
st or missin	g 7	38(1) Any loss, theft or destruction of the Warehouse Ro	ceipt shall
archouse eccipts	8	be reported by the holder of the warehouse Receipt to the Warehouse	e Operator
	9	who shall immediately report the loss to the Agency through t	he Central
	10	Registry.	. :
	11	(2) Where a negotiable Warehouse Receipt is lost, stolen or	destroyed,
and the second	12	a duplicate may be issued by the Warehouse Operator provided that	the request
	13	of the holder is accompanied by:	. *
	14	(a) a police report of the loss, theft or destruction of the rece	ipt;
	15	(b) an affidavit of loss, theft or destruction duly sworn to i	n a court of
	16	law;	. · · · ·
	17	(c) notice of loss, theft or destruction filed at the Central	Registry in
	18	the format stipulated by regulations; and	NE
	19	(d) proper and reliable identification of the owner of the	Warehouse
	20	Receipt. The control of the control	+ ** - 20
	21	(3) The Board may, by order published in the Gazette, pre-	scribe other
	22	requirements for the issuance of duplicate Negotiable and Non-	Negotiable
	23	Receipts.	Ţ4
	24	(4) An appeal relating to the issuance or otherwise of	a duplicate
ustilija in s ersternis	25	receipt shall be made to the Agency, if it is denied by the Warehouse	Operator.
a ke vide Perita es	26	(5) A Warehouse Operator shall not deliver goods which a	e subject of
	27	a loss or missing Warehouse Receipt except with prior notifica	ition to the
	28	Central Registry and issuance of a duplicate receipt in respect o	f the goods
	29	Concerned.	V.
	30	(6) A person who fraudulently obtained goods using	an original

1. Warehouse Receipt which has been reported missing or a Warehouse	
2. Receipt in respect of which a duplicate receipt has been issued commits an	
offence and liable on conviction to five years imprisonment without an	
4 August option of fine.	
5 (7) A person who after endorsing and delivering a Warehouse	
6 Receipt to another fraudulently reports it missing and obtains a duplicate	
7 Receipt commits an offence and liable on conviction to five year without an	
8 page 2 option of fine.	
9	Duplicate
10 'duplicate' is plainly placed shall be a representation and warranty by the	Warehouse Receipts
Warehouse Operator that such Warehouse Receipt:	
(a) is an accurate copy of the original receipt; and	
13 (b) has the same rights as the original receipt issued and	
14 outstanding at the date of issue of the duplicate.	
15 (2) A duplicate receipt issued shall have the same standing as the	
original and shall not impose upon the Warehouse Operator any less or	
17 and an additional liability of the state	
18 40(1) All Warehouse Receipts on commodities financed by banks	Trading Warehouse Receipts on
shall be traded on a commodity exchange where such commodities are listed	eommodity exchanges
20 on the Exchange for trading.	
21 (2) Warehouse Receipts on commodities that are not financed by	
banks may also be traded on the commodities exchange where the	
23 commodities are listed on the Exchange.	
24 PART VII - RIGHTS AND OBLIGATIONS OF A WAREHOUSE OPERATOR	
25 41(1) Except as provided under this Act or any regulations made	Obligation of a Warehouse
26 from time to time by the Agency, a Warehouse Operator shall deliver stored	Operator to delive
27 goods upon demand made by the holder of the Warehouse Receipt or	
28 depositor, if the holder or depositor:	
29 (a) makes full payments for the Warehouse Operator's charges for	
30 storage and other services relating to the goods either through the clearing	

1.	house if the stored commodities are traded on the exchange or directly through
2	the medium prescribed by the operator if the commodities are not traded on the
3	exchange;
4	(b) signs relevant documents proving the delivery of the goods; and
5	(c) satisfies the Warehouse Operator of the identity of the individual
6	taking possession of goods; or
7	(d) where payment in lieu of lien has not been made, after deducting
8	the exact quantity of the goods, value of which at open market value as at that
9	date, is equal to accrued lien due to the Warehouse Operator, plus ancillary
10	costs if any.
11	(2) A Warehouse Operator shall not issue negotiable Warehouse
12	Receipts for goods in respect of which the Warehouse Operator, its directors or
13	its staff has interest except.
14	(3) A Warehouse Operator shall not trade in goods which it is licensed
15	to store, except as may be permitted by regulations made by the Agency.
16	(4) Where a Warehouse Operator by regulation is permitted to trade in
17	its own goods, and in fulfilling any additional condition for grant of the licence,
18	the Warehouse Operator must ensure that:
19	(a) there is a clear separation of the goods owned by it from other
20	goods it is licensed to store;
21	(b) there are clear and transparent records available to show the
22	demarcation of the goods;
23	(c) it issues receipt in respect of its goods indicating that the goods
24	belong to it;
25	(d) it adheres to such other conditions as the Agency may from time to
26	
27	
28	Warehouse Operator shall deliver the goods in accordance with the demand by

a Warehouse Receipt holder or, as the case may be, the depositor.

(2) Where a Warehouse Operator refuses to deliver the goods as

Obligation to deliver in accordance to the demand of the holder

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1	demanded by the holder or depositor of a Warehouse Receipt the burden	
2	shall be upon the Warehouse Operator to establish the existence of any	
3	lawful excuse for the refusal.	
4	(3) Where a Warehouse Operator refuses to deliver the goods as	
5	demanded by the depositor or holder of a Warehouse Receipt because of the	
6	reason that the Warehouse Receipt was altered, the holder or depositor who	
7	had notice of alteration shall be prevented from making further demands	
8	based on any proprietary rights in the Warehouse Receipt than those	
9	provided on the altered Warehouse Receipt.	
10	43. Subject to the provisions of sections 45 and 46 of this Act, a	Justification for delivery of goods
11	Warehouse Operator shall deliver goods only after being satisfied that:	delivery of goods
12	(a) the person receiving the goods is lawfully entitled to the	
13	possession of the goods; and	
14	(a) by the terms indicated in the Warehouse Receipt issued for	
15	particular goods, that person is entitled to delivery, either by himself or on	
16	his written authorization, to another person.	*
17	44(1) A Warehouse Operator shall not deliver the goods if, prior	Liability for wrongful delivery
18	to delivery, he receives information or otherwise becomes aware that a	of goods
19	person to whom delivery is about to be made is not legally entitled to the	
20	delivery.	
21	(2) A Warehouse Operator who:	
22	(a) is informed that the person who claims delivery of the goods is	
23	not in fact lawfully entitled to the possession of the goods;	
24	(b) ignores the information not to make delivery of the goods,	
25	under paragraph (a) of this subsection; and	
26	(c) had information or knowledge that the delivery about to be	
27	made was to a person not lawfully entitled to the possession of the goods,	
28	and proceed to deliver the goods; shall be liable for conversion to all persons	

having proprietary rights in or in the possession of the goods in the exact

market value of the goods wrongfully delivered and on conviction to a term

goods and packages delivered.

of five years imprisonment. ĩ Exception to 2 45. The Warehouse Operator shall not be liable for failure to deliver obligation to deliver 3 the goods to the depositor, or owner of the goods, or to a holder of a Warehouse 4 Receipt given for the goods at the time of the deposit of the goods, even if such 5 receipt is negotiable, in a situation where the goods have been lawfully sold or 6 disposed of: 7 (a) because of their perishable or hazardous nature; or 8 (b) to satisfy the Warehouse Operator's lien, provided that in each case 9 the Warehouse Operator shall have given prior notice of sale to the owner or 10 holder of the Warehouse Receipt and shall pay over to the owner sale proceeds 11 in excess of his due lien. Liability for 12 46.-(1) Except as otherwise provided in this Act, where a Warehouse failure to cancel Warehouse Operator delivers goods for which he had issued a negotiable receipt, he shall 13 Receipt after the delivery of goods 14 retrieve and cancel the receipt. 15 (2) Where a Warehouse Operator fails to retrieve or cancel the receipt 16 as provided for under subsection (1) of this section, and a third party purchaser 17 without notice acquires title to the receipt, the Warehouse Operator shall 18 remain liable for the market value of the goods. 19 (3) A Warehouse Operator who delivers goods for which he had 20 issued a negotiable receipt, but fraudulently failed to retrieve and cancel the 21 receipt, commits an offence and liable on conviction to imprisonment for a 22 term of two years and in addition shall pay the prevailing market value of the 23 goods. 24 47.-(1) Except as otherwise provided in this Act, where a Warehouse Liability for failure to cancel or mark Warehouse 25 Operator delivers part of the goods for which he had issued a negotiable Receipt after delivery in parts 26 Warehouse Receipt he shall: of goods 27 (a) retrieve and cancel that receipt and issue a new receipt for the 28 remaining goods; or 29 (b) endorse conspicuously on the receipt the number or quantity of the

1	(2) Upon cancellation or endorsement of a Warehouse Receipt as	
2	provided in subsection (1) of this section, a Warehouse Operator shall	
3	immediately register the cancellation or endorsement with the Central	
4 .	Registry.	
5	(3) A Warehouse Operator who fails to comply with the provisions	
6	of subsection (1) of this section commits an offence and is liable on	
7	conviction to imprisonment for a term of three years and in addition liable to	
8	pay the market value of the goods not delivered.	
9	(4) Where a receipt is not retrieved or cancelled as provided under	
10	subsection (1) of this section and the purchaser acquires title to the receipt	
11	before or after the delivery of any portion of the goods, the Warehouse	
12	Operator shall remain liable.	
13	48. A Warehouse Operator who fails to comply with the provisions	Liability for loss or theft of a
14	of section 39 of this Act is liable for failure to deliver goods to a person who	Warehouse Receipt
15	acquires in good faith, a lost, stolen or destroyed Warehouse Receipt without	
16	notice that a duplicate receipt has been issued or goods already delivered;	
17	and liable on conviction to imprisonment for a term of not less than one year.	
18	49(1) A Warehouse Operator shall take all necessary precautions	Delivery of goods
19	to ensure that the delivery of goods is made to a person who has lawfully	to persons with valid titles or right
20	obtained a Warehouse Receipt.	· · · · · ·
21	(2) A Warehouse Operator's title or right to the possession of goods	•
22	shall only be derived:	
23	(a) directly or indirectly from a transfer made by a depositor at the	
24	time of or subsequent to deposit of goods; or	
25	(b) by a Warehouse Operator's lien on the goods.	•
26	(3) Unless the title or right to possession of the goods by a	
27	Warehouse Operator is obtained in accordance with provisions of	
28	subsection (2) of this section no title or right to possession of goods shall	
29	exonerate the Warehouse Operator from liability for refusing to deliver the	

goods according to the terms indicated on the Warehouse Receipt.

Liability for wrongful description of goods 1

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50. Subject to the provision of subsection (2) of section 49 of this Act, a Warehouse Operator shall be liable to the holder of a Warehouse Receipt for the goods named in the Receipt not being in existence or by failure of the goods delivered not corresponding with the description in the Warehouse Receipt subject only to changes that may occur in the goods, over time when stored in accordance with the conditions specified in this Act or by regulations made pursuant to this Act.

Registration of Warehouse Receipts 51. A Warehouse Operator shall register in favour of a depositor of goods in the Central Registry every Warehouse Receipt issued by the Warehouse Operator at a fee to be approved by the Agency.

Liability for loss or injury to goods 52.-(1) Except for unavoidable damages or deterioration associated with the nature and type of the goods and mode of storage provided under this Act and regulations made pursuant to this Act, a Warehouse Operator is liable for damages for loss of, or injury to the goods caused by the Warehouse Operator's failure to exercise due and reasonable care as circumstances may demand.

- (2) The provision of subsection (1) of this section notwithstanding, the owner of the goods is required to disclose to the Warehouse Operator any peculiarity as they relate quality parameters associated with the goods to be stored. Where there is a failure to disclose by the owner of the goods, the liability for non-disclosure under (1) shall shift to the owner of the goods.
 - (3) The depositor shall complete a disclosure form for the goods deposited in line with the format provided by the Agency.

Separation or mixing of fungible goods

- 53.-(1) Unless as may otherwise be prescribed in regulations issued by the Agency, a Warehouse Operator shall keep separate the goods covered by each receipt for ease of identification and delivery of the goods.
- (2) Where packing, processing, substitution or other transformation of goods is authorized by the depositor, the transformed products of those goods shall at all times be kept separate.
 - (3) Fungible goods mixed together under subsection (2) of this

1	section, are owned in common by the persons entitled to them and the	
2	Warehouse Operator is severally liable to each owner for that owner's share.	
3	54(1) Subject to regulations made from time to time by the	Warehouse Operator's right
4	Agency, a Warehouse Operator's lien on goods deposited or the proceed of	to lien
5	such goods shall derive from all:	
6	(a) lawful charges for storage and preservation of goods;	
7	(b) lawful claims for money advanced, interest, insurance,	
8	transportation, labour, weighing, and other charges and expenses in relation	
9	to such goods;	
10	(c) reasonable charges and expenses incurred for notice and	
11	advertisements of sale; and	
12	(d) sale of the goods where there is default in satisfying the	
13	Warehouse Operator's lien.	
14	(2) The term "Warehouse Operator's Lien" used in subsection (1)	
15	of this section is the right of a Warehouse Operator to recoup fees and	
16	charges for services rendered or supplied or repayment of sums advanced in	
17	accordance with the provisions of subsection (1) of this section and the term	
18	"right of lien" shall be construed accordingly.	
19	55. A Warehouse Operator's Lien may be enforced subject to the	Enforcement of lien
20	provisions of section 54 of this Act:	
21	(a) against all goods, whenever deposited, belonging to the person	
22	who is liable as debtor for the claims in regard to which the lien is asserted;	
23	and	
24	(b) against the established interest of the depositor in any other	
25	goods deposited with the Warehouse Operator, whether or not deposited by	
26	the debtor himself, provided that such exercise of lien shall only be to the	
27	extent and value of the established debtors interest in these other goods.	
28	56. A Warehouse Operator shall lose the right to the lien upon the	Loss of right of lien
29	goods by:	
30	(a) surrendering possession of the goods; or	

	1	(b) refusing to deliver the goods upon demand made in accordance
	-2	with the provisions of this Act.
Statement of	3	57. Where a negotiable receipt is issued for goods, the Warehouse
charges under lien	4	Operator shall have no lien on goods except for charges for storage, processing
	5	or such other endorsements on the face of the receipt as may be prescribed by
	6	regulations made under this Act provided that no lien shall be exercised against
	7.	a third party purchaser for value over any sums or liabilities incurred by the
	8	depositor of the good.
Enforcement of lien	9	58(1) A Warehouse Operator's lien may be satisfied by:
or nen	10	(a) the sale of a portion of the deposited goods in satisfaction of the
	11	lien and any costs associated with the sale at the prevailing market price;
	12	(b) other remedies allowed by law for the enforcement of a lien
	13	against personal property; or
	14	(c) any other action for recovery of the Warehouse Operator's claim.
	15	(2) A Warehouse Operator who has a valid lien against the person
	16	demanding the goods may refuse to deliver the goods until the lien is satisfied.
·	17	(3) Other remedies available under the law that a creditor may have
	18	against a debtor for the collection from a depositor of all charges and advances
	19 .	which the depositor has expressly or impliedly contracted with a creditor, shall
	20	also be available to a Warehouse Operator notwithstanding the Warehouse
	21	Operator's Lien on the goods.
Perishable and hazardous goods	22	59,-(1) Where the goods are:
nazardous goods	23	(i) perishable in nature;
	24	(ii) likely to deteriorate in value;
	25	(iii) in a state of foul odour;
	26	(iv) corrosive and leaking;
	27	(v) highly inflammable or explosive; and
	28	(vi) likely to cause injury to life and other property, the Warehouse
	29	Operator shall give notice to the owner or to the person in whose name the
	30	goods are stored seeking for approval to deal with the goods as is reasonable

1		and possible under the circumstances including the removal of the goods	
2		from the warehouse.	
3		(2) Where a notice under subsection (1) of this section is for the	
4		removal of the goods and the person fails to comply with the notice to	
5		remove the goods from the Warehouse, within the time so specified, the	
6		Warehouse Operator may sell the goods with or without advertising in order	
7		to satisfy any lien he may have on the goods.	
8		(3) Where after reasonable efforts have been made, the Warehouse	
9		Operator is unable to sell the goods, the Warehouse Operator may dispose of	
10		the goods in any lawful manner, and shall incur no liability by reason of such	
11		disposal.	
12		PART VIII - NEGOTIATION AND TRANSFER OF WAREHOUSE RECEIPTS	
13		60(1) A negotiable Warehouse Receipt is negotiated by its	Requirements of negotiation of a
14		endorsement by the transferor and delivery to the transferee and registration	Warehouse Receip
15		of the interest transferred at the Central Registry, provided that the non	
16		registration of the transferred interest shall not at any time give any	
17		advantage to the transferor of the interest except otherwise expressly	
18		provided by regulations.	
19		(2) Registration of a notice of transfer of interest shall be a notice to	
20		the whole world of the transfer.	
21		(3) A negotiable Warehouse Receipt is duly negotiated when	
22		negotiated as provided in subsection (1) of this section to another person in	
23		good faith and for value.	
24		61(1) A Warehouse Receipt holder acquires after negotiation as	Rights derived from negotiation
25		provided under this Act:	month in Bottation
26		(a) title to the Warehouse Receipt;	
27		(b) title to the goods, including, to the extent that such activities are	
28		authorized by the depositor and noted on the Warehouse Receipt, the	
29	***************************************	packed, processed, substituted or otherwise transformed goods of the	
30		depositor;	

Loss of rights to goods

1	(c) all rights accruing under the law of agency or estoppel, including
2	rights to goods delivered to the Warehouse Operator after the Warehouse
3	Receipt was issued;
4	(d) the obligation of the Warehouse Operator to hold or deliver the
5	goods according to the terms of the Warehouse Receipt and any related storage
6	agreement fee; and
7	(e) liability to pay outstanding storage charges, advances and other
8	fees endorsed on the Warehouse Receipt.
9	(2) Title and rights acquired under subsection (1) of this section are
10	not defeated by the surrender of the goods by the Warehouse Operator.
11	(3) No lien shall attach by virtue of any judicial process to goods in the
12	possession of a Warehouse Operator for which the Warehouse Receipt is
13	negotiable except where:
14	(a) a Warehouse Receipt is originally issued upon delivery of the
15	goods by a person who had no power to dispose of the goods
16	(b) the receipt is first surrendered to the Warehouse Operator or its
17	negotiation is enjoined by court order, and the Warehouse Operator shall not be
18	compelled to deliver the goods in accordance with any judicial process until
19	(c) the receipt is surrendered to the Warehouse Operator or made a
20	subject of litigation before a court of competent jurisdiction or arbitral tribunal.
21	(4) A person who purchases a Warehouse Receipt for value without
22	notice of the judicial or arbitral process takes the goods free of the lien imposed
23	by the judicial or arbitral process without removing the liability of the transfer
24	or to any claim against him in that respect.
25	62(1) A Warehouse Receipt once issued creates a charge on the
26	goods deposited at the Warehouse.
27	(2) A Warehouse Receipt does not confer any right in goods against a
28	person who:
29	(a) before the issue of the receipt had a legal interest or perfected
30	security interest in such goods; and

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28 29 of the agreement with the transferor.

transferor and the transferee.

1	(b) neither delivered or entrusted the goods or any bill of lading,	
2	Warehouse Receipt delivery order or other document of title covering the	
3	goods to the depositor with actual or apparent authority to ship, store, pack,	
4	process, transform or sell the goods; nor acquiesced in the procurement by	
5	the depositor or his or her nominee of any Warehouse Receipt or other	
6	document of title covering the goods.	
7	(3) A buyer of fungible goods sold and delivered by a Warehouse	
8	operator who is also in the business of buying and selling such goods shall	•
9	take such goods free of any claim under a Warehouse Receipt even though it	
10	has been duly negotiated.	
11	63(1) A transferee of a negotiable Warehouse Receipt who has	Rights acquired
12.	taken the Warehouse Receipt by purchase, delivery and or registration	without due negotiation
13	acquires the title and rights which the transferor had or had actual authority	
14	to convey.	
15	(2) In the case of a non-negotiable Warehouse Receipt, it shall not	
16	be registrable or tradable on a commodity exchange and is only transferable	
17	with prior notice in writing to the Warehouse Operator that issued it, the	
18	endorsement of both the transferor and the Warehouse Operator on the face	
19	of it and delivery to the transferee.	•
20	(3) A Warehouse Operator shall not issue a negotiable Warehouse	
21	Receipt in respect of goods already covered by a non-negotiable receipt	
22	except the non-negotiable receipt has been retrieved and cancelled.	
23	64(1) A transferee of a duly negotiated Warehouse Receipt, shall	Rights of a
24	acquire against the transferor, the title to the goods.	transferce of a Warehouse Receipt
25	(2) The title acquired by the transferee shall be subject to the terms	

(3) The court may order a Warehouse Receipt to be transferred

where it is proved that there was an agreement to that effect between the

Rights and obligations of a transferor and a transferee of a negotiable Warehouse Receipt

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65.-(1) The transferee of a negotiable Warehouse Receipt for value and in good faith, shall have the right to compel the transferor of such receipt to endorse the receipt in a case where the endorsement is essential for registration of the transferred interest.

- (2) All negotiable Warehouse Receipts transferred shall be endorsed and the endorsed interest registered at the Central Registry.
- (3) The endorsement, delivery or registration of a Warehouse Receipt in good faith, shall not make the transferee liable for any default or fraudulent acts on the receipt occasioned by the Warehouse Operator or previous endorsers.

Warranties on negotiation of the Warehouse Receipt

- 66.-(1) The negotiation of transfer by delivery, endorsement and registration of new interest in the Warehouse Receipt for value, shall be an adequate proof or warranty for a third party purchaser for value without notice that the person who negotiates, transfers, delivers and in the case of non negotiable warehouse receipts assigns that Warehouse Receipt does so because:
 - (a) the receipt is genuine; and
- (b) has a legal right to negotiate, transfer or deliver the WarehouseReceipt.
- 20 (2) The transfer of goods in a contract between the parties relating to a
 21 Warehouse Receipt implies that the goods involved are merchantable and fit
 22 for that particular purpose.

PART IX - LICENSING PROCEDURE

Issuance of licences

- **67.-**(1) A person shall not operate a commercial Warehouse without a valid license issued by the Agency.
- (2) The Agency may, upon application in the prescribed form, issue to
 a Warehouse keeper a license for the operation of a commercial Warehouse in
 accordance with the provisions of this Act.
- 29 (3) In issuing a license under subsection (2) of this section, the 30 Agency shall satisfy itself that:

(b) publish the application in two national newspapers requesting

for objections in accordance with rules prescribed in regulations made

required; and

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	1	pursuant to this Act.
	2	(3) The Agency shall, upon being satisfied that a Warehouse is
	3	suitable for the storage of the goods in the license classification and fulfilment
	4	of all other conditions grant a Warehouse license to the applicant in the
	5	classification applied for upon payment of the prescribed fees.
	6	(4) Every Warehouse Operator shall display the license issued by the
	7	Agency in a conspicuous place at the entrance of the Warehouse or at any other
	8	place on the premises during working hours as regulations may prescribe.
Validity and	9	70(1) The validity of a license granted under this Act shall be twelve
Renewal of license	10	months or such other periods, not exceeding three years, as the Agency may
	11	from time to time determine and renewable on terms and conditions as may be
	12	specified in regulations.
	13	(2) The Agency shall by regulations prescribe procedures for the
	14	renewal of licences prior to their expiration.
	15	(3) Licenses issued under this Act shall be renewed annually on or
	16	before each anniversary of the granting of the license and the payment of the
	17	prescribed fees to the Agency.
Conditions for	18	71(1) A license shall not be issued by the Agency unless the
the issuance of a license	19	applicant has satisfied all of the conditions prescribed in this Act and
	20	regulations made pursuant to this Act in respect of the type and category of
	21	license applied for.
	22	(2) Prior to issuing a license under this Part, the Agency shall ensure
	23	that:
	24	(a) the applicant is in possession of a Warehouse, whether as a lessee
	25	or owner;
	26	(b) in the case of a lease, regulations shall prescribe the minimum
	27	lease period;
	28	(c) upon inspection, the Warchouse is suitable for warehousing of the
	29	category of goods or products with all required appurtenances;

(d) the applicant's director or manager or its principal officers, have

Warehouse Operator the opportunity of being heard on the matter.

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a license

	1	(2) A person aggrieved with the decision or action taken by the
	2	Agency in subsection (1) of this section, may appeal to the Board.
	3	(3) Where a license is revoked or has expired, the Warehouse
	4	Operator shall terminate, in the manner prescribed by the Agency, all
	5	arrangements covering the receiving, storing, shipping, conditioning or
	6	handling of commodities in the Warehouse covered by the license.
	7	(4) Without prejudice to the provision of subsection (3) of this section,
	8	the Warehouse Operator shall be permitted, under the direction or supervision
	9	of the Agency to deliver commodities previously received either to the holders
	10	of Warehouse Receipts or at its own costs to other licensed Warehouses.
	11	(5) During the period of suspension of a license, the Warehouse
	12	Operator may, under the direction or supervision of the Agency, operate the
	13	Warehouse and may only receive commodities for storage, conditioning,
	14	shipping or handling during the term of such suspension as may be prescribed
	15	in regulations made by the Agency.
Effect of	16	74. The revocation or termination of a license pursuant to the
evocation or ermination of	17	provisions of this Act shall not affect the validity of receipts issued under the
icense	18	license, and the Warehouse Operator shall continue to comply with the
	19	provision of this Act with regard to receipts validly issued.
Furnishing of a	20	75(1) A Warehouse Operator applying for a license to operate a
oond by applicant	21	Warehouse shall, as a condition for the granting of the license, execute and
	22	submit to the Agency, for filing, a bond in the form and substance acceptable to
	23	the Agency to secure the faithful performance of the applicant's obligations as a
٠	24	Warehouse Operator.
	25	(2) Where the Agency determines that a previously approved bond is,
	26	or for any cause is or has become insufficient, it may require an additional bond
	27	or bonds to be given by the Warehouse Operator concerned, conforming with
	28	the requirements of this section.
er e	29	(3) Unless the additional bond referred to under subsection (2) of this

section is given within the time fixed by a written demand for it by the Agency,

1	the license of the Warehouse Operator may be suspended or revoked by the			
2	Agency.			
3	76. A person injured by the breach of any obligation in respect of	Right of action on a bond		
4	which a bond is given, under section 75 of this Act, is entitled to sue in			
5	person on the bond in court, to recover the damages sustained by the breach.			
6	77(1) Upon the filing and approval by the Agency of a bond in	Designation as a licensed		
7	compliance with the requirements of this Act, for the operation of a licensed	Warehouse		
8	Warehouse, the Warehouse may be designated as a licensed Warehouse.			
9	(2) Save as provided under this Act, a Warehouse shall not be			
10	designated as a licensed Warehouse unless a license has been issued as stated			
11	under section 18 of this Act.			
12	(3) An individual who contravenes the provision of subsection (2)			
13	of this section commits an offence and liable on conviction to a term of			
14	imprisonment of not less than three years or a fine of three million Naira or to			
15	both fine and imprisonment.			
16	(4) A body corporate who contravenes the provision of subsection			
17	(2) of this section commits an offence and liable on conviction to a fine of ten			
18	million Naira.			
19	78(1) The Board may, by notice published in the Gazette classify	Classification of Warehouses		
20	a licensed Warehouse in accordance with its:	Theological		
21.	(a) single or group of commodities which it is licensed to store;			
22	(b) ownership;			
23	(c) location;			
24	(d) surroundings;			
25	(e) capacity;			
26	(f) conditions or other qualities; and			
27	(g) such other classification as the Board may from time to time			
28	prescribe.			
20	(2) The Board may prescribe different types of licenses that may be			

issued relating to different classes of Warehouses with a view to maintaining standards.

Insurance of goods, casualty insurance and recovery of loss 3

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- 79.-(1) A Commercial Warehouse Operator shall be obliged to insure its warehouse structures and facilities for its own benefit.
- (2) Subject to regulations issued from time to time by the Agency, a Warehouse Operator shall subject to other provisions of this Act, ensure that goods in its custody are at all times insured against all common perils such as but not limited to loss by fraud, theft, fire, employee infidelity, disasters including drought, flooding, sabotage, internal explosion, windstorm and any other disasters or perils and such other perils as the Agency may determine by regulations made under this Act.
- (3) A Warehouse Operator shall keep exposed in a conspicuous place in the Warehouse, a notice in bold letters stating briefly the conditions under which the goods are insured under this Act.
- (4) A Warehouse Operator shall take prompt steps as may be necessary and proper to collect any money which becomes due under a contract of insurance entered into by the Warehouse Operator for the purpose of fulfilling the insurance and bonding requirements under this Act, and shall as soon as the money is collected, promptly pay any person entitled to receive the money.
- (5) A Warehouse Operator shall where appropriate for the purpose of fulfilling the insurance and bonding requirements under this Act, pay premiums, permit inspections and make reports as may be required under the terms of its contracts with insurance and bonding companies.
- 80. The Agency shall ensure that reliable data containing the identity of Warehouse owners, Warehouse Operators, licensed inspectors, reports of inspection of Warehouses and a list of all revoked licences are made available, on request, by any person or furnished periodically to the public.

Publication of particulars of Warehouse Owners and Operators

(5) A Certificate of Registration signed by the Registrar shall be conclusive evidence of registration of interest in a Warehouse Receipt.

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84.-(1) The Registrar shall maintain a Register containing all transactions carried on at the Central Registry in a consecutive or

Maintenance of a register and on-line operations

	I	chronological order all transactions.
	2	(2) Provision shall be made at the Central Registry for on-line
	3	operations.
Power to make Regulations for	4	85. The Agency shall make such regulations and rules as are
the Central Registry	5	necessary for the day to day operations of the Central Registry including
3.2.vy	6	modalities for on-line transactions.
	7	PART XI - APPOINTMENT OF WAREHOUSE INSPECTORS
Power to appoint Inspectors	8	86(1) The Agency may appoint or otherwise authorize persons or
mspectors	9	groups of persons as inspectors ("Warehouse Inspectors").
	10	(2) The Agency shall prescribe in the regulations qualifications of
	11	persons to be appointed as a Warehouse Inspectors.
	12	(3) A Warehouse Inspector appointed pursuant to the provisions of
	13	this Act shall in collaboration with relevant authorities inspect premises and
	14	goods kept in a Warehouse to ensure that a Warehouse Operator is in
	15	compliance with the provisions of this Act and regulations issued pursuant to
	16	this Act.
	17	(4) A Warehouse Inspector or any other person with written
	18	authorization from the Agency may at any reasonable time during the day, enter
	19	into a Warehouse premises for the purpose of ensuring that the provisions of
	20	this Act and its regulations are adhered.
Inspection of Warehouses by	21	87. The Agency or its appointed agent may inspect any licensed
the Agency	22	Warehouse with a view to investigating and ascertaining the:
	23	(a) storage facilities in the Warehouse;
	24	(b) classification of goods;
	25	(c) weighing arrangement;
	26	(d) certification of goods; and
	27	(e) compliance with the provisions of this Act
Fees examination and inspection	28	88. The Agency shall, in consultation with the Board, by notice
of Warehouses,	29	published in the Gazette, prescribe the fees to be charged in respect of:
	30	(a) examination and inspection of Warehouses;

			:	
2018	Nigeria Independent Warehouse Regulatory Agency (Establishment, Etc) Bill, 20	18 C 3087	Bill, 20.	18 C 3089
1	(b) licenses issued under the Act;		nall be	
2	(c) renewal of licenses;		for its	
3	(d) issue of negotiable Warehouse Receipt books; and		as the	
4	(e) carrying out and performing such other functions conferred on			
5	it under this Act or by regulations made pursuant to this Act.		receipt	Delivery of goods
6	89. A person who obstructs a Warehouse Inspector or any other	Obstructing a	of such	without obtaining negotiable receipt
7	authorized person in the exercise of the power conferred upon him by this	Warehouse Inspector	of that	
8	Act or who neglects or refuses to produce to a Warehouse Inspector or any		ible to	
9	other authorized person, any goods, documents, book of accounts or other		ss than	
10	such records, commits an offence and is liable on conviction to			
11	imprisonment for three months or to a fine not exceeding five hundred		!	Negotiation of
12	thousand Naira.		ere is a	receipt for mortgaged goods
13	PART XII - OFFENCES AND PENALTIES	-0		
14	90(1) A person, who, after the commencement of this Act and the	Operating a	rwards	
15	expiration of the designated period under subsection 1 of section 14 of this	Warehouse without a license	vant of	
16	Act, operates a commercial Warehouse without obtaining a license as	a ricense	ible on	
17	required under this Act, commits an offence and liable on conviction to a		5 a fine	
18	term of imprisonment not exceeding five years, or to a fine not less than			
19	three million Naira or to both fine and imprisonment.		ılters a	Alteration of
20	(2) A person who continues to operate a commercial Warehouse		mits an	document
21	after the suspension or revocation of its operating license in accordance with	e e	eeding	
22	the provisions of this Act commits an offence and liable on conviction to a		ne and	
23.	term of imprisonment not exceeding five years or to a fine of two million		·	
24	Naira or to both fine and imprisonment.		under	Aiding and
25 .	91(1) A Warehouse Operator, its employee, agent, or servant who	Issuance of false	ent for	abetting
26	issues or aids in the issuance of a receipt knowing that the goods for which	receipts where goods have not been received	for the	
27	such receipt is issued have not been received by the Warehouse Operator, or	ocan received		
28	are not under his direct control at the time of issuing such receipt, commits		Act for	General penalty
29	an offence and is liable on conviction to a term of imprisonment not		ofnot	
30	exceeding two years or to a fine not exceeding two million, five hundred			

licensed to store and prescribing detailed and strict conditions for such trade

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	i	expiration of a period of one-month after a written notice of intermon to
	2	commence the suit had been served on the Agency by the intending plaintiff or
	3	his agent and the notice shall clearly state me:
	4	(a) cause of action;
. 0	5	(b) particulars of the claim;
) · · · · · · · · · · · · · · · · · · ·	6	(b) name and place of abode of the intending plaintiff; and
	7	(c) relief which he claims.
	8	(2) The notice referred to in subsection (1) of this section and any
2	9	summons, notice or other document required or authorized to be served on the
	10	Agency under this Act or any other law, may be served by:
	11	(a) delivering it to the Director-General; or
	12	(b) sending it by registered post addressed to the Director - General at
	13	the Head Office of the Agency.
Restriction on	14	106. In any action or suit against the Agency, no execution shall be
execution against property of the	15	levied or attachment process issued against the Agency unless not less than 30
Agency	16	days' notice of the intention to execute or attach has been given to the Agency.
Indemnity of	17	107(1) A member of the Board or any employee or other person
officers of the Agency	18	performing any function of the Agency under the direction of the Board shall
	19	not be personally liable for any civil proceedings or for any act or omission
	20	carried out in good faith, in accordance with the law, rules and regulations and
	21	in the regular performance of his or her functions.
	22	(2) A member of the Board, Registrar, officer or employee of the
	23	Agency shall be indemnified out of the assets of the Agency against any
	24	proceedings brought against him in his capacity as a member of the Board,
	25	Registrar, officer or employee of the Agency where the act complained of is not
	26	ultra vires his powers.
Interpretation	27	108. In this Act, unless the context otherwise requires:
	28	'Agency' means the Nigerian Independent Warehouse Regulatory Agency
	29	established under section 3 of this Act;
		•

1	'appropriate authority' or Minister means the Minister in charge of trade and
2	investment;
3	'Arbitral Panel or Panel' means the panel established under section 102;
4	'Board' means the governing board of the Agency established under section
5	4 of this Act;
6	'bond', has the meaning ascribed to it by section 75 of this Act;
7	'Central Registry' means the Central Registry established under section 81
8	ofthis Act;
9	'commodity' under this Act includes raw, conditioned, agricultural produce,
10	solid minerals or products in liquid or gaseous form and such other goods as
11	the Agency shall from time to time, following a viability study and after
12	stakeholder consultation with approval of the Minister designate as
13	commodities for storage in commercial Warehouses;
14	'commingle' means the storage of commodities by class, under
15	circumstances other than identity preserved;
16	'conditioning' include the process of drying and cleaning of commodities;
17	'court' means the Federal High Court;
18	'depositor' means any person who deposits a commodity in a Warehouse for
19	storage, handling, or shipment, or who is the owner or legal holder of an
20	outstanding Warehouse Receipt or who is lawfully entitled to possession of
21	the commodity;
22	'delivery' means voluntary transfer of possession from one person to another
23	'fungible goods' means goods or commodities whose individual units are
24	capable of mutual substitution;
25	'goods' for the purposes of this Act shall mean commodities;
26	'holder' means a person who is in possession of a Warehouse Receipt
27	whether negotiable or non negotiable, and who has proprietary interest in
28	the goods;
29	'identity preserved' means the handling of a commodity in such a manner
70	that guarantees the return of the actual quality and quantity of the

- 1 commodity to the depositor;
- 2 'license' means a license issued under this Act and includes any renewals and
- 3 amendments of the license except where the context otherwise requires;
- 4 'licenced Warehouse' means any Warehouse for which the Agency, subject to
- 5 other terms and requirements of the Act, has issued a license;
- 6 'Minister' means the Minister responsible for trade and investment;
- 7 'order' means an order by endorsement on the Warehouse receipt;
- 8 'person' means any individual, corporation, two or more persons having a joint
- 9 or common interest, or other legal or commercial entity;
- 10 'prescribe' means prescribe in the regulations;
- 11 'President' means the President of the Federal Republic of Nigeria;
- 12 'regulator' under this Act means the Agency and the Securities and Exchange
- 13 Commission:
- 14 'revocation' means the permanent removal of a Warehouse Operator's license
- 15 by the Agency pursuant to the powers conferred on it under this Act;
- 16 'suspension' means the temporary removal of a license actuated by any action
- 17 or measure taken pursuant to the provisions of this Act;
- 18 'Warehouse' or 'commercial Warehouse' under this Act mean any building.
- 19 structure or other protected enclosure approved by the Agency to be used or
- 20 useable, for the storage or conditioning of commodities or buildings used for
- 21 storage purposes or including operation of a Warehouse which issue or purport
- 22 to issue Warehouse receipt;
- 23 'Warehouse Inspector' means a person authorised by the Agency or the
- 24 regulator to carry out inspection for accreditation of warehouses for issuance of
- 25 operating license;
- 26 'Warehouse Operator' means a person registered under this Act engaged in the
- 27 business of operating a Warehouse for receiving, storing, shipping or handling
- 28 of commodities for compensation and includes the agent or employee the
- 29 scope of whose actual or apparent authority renders such person to exercise
- 30 rights or become liable under the Act; and includes directors and shareholders

1	of a limited liability company licensed under this Act;	
2	'Warehouse Receipt' means a document of title to specific goods of a certain	
3	quality and quantity stored in a licensed, bonded and named Warehouse	
4	which may be negotiable or non negotiable.	
5	109. This Bill may be cited as the Nigeria Independent Warehouse	Short title
6	Regulatory Agency (Establishment, Etc.) Bill, 2018.	
7	SCHEDULE	
8	Supplementary Provisions Relating To The Board	
9	[Section 4 (3)]	
10	Proceedings of the Board	
11	1(1). Subject to the provisions of this Act, the Board may make	
12	standing orders regulating its proceedings or any of its committees thereof.	
13	(2) Questions for determinations shall be decided by a majority of	
14	the members present and voting thereon and, in the event of equality of	
15	votes, the chairman, shall have a second or casting vote.	
16	(3) Standing orders made for a committee shall provide for the	
17	Committee to report to the Board on any matter referred to it by the Board.	
18	(4) The quorum of the Board shall be one-third of the members of	
19	the Board and the quorum of a committee of the Board shall be fixed by the	
20	Board.	
21	(5) The Board may invite any person to attend and participate at	
22	any of its meetings provided that a person so co-opted shall only be in	
23	attendance and shall not count towards the quorum or vote at the meeting.	
24	Meetings of the Board	
25	2(1) Subject to the provisions of any standing orders of the Board,	
26	the Board shall meet whenever it is summoned by the chairman, and if the	
27	chairman is requested to do so, by notice in writing given to him by not less	
28	than five other members, he shall summon a meeting of the Board to be held	
29	within fourteen days from the date on which the notice is given.	
30 -	(2) At any meeting of the Board, the Chairman shall preside or in	

l	his absence, the members present at the meeting, shall appoint one of their
2	members to preside.
3	(3) Where the Board desires to obtain the advice of any person on a
4	particular matter, the Board may co-opt him as a member for such period as the
5	Board thinks fit, but a person who is a member by virtue of this paragraph shall
6	not be entitled to vote at the meeting and shall not count towards the quorum.
7	(4) Notwithstanding anything in the foregoing provisions of this
8	paragraph, the inaugural meeting of the Board shall be summoned by the
9	Minister.
10	Committees
11	3(1) The Board may appoint one or more committees to carry out on
12	behalf of the Board such functions as the Board may determine
13	(2) A Committee appointed under this paragraph shall consist of the
14	number of persons determined by the Board of whom not more than two thirds
15	may be persons who are not members of the Board.
16	(3) A person other than a member of the Board shall hold office on the
17	committee in accordance with the terms of the letter by which he is appointed.
18	(4) A decision of a committee of the Board shall be of no effect until it
19	is on firmed by the Board.
20	Miscellaneous
21	4(1) The fixing of the seal of the Board shall be authenticated by the
22	signature of the chairman, the Director-General, Registrar-General, Board
23	Secretary or any other members of the Board authorized generally or specially
24	by the Board to act for that purpose.
25	(2) Any contract or instrument which, if made or executed by a person
26	not being a body corporate, would not be required to be sealed, may be made or
27	executed on behalf of the Board, by any person generally or specially
28	authorized by the Act, for that purpose by the Board.
29	5(1) Any document purporting to be a document duly executed
30	under the seal of the Agency shall be received in evidence and shall, unless the

contrary is proved, be deemed to be so executed.

- (2) The validity of any proceedings of the Board or of a committee of the Board shall not be adversely affected by any vacancy in membership of the Board or by any defect in the appointment of a member of the Board or of a person to serve on the committee, or by reason that a person not entitled to do so took part in the proceedings.
- (3) Any member of the Board and any person holding office on a committee of the Board, who has a personal interest in any contract or arrangement entered into or proposed to be considered by the Board or a committee thereof shall disclose his interest, and shall not vote on any question relating to the contract or arrangement.
- (4) A person shall not by reason only of his membership of the Board be treated as holding an office in the public service of the Federation.

EXPLANATORY MEMORANDUM

This Bill seeks to establish the Nigerian Independent Warehouse Regulatory Agency to regulate the operations of licensed warehouses in Nigeria, provide a regulatory framework for trading in warehouse receipts, institutionalize best practices in commercial warehousing in Nigeria, enable depositors store and retrieve agricultural and other commodities in commercial warehouses, enhance the issuance and use of negotiable warehouse receipts as valid negotiable instruments and acceptable collateral by financial institutions in Nigeria and to make provision for other related matters.

